



# *Destination 2055* Metropolitan Transportation Plan Report

Adopted February 2026

Capital Area Metropolitan Planning Organization  
Triangle West Transportation Planning Organization

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Online Interactive Project Maps:

[Capital Area Metropolitan Planning Organization \(CAMPO\)](#)

[Triangle West Transportation Planning Organization \(Triangle West TPO\)](#)

## Acknowledgements

The *Destination 2055* Metropolitan Transportation Plan would not have been possible without the thoughtful leadership of the Capital Area MPO and Triangle West TPO board members.

In addition to the members of the Capital Area MPO Executive Board and Triangle West TPO Board, members of the MPOs' technical committees and other local and state government staff have provided significant and valuable input to the MTP process.

Additional thanks are extended to the staff members of the Capital Area MPO and Triangle West TPO who have performed much of the technical work underpinning this plan.

Appreciation is extended to the Central Pines Regional Council which has supported the coordination of the joint MPO planning process and conducted portions of the technical work of the plan.

Finally, thanks are extended to members of the public who have provided input through all of the surveys, events, comment opportunities, and other public engagement activities that informed the development of *Destination 2055*.

## A Note to Readers

*Destination 2055* Metropolitan Transportation Plan adoption dates:

- Capital Area Metropolitan Planning Organization - *February 18, 2026*
- Triangle West Transportation Planning Organization - *February 24, 2026*

Date of this Document Version: *March 23, 2026*

The heart of any transportation plan is the investments that will be made to serve the mobility needs of our rapidly-growing region's residents, businesses, and visitors. These investments take the form of road, transit, railroad, airport, cycling, and walking facilities and services, together with related technologies and strategies. Maps are created to help visualize the nature of both the facilities in which we plan to invest and the existing and future population and jobs that the facilities are designed to serve. But the **maps in this document are for illustrative purposes only**, and are subject to change and interpretation. The details of the investments are in the project lists that are included with this report.

Comments may be submitted to either planning organization through their websites:

- NC Capital Area MPO - [www.campo-nc.us](http://www.campo-nc.us) (attn: Chris Lukasina)
- Triangle West TPO - [www.twtpo.org](http://www.twtpo.org) (attn: Doug Plachcinski)

Because this document addresses the official plans of both the Capital Area MPO and the Triangle West TPO, the document is color-coded. **Text that only applies to the Capital Area MPO is highlighted in a yellow color.** **Text that only applies to the Triangle West TPO is highlighted in a green color.**

## Chapter 1: Executive Summary

Transportation investments link people to the places where they live, work, learn, shop, and play, and provide critical connections between businesses and their labor markets, suppliers, and customers.

This document contains the 2055 Metropolitan Transportation Plans (MTPs) for the two organizations charged with transportation decision-making in the Research Triangle Region: the Capital Area Metropolitan Planning Organization (CAMPO) and the Triangle West Transportation Planning Organization (TWTPO). These organizations, and the areas for which they are responsible, are commonly called “MPOs.”

### Responding to Regional Growth & Change

The areas covered by this plan are part of a larger economic region. Transportation investments should consider the mobility needs of this larger region and links to other large metro regions of North Carolina and throughout the Southeast. The Triangle Region is expected to accommodate substantial future growth - *we must plan not just for the region that we are today, but also for the region that we will become.*

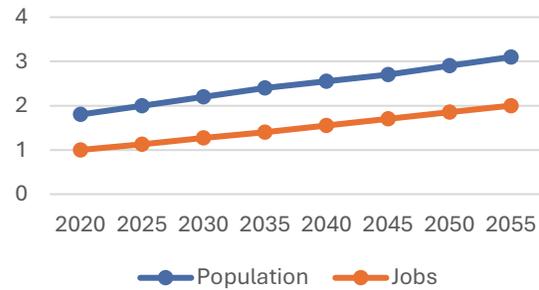


Anticipated 2020-2055  
Population/Employment Growth

Capital Area MPO Area	
Population Growth:	1,082,000
Total 2055 Population:	2,456,000
Employment Growth:	776,000
Total 2055 Employment:	1,448,000
Triangle West TPO Area	
Population Growth:	198,000
Total 2055 Population:	648,000
Employment Growth:	261,000
Total 2055 Employment:	572,000

Between the Capital Area MPO area and the Triangle West TPO area, the Triangle Area is anticipated to add approximately **1.3 million additional people** and **1 million additional jobs** by the year 2055.

Figure 1.1: Forecast Population and Job Growth in the Triangle (in Millions)



The Triangle has historically been one of the nation’s most sprawling regions, and current forecasts project *both* continued outward growth *and* infill development in selected locations, most notably in the central parts of Raleigh and Durham and the areas in between them - this includes a new mixed use center currently being developed within Research Triangle Park. A key challenge for our transportation plans is to match our vision for how our communities should grow with the transportation investments to support this growth.



Development underway at HUB RTP

## DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

No region has been able to “build its way out of congestion.” An important challenge for our transportation plans is to provide travel choices that allow people to avoid congestion where it cannot be prevented.

Our region’s population is changing. The population is aging, more households consist of single people and two-person households without children, the number of households without cars is increasing, and more people are interested in living in more compact neighborhoods with a mix of activities. Our plans are designed to provide mobility choices to address our region’s changing needs.

Our region’s two MPOs are tied together by very strong travel patterns between them - our largest commute pattern and heaviest travel volumes occur at the intersection of the MPO boundaries. Our transportation plans need to recognize the mobility needs of residents and businesses that transcend our administrative MPO and county borders.



Interstate 40 in Research Triangle Park

### Regional Transportation Vision

The region has a common vision of what it wants its transportation system to be:

*A seamlessly-integrated set of transportation services that provide*

*travel choices to support economic development and that:*

- *are compatible with the character and development of our communities*
- *are sensitive to the environment*
- *improve quality of life, and*
- *are safe and accessible for all.*

The MPOs have jointly adopted goals and objectives to accomplish this vision and selected performance measures to track progress over time. Each MPO has targets that reflect the unique characteristics and aspirations of the communities within the organization. *Destination 2055* commits our region to transportation services and development patterns that contribute to a more equitable and sustainable place where people can successfully pursue their daily activities.

### Analysis of Investment Choices

To analyze our transportation investment choices, the Capital Area MPO and Triangle West TPO followed a systematic process involving significant public engagement, including targeted engagement with traditionally underrepresented voices. It began with understanding our communities’ core values and priorities. Special emphasis was placed on identifying key activity centers in the region and investments and strategies that would connect these centers to neighborhoods with the most significant numbers of Title VI-protected population groups, providing these neighborhoods with a range of travel choices, especially transit.

Next, we used carefully-documented analysis tools to forecast the types, locations, and amounts of future homes and jobs based on market conditions and trends, factors that influence growth, and local plans. Based on these forecasts, we looked

## DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

at mobility needs and trends, and where our current transportation system may become deficient in meeting these needs.



*Destination 2055 Public Engagement Event*

Working with a variety of partners and based on public input, we created land use and transportation system scenarios and analyzed their impacts, comparing the performance of system alternatives against one another and to performance targets derived from our goals and objectives.

### *Alternatives Analysis Scenarios*



Plans & Trends



Shared Leadership



All Together

### **Planned Transportation Investments**

The result of this analysis and extensive public engagement was a set of planned investments, together with a pattern of land development aligned with these investments. Additional studies were identified to ensure that the investments are carefully designed and effectively implemented. The core of the plan is the set of transportation investments summarized here and further described in Chapter 7:

- New and expanded **roads** where needed, and redesigned roads for safer, better multi-modal travel;
- Local and regional **transit** facilities and services, including rapid bus and regional rail;
- **Aviation** and long-distance passenger and freight **rail** services;
- **Bicycle** and **pedestrian** facilities, both as independent projects and in conjunction with road projects;
- **Transportation Demand Management** (TDM) marketing and outreach efforts to increase the use of alternative modes and reduce peak-period solo driving;
- **Technology**-based transportation services, such as the use of advanced technology to make transit and road investments more effective, including the advent of connected and autonomous vehicles; and
- **Transportation Systems Management** (TSM) solutions that aim to improve the efficiency of the existing transportation network.

In addition to these investments, the plan includes a focus on issues where the ties between development and transportation investments are most critical:

- **Transit corridor development**, with an emphasis on equitable transit-oriented development and affordable housing strategies;
- **Safe and healthy streets** with designs that are sensitive to the neighborhoods of which they are a part and support the needs of a full range of users, including drivers, transit users, cyclists and pedestrians - these are sometimes referred to as "context-sensitive complete streets."

## DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region



Example “Complete Street” improvement project on Hillsborough Street in Raleigh

The plan anticipates that the region will match its historic focus on roads with a sustained commitment to high-quality transit service as well, emphasizing five critical components:

- Connecting the region’s main centers with fast, frequent, reliable transit services;
- Offering transit service to all communities that have implemented local transit revenue sources;
- Providing frequent transit service in urban travel markets;
- Providing on-demand “microtransit” services in locations where they can provide superior service; and
- Supplying better transit access, from first mile/last mile circulator services in key centers to safe and convenient cycling and walk access to transit routes.

Although the plan includes an emphasis on transit investment, it envisions significant additional roadway investment as well, focusing on “complete corridors” that incorporate provisions for transit and active transportation as part of the roadway improvements.

One clear message from both elected officials and public engagement during the development of *Destination 2055* is that

roadways need to be designed and engineered with much greater care than has been typical in the past, using more flexible and context-sensitive standards. Especially in urban and urbanizing locations, designs should prioritize steady, safe, reliable, moderate-speed travel rather than high-speed travel.

*Destination 2055* includes a number of recommendations for shared regional projects that cross the boundary between the Capital Area MPO and Triangle West TPO, including:



Investments in Regional Rail corridors across the region, including a connection between the two MPOs



Relocation of the Regional Transit Center, serving regional buses, BRT and Regional Rail services



Continuing progress on the Triangle Bikeway connecting Wake, Durham & Orange Counties along the I-40 corridor



Bus Rapid Transit (BRT) corridors approaching from both MPOs and converging at the Regional Transit Center in Research Triangle Park



Addition of managed lanes and technology improvements in the I-40 corridor across the region



Upgrades on US 70 corridor between I-540 and I-885 (freeway in Wake County, improved boulevard in Durham County)



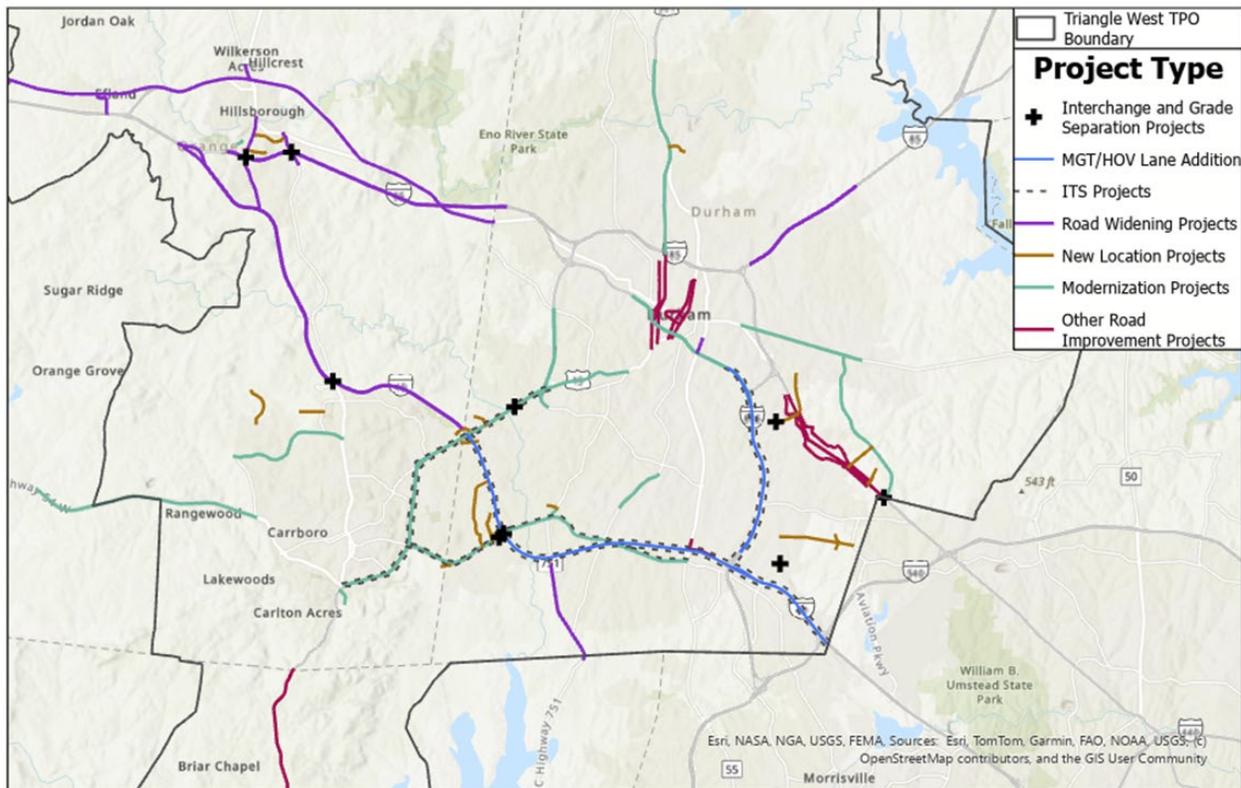
Administration of a regional Travel Demand Management (TDM) program to encourage alternatives to driving alone

The figures on the next four pages highlight major planned projects within each MPO. More information about these can be found in Chapter 7 and in Appendices 2 (roadway projects) and 3 (transit projects).

# DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

Figure 1.2: Triangle West TPO Major Roadway Projects List & Roadway Project Map

2026-2035	2036-2045	2046-2055
I-40/NC 54 interchange improvements	I-40 HOV/managed lanes from Wake/Durham line to I-885	I-40 HOV/managed lanes from I-885 to US 15-501
I-40 widening from Orange/Durham line to I-85	I-885 HOV/managed lanes from I-40 to NC 147	I-85 widening from east of Midland Terrace to Red Mill Rd
I-85 widening from Sparger Rd to Orange Grove Rd	NC 147 boulevard conversion from Swift Ave to Briggs Ave	US 70 widening from Orange/Durham line to TPO boundary west of Efland
I-85/S Churton St interchange upgrade	NC 54 modernization from US 15-501 to NC 55	NC 98 modernization from Lynn Rd to Nichols Farm Dr
I-40/NC 86 Interchange improvements	US 70 boulevard improvements from Pleasant Dr to Durham/Wake line	
NC 98 modernization from Junction Rd to Lynn Rd	US 15-501 intersection improvements from Smith Level Rd to US 64	
	US 15-501 modernization from I-40 to US 15-501 Bypass/MLK Pkwy and US 15-501 Bypass modernization from MLK Pkwy to Cameron Blvd	

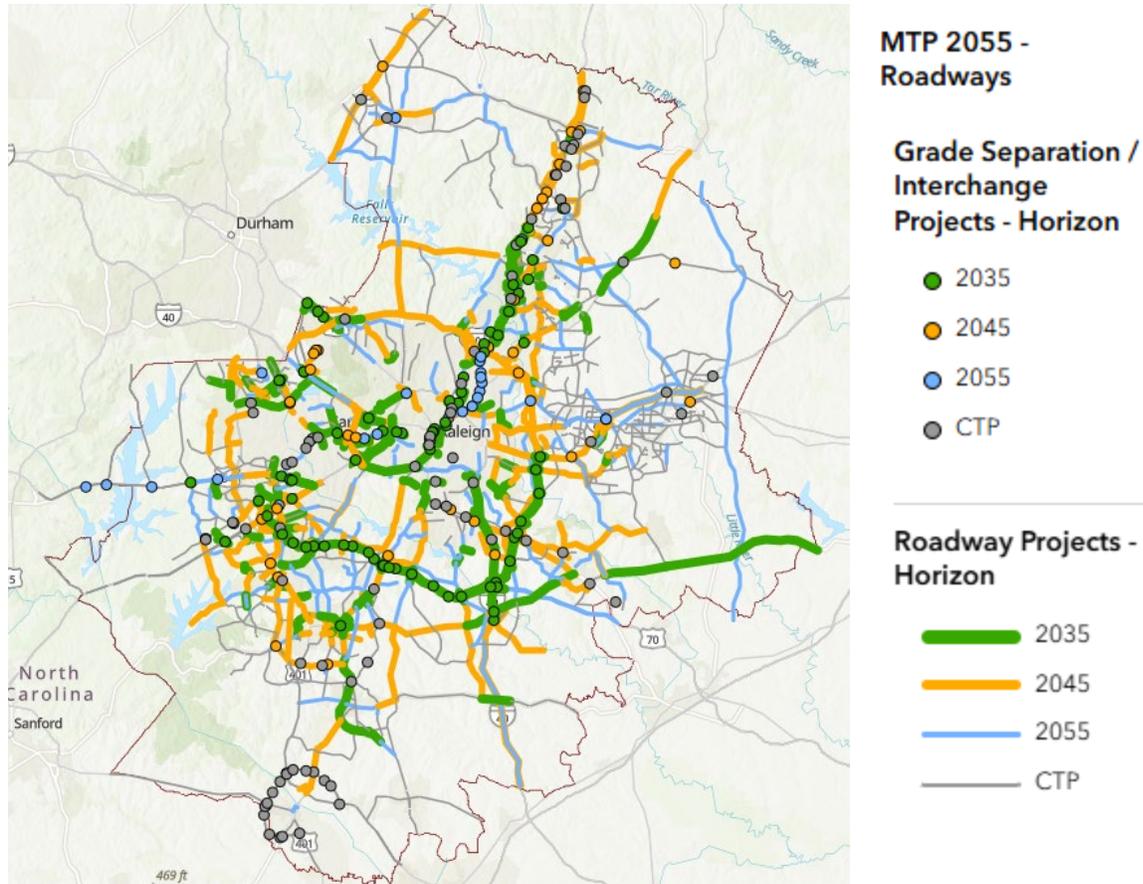


[Link to Triangle West TPO Roadway Project Map Online](#)

# DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

Figure 1.3: Capital Area MPO Major Roadway Projects List & Roadway Project Map

2026-2035	2036-2045	2046-2055
I-40 widening from US 1/64 to Lake Wheeler Rd and interchange improvements at I-40 and US 1/64	I-40 widening from NC 36/Cleveland Rd to MPO boundary near Benson	Capital Blvd corridor improvements from I-440 to I-540
Completion of NC 540 loop from I-40 to I-87	I-40 widening from Harrison Ave to US 1/64	I-42 widening from I-40 to US 70 Business
US 1 freeway improvements from I-540 to Harris Rd	I-85 widening in Granville County	I-40 managed lanes from Durham/Wake line to MPO boundary near Benson
US 70 freeway improvements from I-540 to Wake/Durham line	I-87/US 64 widening from I-440 to US 264 in Zebulon (8 lanes west of Wendell Blvd, 6 lanes east)	I-540 managed lanes from I-40 to I-87
US 64 corridor improvements from US 1 to west of Laura Duncan Rd	US 1 freeway improvements from Harris Rd to MPO boundary north of Franklinton	I-87/US 64 widening from Wendell Blvd to US 264 in Zebulon (8 lanes)
I-440 widening from I-40 to Wade Ave	US 1 widening from US 64 to NC 540 in Apex	US 64 freeway improvements from NC 540 to NC 751
I-40 widening from Harrison Ave to Aviation Pkwy	US 64 freeway improvements from west of Laura Duncan Rd to NC 540	

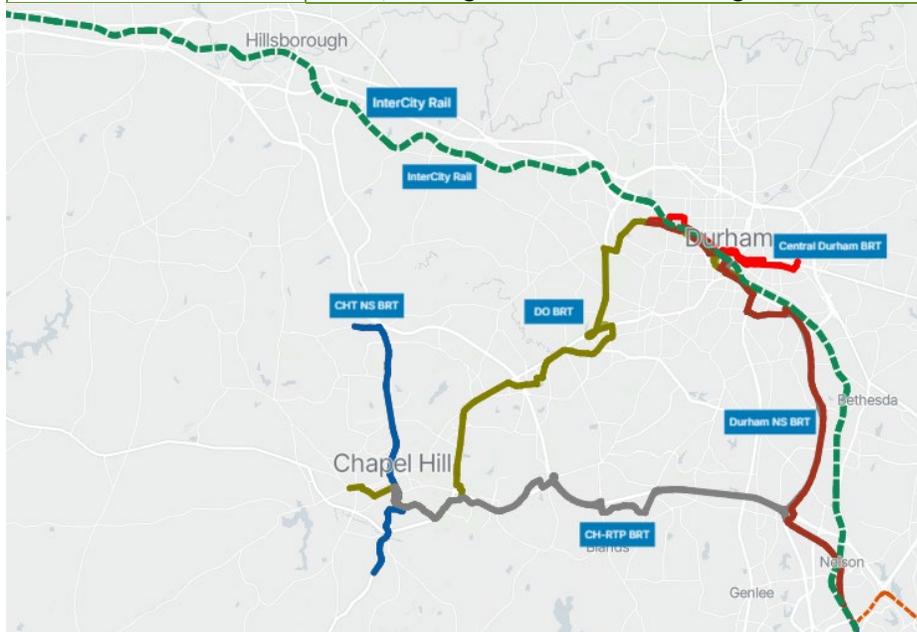


[Link to Capital Area MPO Roadway Project Map Online](#)

## DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

**Figure 1.4: Triangle West TPO Fixed Guideway Transit Projects List & Map**

Project	Description	MTP Horizon Year
Intercity Passenger Rail (ICR) Stations	2035: Intercity Rail (ICR) service from Downtown Durham through the new RTP station and transit center to Cary and Raleigh; 2055: Expanded ICR service from the new Hillsborough station and transit center to Downtown Durham, the RTP station, Cary and Raleigh, connecting major regional transit hubs.	2035, 2055
Bus Rapid Transit (BRT) - Chapel Hill North-South Line	BRT service in Chapel Hill, running from Eubanks Road, through the UNC Healthcare complex, and to Southern Village, using a mix of dedicated lanes and mixed traffic.	2035
Bus Rapid Transit (BRT) - Central Durham Line	BRT service in Durham, running from the Duke University/ Medical Center area through the central bus station and Downtown Durham to the Village area, using a mix of dedicated lanes and mixed traffic.	2035
Bus Rapid Transit (BRT) - Durham-Orange Line	BRT service between Durham and Orange counties, operating from Carrboro, Chapel Hill, and the UNC Healthcare complex to the Duke University and Medical Center area via US 15-501, and continuing to Durham Station and NCCU. The BRT line includes segments operating in dedicated lanes as well as segments in mixed traffic.	2035
Bus Rapid Transit (BRT) - Durham NS BRT Line Combined with CAMPO's Western BRT Line	BRT service, running from Duke, Downtown Durham, and NCCU to the Research Triangle Park (RTP) via NC 147/I-885, continuing on to Cary, Raleigh, and Clayton. The route includes segments operating in dedicated lanes and managed lanes, as well as segments in mixed traffic.	2045
Bus Rapid Transit (BRT) - Chapel Hill-RTP Line Combined with CAMPO's I-40 BRT Line	BRT service from Chapel Hill to Downtown Raleigh via the Research Triangle Park (RTP) and I-40. This aligns the Chapel Hill-RTP BRT with the I-40 BRT at RTP to create a continuous regional route. This route includes segments in dedicated lanes, managed lanes as well as segments in mixed traffic.	2055

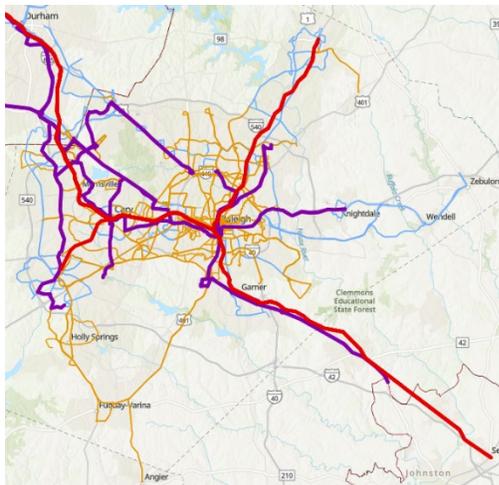


[Link to Triangle West TPO Major Transit Project Map Online](#)

# DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

Figure 1.5: Capital Area MPO Fixed Guideway Transit Projects List & Map

Project	Description	MTP Horizon Year
Regional Rail	From Regional Transit Center (RTC) to Wake Forest	2035
Regional Rail	<ul style="list-style-type: none"> <li>From Regional Transit Center (RTC) to Wake Forest with stop added in Morrisville (McCrimmon);</li> <li>From Downtown Apex to Auburn/Garner</li> </ul>	2045
Regional Rail	<ul style="list-style-type: none"> <li>From Hillsborough to Selma;</li> <li>From Franklinton to Downtown Apex;</li> <li>From Downtown Apex to Veridea</li> </ul>	2055
Bus Rapid Transit (BRT)	<ul style="list-style-type: none"> <li>SAS to Regency Center - between SAS Campus and Regency Center via mixed traffic along Harrison Avenue, Kildaire Farm Rd, Tryon Rd and Regency Pkwy;</li> <li>Capital Blvd - between Downtown Raleigh and Triangle Town Center via dedicated guideway parallel to Capital Blvd;</li> <li>Midtown - between Downtown Raleigh and North Hills via mixed traffic using Capital Blvd, Wake Forest Rd, Atlantic Avenue and Six Forks Rd;</li> <li>New Bern - between Downtown Raleigh and Corporation Pkwy via dedicated guideway parallel to US 64;</li> <li>Western - between Powhatan (Clayton) and Regional Transit Center (RTC) via US 70 (mixed traffic) to Garner Station, dedicated guideway from Garner Station to Downtown Raleigh to Downtown Cary to RTC parallel to NC 54.</li> </ul>	2035
Bus Rapid Transit (BRT)	<ul style="list-style-type: none"> <li>Western Extended - between Powhatan (Clayton) and RTC via US 70 (mixed traffic) to Garner Station, dedicated guideway from Garner Station to Downtown Raleigh to Downtown Cary to RTC parallel to NC 54. Extended to West Durham via mixed traffic along I-885, NC 147 and Alston Avenue;</li> <li>I-40 - between Downtown Raleigh and RTC via dedicated guideway parallel to Western Blvd, mixed traffic along Blue Ridge Rd to Trinity Rd to Edwards Mill Rd to Wade Avenue/I-40 to NC 540 west to NC 54 to RTC;</li> <li>US 70 - between Crabtree Valley Mall and Davis Drive via US 70, Brier Creek Pkwy, Aviation Pkwy and McCrimmon;</li> <li>Apex - between RTC and Downtown Apex via mixed traffic using Davis Drive;</li> <li>Veridea - between Downtown Apex and Veridea via Salem St and Veridea Pkwy.</li> </ul>	2045
Bus Rapid Transit (BRT)	<ul style="list-style-type: none"> <li>New Bern/Knightdale (New Bern Extended) - between Downtown Raleigh and Knightdale Station Pkwy via dedicated guideway parallel to US 64 to Corporation Pkwy, mixed traffic to Knightdale Station along US 64;</li> <li>I-40/Chapel Hill (I-40 Extended) - between Downtown Raleigh and UNC via dedicated guideway parallel to Western Blvd, mixed traffic along Blue Ridge Rd to Trinity Rd to Edwards Mill Rd to Wade Avenue/I-40 to NC 540 west to NC 54 to RTC, continuing along NC 54 to Barbee/Herndon Rd to Renaissance Pkwy to I-40 to NC 54/US 15-501 along Manning Drive to Cameron Avenue.</li> </ul>	2055



**Transit Corridors - By Service Type**

Transit Mode/Frequency Pickup (15 min or less)

- Regional Rail
- Bus Rapid Transit/Yes
- Bus/Yes
- Bus/No

[Link to Capital Area MPO Major Transit Project Map Online](#)

## Chapter 2: What Is the Plan?

This document contains the 2055 Metropolitan Transportation Plans for the Capital Area MPO and the Triangle West TPO. These plans are the guiding documents for future investments in roads, transit services, bicycle and pedestrian facilities and related transportation activities and services to match the growth expected in the Research Triangle Region through the year 2055.

### 2.1 - Why Do We Need a Plan?

A transportation plan is essential for building an effective and efficient transportation system. The implementation of any transportation project, such as building a new road, adding lanes to a highway, purchasing transit buses, constructing a rail system, or building bicycle lanes with a road widening project, often requires several years to complete from concept to construction.

Once a community determines that a project is needed, there are many detailed steps to be completed:

- Funding must be identified
- Analysis must be completed to minimize environmental and social impacts
- Engineering designs must be developed, evaluated and selected
- The public must be involved in project decisions
- Right-of-way may need to be purchased
- Finally, the construction must be contracted and completed

No matter which step one might consider the most important in this long process, a project always begins with a regional transportation plan. In fact, this basic planning concept is so important that federal regulations require that a project must be identified in a Metropolitan

Transportation Plan in order to receive federal funding and obtain federal approvals.

Federal regulations not only require a Metropolitan Transportation Plan, but the regulations also stipulate the contents of the plan and the process used in its development. The plan must include:

- A vision that meets community goals
- A multi-modal approach that includes not only highway projects, but provides for other modes such as public transportation, bicycling, and walking
- A minimum 20-year forecast planning horizon
- A financial plan that balances revenues and costs to demonstrate that the plan is financially responsible and constrained
- An air quality analysis to show that the plan will meet federal standards, when a region is subject to air quality conformity requirements
- A public involvement process that meets federal guidelines, and is sensitive especially to those groups traditionally under-represented in the planning process

## DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

Regions such as the Research Triangle must develop these plans at least every four years, and must act to amend these plans if regionally significant transportation investments are added, deleted, or modified in the plan.

### 2.2 - What Is In the Plan?

Metropolitan areas in North Carolina prepare two distinct but related types of transportation plans:

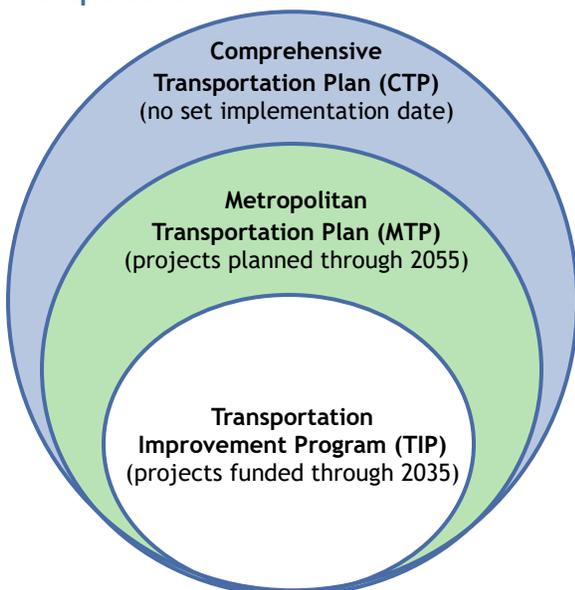
#### Comprehensive Transportation Plans (CTPs)

CTPs are “needs-based.” They show all the existing, new, upgraded and expanded major roads, transit services, bicycle and pedestrian facilities and related transportation activities that are needed to meet the forecasted growth and mobility needs of the area over the long-term. The CTP does not have a fixed date by which the planned facilities and services would be built, nor is it constrained by the availability of funding to pay for the projects or the projects’ impacts on the region’s air quality.

#### Metropolitan Transportation Plans (MTPs)

MTPs are “revenue-based.” They show the new, upgraded and expanded roads, transit services, bicycle and pedestrian facilities, and related transportation activities that we believe could be funded and built by the year 2055 based on current anticipated future revenue streams. These plans must also meet federal air quality standards. As shown in the figure below, MTP project lists are typically a subset of the larger, unconstrained project lists shown within CTPs. **The region’s MTP is the focus of this document.**

Figure 2.2.1: Nested Nature of Transportation Plans



This document focuses on the second of these two types of plans: the **Metropolitan Transportation Plan (MTP)** that shows what can feasibly be accomplished by 2055 based on anticipated funding and air quality analyses. The project lists found in the appendices of this document include information about projects that are beyond the anticipated funding availability of this *Destination 2055* Metropolitan Transportation Plan and therefore represent Comprehensive Transportation Plan (CTP) projects.

The facilities and services in an MTP are generally designed to be a subset of the facilities and services in a CTP, although

## DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

there can be a lag in time between the revisions of these documents causing them to be temporarily out of sync. Figure 2.2.1 shows this relationship between the MTP and the CTP, and also the plans' relationship to the Transportation Improvement Program (TIP). The TIP is a ten-year program of project funding that is developed at both the state and metropolitan levels and serves as the main implementation document for MTPs for those projects and services that will use state and federal funds. The current MPO-adopted TIPs cover fiscal years 2026 through 2035.

This document compiles the MTPs for the two Metropolitan Planning Organizations with the main responsibility for transportation planning in the Research Triangle Region:

The **Capital Area Metropolitan Planning Organization** (Capital Area MPO or CAMPO) includes all of Wake County and portions of Chatham, Franklin, Granville, Harnett, and Johnston counties

The **Triangle West Transportation Planning Organization** (Triangle West TPO or TWTP) includes all of Durham County and portions of Chatham and Orange counties

This *Destination 2055* report has been developed as a single document to make it

easier for those interested in transportation planning in the Research Triangle region to have a single, consistent reference document on this topic. However, it is important to remember that this **one document** contains **two plans** since state and federal policies require each MPO to be individually responsible for the plans, projects, services, funding, and air quality requirements within its own jurisdiction.

This point merits emphasis: the selection of projects and allocation of funding to them is an **independent decision** by each MPO. This single document is a way to help these organizations make more consistent and complementary decisions within their spheres of authority, and to communicate those decisions to the citizens of the region.

To distinguish these lines of authority, this document will always be clear to separate and clearly indicate any text or other items that only apply to one MPO or the other.

Table 2.2.1 below summarizes key features of the two types of plans (MTPs and CTPs) and the different areas of authority for each MPO (CAMPO and TWTP), and indicates which items are included (or not included) in this *Destination 2055* Metropolitan Transportation Plan report.

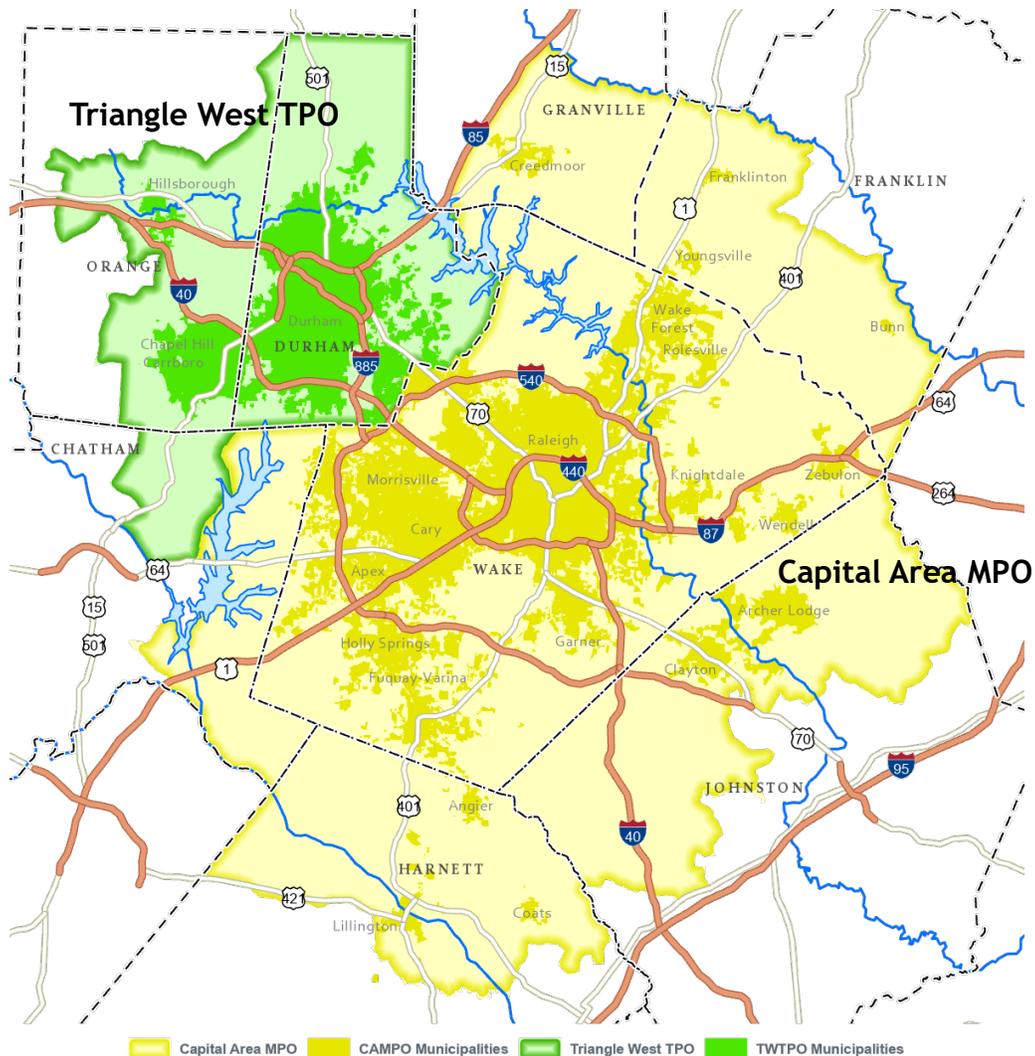
**Table 2.2.1: Key Features of Transportation Plans in the Region**

	Capital Area MPO 2055 MTP	Capital Area MPO CTP	Triangle West TPO 2055 MTP	Triangle West TPO CTP
Areas Covered	Wake County and parts of Chatham, Franklin, Granville, Harnett & Johnston Counties	Same as CAMPO Metropolitan Transportation Plan	Durham County and parts of Chatham & Orange Counties	Same as TWTP Metropolitan Transportation Plan
Who Requires this plan?	Federal Government	State Government	Federal Government	State Government
Plan's horizon year	2055	No set year	2055	No set year
Is this plan fiscally constrained?	Yes	No	Yes	No

## DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

	Capital Area MPO 2055 MTP	Capital Area MPO CTP	Triangle West TPO 2055 MTP	Triangle West TPO CTP
Must this plan meet air quality standards?	Yes	No	Yes	No
What officially constitutes this plan?	All MTP maps, lists of projects, and the text of this document that applies either generally or specifically to the CAMPO area	Just the set of CTP maps that apply to the CAMPO area (no text, list of projects or written report)	All MTP maps, lists of projects, and the text of this document that applies generally or specifically to the TWTPO area	Just the set of CTP maps that apply to the TWTPO area (no text, list of projects or written report)
What projects are included in the plan?	New and expanded facilities and services	Existing, new and expanded facilities and services	New and expanded facilities and services	Existing, new and expanded facilities and services
Is the plan included as part of this <i>Destination 2055 MTP</i> document?	Yes	No, but additional CTP projects are listed in appendices	Yes	No

**Figure 2.2.2: Map of Capital Area MPO & Triangle West TPO Planning Jurisdictions**



## DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

Figure 2.2.2 (previous page) shows a map of the two MPO areas. The two maps below show two other important geographic areas to consider in the consultation of this plan:

Figure 2.2.3 shows the boundary of the Triangle Air Quality region (outlined in red), which consists of all of Wake, Durham, Orange, Franklin, Granville and Johnston Counties, as well as northeastern Chatham County - there are portions of this air quality region that extend beyond the MPO boundaries, and there are also some areas within the MPO boundaries that are *excluded* from the air quality area.

**Figure 2.2.3: Triangle Air Quality Region**

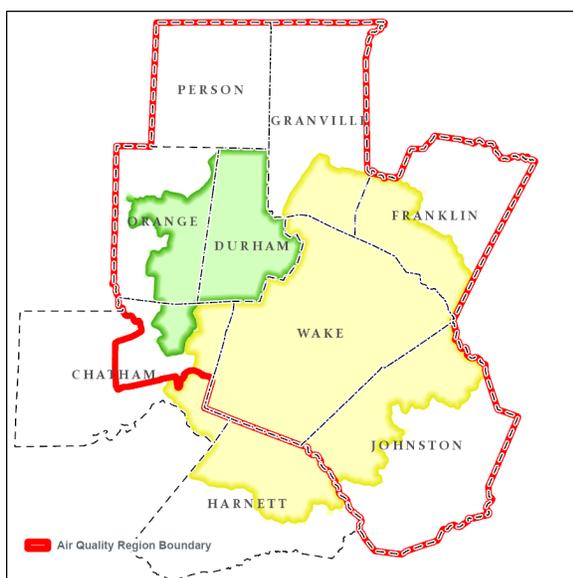
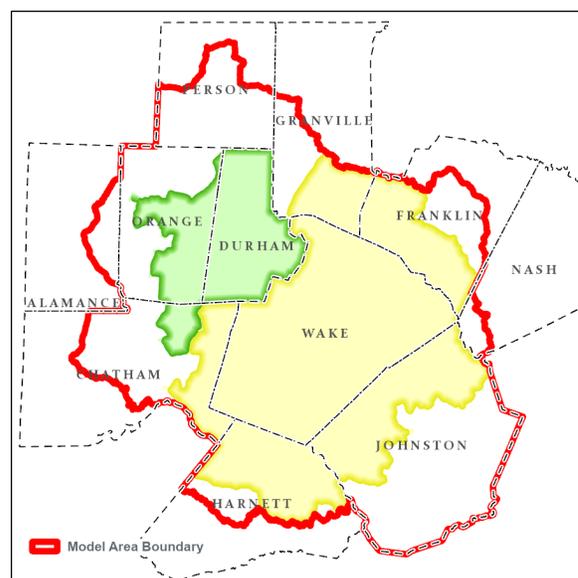


Figure 2.2.4 shows the boundary of the Triangle Regional Model (TRM) “modeled area” (outlined in red), which is the area covered by the travel forecasting model (the tool that estimates future travel on existing and planned roads and transit lines) - most of the data found in this document is for travel within the modeled area, which fully covers both MPOs plus some areas beyond the MPO boundaries.

**Figure 2.2.4: Triangle Regional Model Area**



The core of the plan is the set of transportation investments described in Chapter 7 of this document, including:

- New, upgraded (or “modernized”), and expanded roads;
- Transit facilities and services, including bus and rail;
- Bicycle and pedestrian facilities, as independent projects and as part of road projects;
- Aviation facilities;
- Rail facilities for inter-city passenger services and freight;
- Transportation Demand Management (TDM) marketing and outreach efforts to encourage alternatives to driving alone;
- The use of advanced technology to make transit and road investments more effective, including planning related to connected and autonomous vehicles; and
- Transportation Systems Management (TSM) projects that improve safety and traffic flow through operational improvements that avoid adding new capacity.

### 2.3 - How Will the Plan be Used?

Metropolitan Transportation Plans (MTPs) are used for several important decisions, including:

Programming projects. Only projects that appear in an MTP may be included in the Transportation Improvement Program (TIP) for funding.

Preserving future rights-of-way for roads and transit facilities. The state and local governments use MTPs to identify land that may need to be acquired and to ensure that new development does not preclude the eventual construction of planned roads and transit facilities.

Designing local road networks. MTPs chiefly address larger transportation facilities that have a regional impact. Communities can then use these “backbone” regional-scale projects from the MTP to plan the finer grain of local streets and transit services that connect to these larger facilities.

Making land use decisions. Communities use MTPs to ensure that land use decisions will match the investments designed to support future growth and development.

Making private investment decisions. Businesses, homeowners, and developers use these plans to understand how their interests may be affected by future transportation investments.

Identifying key plans and studies. State, regional, and local agencies use this plan to outline more detailed plans and studies that will be undertaken in the future, leading to potential future projects and investments.

#### Key Takeaways from this Chapter

The Comprehensive Transportation Plan (CTP) shows every transportation project/service our region has identified as a long term need. However, *this document - the Metropolitan Transportation Plan (MTP)* - shows everything we believe we can afford to construct/provide by the year 2055. The Transportation Improvement Program (TIP) shows everything that is programmed for state or federal funding within the initial decade of the MTP (through 2035).

This single document includes the 2055 Metropolitan Transportation Plan (*Destination 2055*) for two planning areas: the Capital Area MPO and the Triangle West TPO. Each of these organizations retains independent authority within its area of jurisdiction.

These plans will be used by local, state, and federal agencies to allocate resources for specific road, transit, and bicycle/pedestrian investments; to ensure that land is preserved for these investments; and to match land use and development decisions with planned infrastructure investments.

This document also includes lists of, and links to, projects beyond the timeframe of the 2055 MTP which are included in the two MPO CTPs.

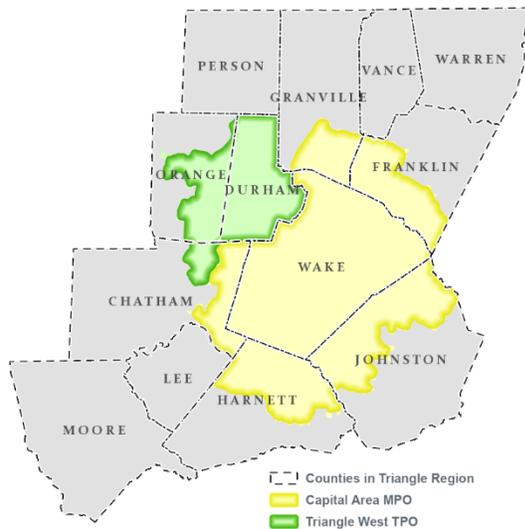
## Chapter 3: About Our Home

Transportation investments link people to the places where they work, learn, shop, and play, and provide critical connections between businesses and their labor markets, suppliers, and customers. An important starting point for planning future investments is to understand the current state of our communities, how they relate to each other and to nearby regions, and how they might change over the next generation.

### 3.1 - Our Region

The Research Triangle is a burgeoning “Sunbelt” metropolitan region. The Triangle economic region generally covers 13 counties, as shown in Figure 3.1.1, stretching from the Virginia state line on the north and to Harnett, Lee and Moore Counties on the south. Within this region, the Census Bureau defines “Metropolitan” Statistical Areas (MSAs), “Micropolitan” Statistical Areas (MiSAs), and “Combined” Statistical Areas (CSAs). CSAs are made up of multiple MSAs and/or MiSAs. Table 3.1.1 shows the 2024 estimated populations for statistical areas that fall within the greater Triangle region.

Figure 3.1.1: Map of Triangle Region



This map shows the counties generally considered part of the greater Triangle economic region.

Table 3.1.1: 2024 Metropolitan Population

	Counties	2024 Population <sup>1</sup>
Durham-Chapel Hill MSA	Chatham, Durham, Orange & Person	620,522
Raleigh-Cary MSA	Franklin, Johnston & Wake	1,562,009
Anderson Creek MiSA	Harnett	146,096
Henderson MiSA	Vance	42,337
Sanford MiSA	Lee	68,537
Raleigh-Durham-Cary CSA	All of the above	2,439,501
Pinehurst-Southern Pines MSA <sup>2</sup>	Moore	108,417
Rural Counties	Granville & Warren	80,625
Total Triangle Economic Region	All 13 Counties	2,628,543

<sup>1</sup>Estimates from US Census Bureau.

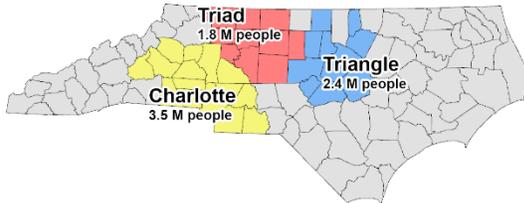
<sup>2</sup>The Census Bureau considers the Pinehurst-Southern Pines MSA to be part of the Fayetteville CSA rather than the Raleigh-Durham-Cary CSA.

As the MPOs plan for transportation, it is important to consider not only mobility within their boundaries, but also the connections to the wider economic region and other regions of North Carolina. The Triangle is the eastern point of the North Carolina Piedmont Crescent, a swath of three large, multi-centered, complex metro regions that also includes the Piedmont Triad and the greater Charlotte area. The combined populations of these three regions, as defined using the Census Bureau’s Combined Statistical Areas (CSAs)

## DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

is over 7.6 million residents in 2024. For comparison, the population of the entire State of North Carolina is approximately 11 million residents.

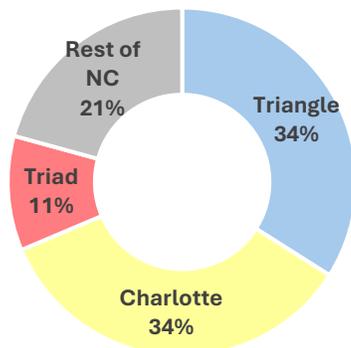
**Figure 3.1.2: The Piedmont Crescent**



Map showing the three primary Combined Statistical Areas in North Carolina and their 2024 estimated populations (estimates from US Census Bureau).

More importantly, as we consider future transportation investments, these three regions are expected to account for more than three-quarters of North Carolina’s growth over the next generation, with the Triangle and Charlotte areas each absorbing about one-third of North Carolina’s total future growth.

**Figure 3.1.3: Forecast Population Growth in North Carolina by Region (2026-2055)**



Based on North Carolina State Demographer forecasts published in 2024.

This rapid population growth is part of a larger national trend where over two-thirds of nationwide population growth is expected to occur in a series of “megaregions,” with the fastest-growing of these regions located in the Sunbelt. The

Triangle, along with the Triad and Charlotte areas, is part of the larger Piedmont Atlantic Megaregion stretching from Raleigh to Birmingham. The Piedmont Atlantic Megaregion is expected to have over 31 million residents by the year 2050.

**Figure 3.1.4: Megaregions of the U.S.**



Map of “Megaregions” across the United States, as defined by the Regional Plan Association. The “Piedmont Atlantic Megaregion” is shown in green, stretching from North Carolina to Alabama. Map created by Regional Plan Association, CC BY-SA 3.0.

## 3.2 - Our People

As our region continues to grow, with an expected one million new residents over the course of this plan, the composition of our population is changing in ways that can influence the types of transportation investments we may choose to make:

**22%** By 2055, 22% of Triangle residents are projected to be 65 or older, up from 13% in 2020<sup>1</sup>.

**14%** We are a very mobile region: 14% of residents moved homes within the last year, and 8% of residents lived in a different county, state or country one year ago<sup>2</sup>.

**42k** In 2023, 42,000 households in the Triangle region did not have access to an automobile, up from 37,000 in 2010 and 40,000 in 2019<sup>3</sup>.

## DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

63%

Almost 600,000 households (roughly 63% of the total) are households with only one or two people, and an additional 54,000 people live in group quarters such as university dormitories and nursing homes<sup>3</sup>.

79%

A 2023 survey found that 79% of homebuyers consider being within an easy walk of other places and things in a community to be important in their home-buying decisions<sup>4</sup>.

<sup>1</sup>Based on 2024 NC OSBM county population projections by age for counties in the Raleigh-Durham-Cary CSA.

<sup>2</sup>Based on 2023 Census ACS 1-year data for the Raleigh-Cary MSA, Durham-Chapel Hill MSA & Anderson Creek MiSA; and ACS 5-year average data for the Henderson MiSA & Sanford MiSA.

<sup>3</sup>Based on 2023 Census ACS 1-year data for the Raleigh-Cary MSA, Durham-Chapel Hill MSA, Anderson Creek MiSA & Sanford MiSA; and ACS 5-year average data for the Henderson MiSA.

<sup>4</sup>2023 National Association of Realtors National Smart Growth Survey.

### 3.3 - Our Economy

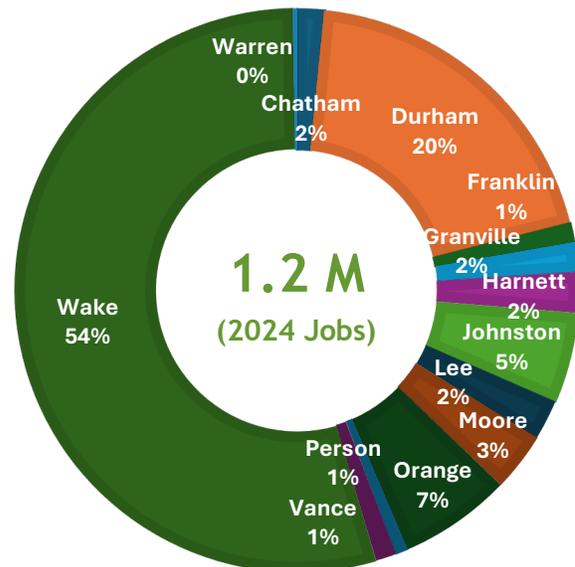
The cornerstones of the region's economy are the major universities and their associated medical centers, the technology firms exemplified by the companies in the Research Triangle Park, and state government. Employment is concentrated in the three core Triangle counties: Wake, Durham, and Orange Counties have close to 1 million jobs of all types; the ten counties in the Raleigh-Durham-Cary CSA have around 1.1 million jobs, and the 13-county economic region has about 1.2 million jobs. Figure 3.3.1 shows the distribution of economic value by industry for the combined Durham-Chapel Hill MSA and Raleigh-Cary MSA which was valued at \$203 billion in 2023, while Figure 3.3.2 shows the geographic distribution of jobs by county throughout the region.

Figure 3.3.1: 2023 Gross Product by Industry in the Triangle Region



US Bureau of Economic Analysis 2023 Gross Domestic Product data for the Durham-Chapel Hill MSA and the Raleigh-Cary MSA

Figure 3.3.2: 2024 Employment by County in the Triangle Region



US Bureau of Labor Statistics 2024 Q4 Quarterly Census of Employment and Wages by County

## DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

The Triangle's economy has proven resilient in the past, and the size of the region's economy is substantial: the two Triangle MSAs accounted for 26% of the value of goods and services produced in North Carolina in 2023, and at \$203 billion surpassed the economic value produced by 17 states.

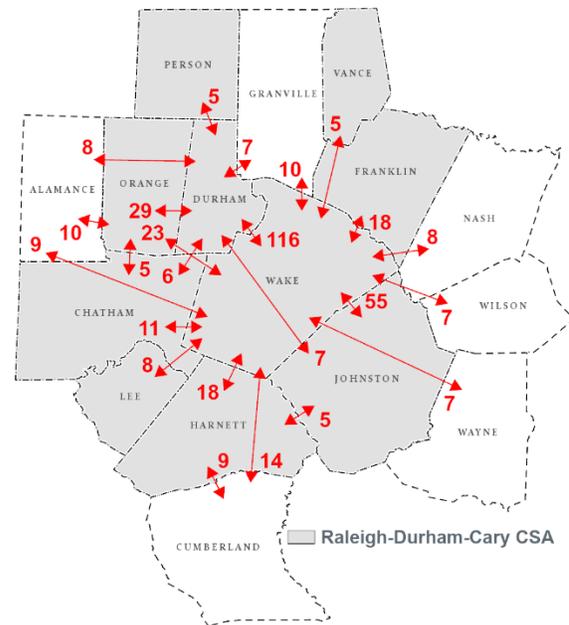
**Figure 3.3.3: 2023 Gross Product Comparison of Triangle Region to Other Areas (Billions of Dollars)**



US Bureau of Economic Analysis 2023 Gross Domestic Product data (in billions of dollars)

The concentration of jobs in several areas - most notably the downtowns of Raleigh and Durham, the Research Triangle Park area, and the university/medical center areas associated with Duke University, UNC-Chapel Hill, NC State University, and NC Central University - results in a significant amount of commuting that crosses county lines, and even into counties that are neighboring regions (such as Alamance and Cumberland). The largest flow is 116,000 daily commuters between Durham and Wake Counties, followed by 55,000 between Johnston and Wake Counties and 29,000 between Durham and Orange Counties.

**Figure 3.3.4: Daily Inter-county Commute Flows (shown in thousands of commuters)**



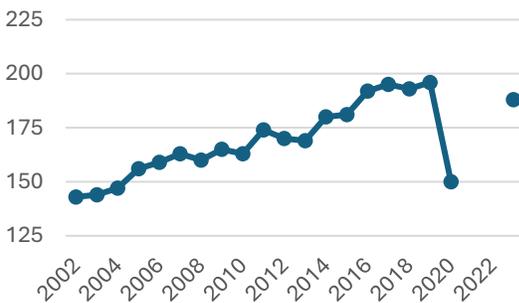
**342k** There were 342,000 total daily inter-county commuters between all counties in the Raleigh-Durham-Cary CSA in 2022. This is up from 244,000 in 2010 and 202,000 in 2000.

Based on US Census Bureau LEHD-LODES On the Map data from 2022. Daily flows below 5,000 have been omitted to aid in clarity of the map.

## DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

In fact, the region’s most heavily-traveled road segment is the section of I-40 just west of I-540, right on the Wake/Durham County boundary that also serves as the boundary between the Capital Area MPO and the Triangle West TPO. Auto and truck traffic continues to generally grow at this location (although volumes have not yet quite returned to the levels they were at right before the COVID-19 Pandemic in 2020), and forecasts are for that growth trend to continue.

**Figure 3.3.5: Daily Traffic Volume Counts on I-40 near the Wake/Durham County Line (2002-2023) (in thousands)**



Data from NCDOT counts of Annual Average Daily Traffic. Counts not available for 2021 or 2022.

### 3.4 - Our Environment

Among the many environmental concerns in our region, land use, air quality, and greenhouse gas emissions are three that have critical connections to transportation investments. Land use is a particularly critical issue in a fast-growing region such as the Triangle since the pattern of future land development can have significant influence on the efficiency and effectiveness of different transportation investments, especially transit services. Much of the Triangle region is characterized by low-density development with different types of land uses (such as homes, offices, and stores) separated from each other in

space - a pattern commonly referred to as “sprawl.” Studies have examined the social and environmental impacts of sprawl, showing that residents in the most sprawling areas travel more miles each day, suffer more traffic deaths, and tend to endure worse air quality than residents of less-sprawling areas.

Air quality remains an important concern and is directly linked with the transportation system. Ozone is an irritant that has been shown to decrease lung function and trigger asthma attacks among the young, elderly, and adults who work or exercise outdoors. Emissions from cars and trucks account for over one half of the emissions of nitrogen oxides (NO<sub>x</sub>) in the Triangle region - NO<sub>x</sub> is the controlling pollutant in the formation of ground-level ozone. Given the serious health effects of ozone, controlling ozone emissions is an important goal of the transportation investment decisions of the region’s MPOs.

The Environmental Protection Agency (EPA) has established standards for common air pollutants. A geographic area that meets (or is better than) the standard for a pollutant is called an “attainment area” since it has attained the standards. An area that does not meet the standard is called a “non-attainment area.” Standards are set for a number of pollutants, including ozone, particulate matter, and carbon monoxide. The Triangle area is currently classified as “attainment” but has been classified as “non-attainment” in previous decades.

Attainment status can affect a community’s economic development efforts, and federal funding for transportation projects can be restricted in non-attainment areas. New or expanded industries that emit air pollution must also meet stricter and more costly

technology standards in non-attainment areas. For these reasons, the region’s two MPOs continue to examine air quality impacts closely, and are required to demonstrate that their transportation plans and programs comply with federal air quality conformity processes.

In addition to conventional air pollutants, greenhouse gas emissions from vehicles and their contribution to climate change are a growing concern. Although climate change is a global issue, its impacts and activities that cause climate change happen at the local level. These activities are influenced by the decisions of local and state officials:



Land use development and pricing decisions that affect *how* and *how much* we travel;



Roadway, transit, and active transportation investments that set our travel *options*; and



Vehicle and fueling infrastructure decisions that affect *how much* pollution our travel will create.

Although the focus of a Metropolitan Transportation Plan is on the specific transportation facilities and services that are fiscally reasonable and can best serve changing travel markets, the *Destination 2055* plan links these investments to broader energy use and greenhouse gas issues in three principal ways:



Ongoing efforts to designate and implement alternative fueling infrastructure along key corridors;



Support for continued conversion of transit vehicle fleets to the use of alternative fuels; and



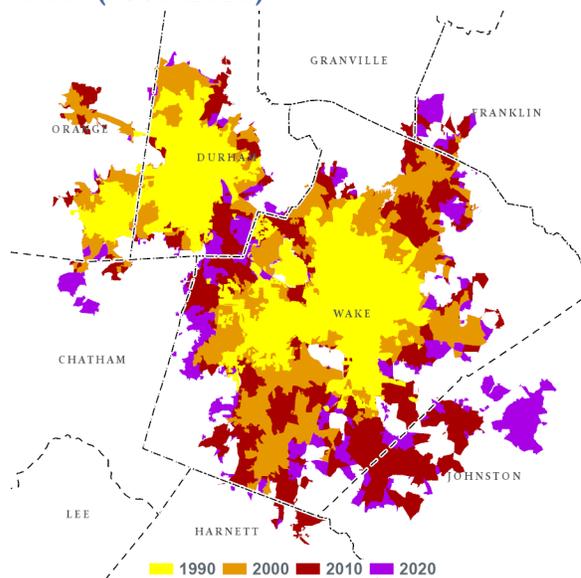
Closer alignment of work among MPOs and NCDOT and regional efforts such as the Triangle Clean Cities Coalition.

### 3.5 - Our Future

The part of the Research Triangle Region covered by the region’s travel forecasting model (including parts of ten counties) is anticipated to add around **1.4 million** residents between 2020 and 2055, growing from a 2020 population of 2 million to a 2055 population of 3.4 million. To put this amount of growth in perspective, it is more than the current population of our largest county, Wake, which has a 2024 population of 1.2 million. *Imagine adding more than another Wake County’s population amount to our region!*

Forecasts suggest that much of this future growth will continue to extend outward from the existing urbanized area. Figure 3.5.1 shows how the urbanized areas for Raleigh and Durham, as defined by the US Census Bureau, have expanded in this region over time. The census defines urbanized areas as densely-settled cores of census blocks that meet minimum housing and population density thresholds.

Figure 3.5.1: Expansion of Urbanized Areas (1990-2020)



U.S. Census-defined Urbanized Areas, 1990-2020

Our future involves more than just growth - we also face a rapidly-evolving technology landscape that could significantly shape the future nature of travel. The advent of connected and autonomous vehicles could influence the designs of our streets, our need for parking, the relationships between our built environment and the transportation network, and car ownership, all in ways that remain unclear as of yet.

### 3.6 - Our Challenge

These characteristics of our region -- a rapidly-growing population and economy, continuing risks to air and water quality, a propensity for growth to disperse outward from the urban core, and potentially-disruptive technologies -- all create transportation challenges for our region to address. More commuters are traveling longer distances, and the single-occupant automobile continues to be the dominant way in which we travel. And while we have traditionally focused on commuter travel as a primary focus of our transportation analysis, travel for other purposes (such as school, business, shopping, and social engagements) is growing as a share of overall trips. These conditions have produced increasing demands on our transportation network, which we can see in performance measures such as rising “vehicle miles traveled” and other measures of transportation demand. The consequences of this have been rising traffic congestion, increasing transportation infrastructure costs, and further pressure on our region’s environmental assets. The region’s quality of life, a key attraction for professional and skilled workers and new business investment in our region, may ultimately become threatened by the

consequences of our patterns of growth and inadequate transportation infrastructure.

#### Key Challenges We Face

**Finding and securing the necessary resources** to invest in our transportation infrastructure, and balancing these needs with other funding needs such as schools, water infrastructure, affordable housing, environmental protection, and social services.

**Minimizing the negative effects** that our planned and needed transportation projects will have on quality of life and the environment.

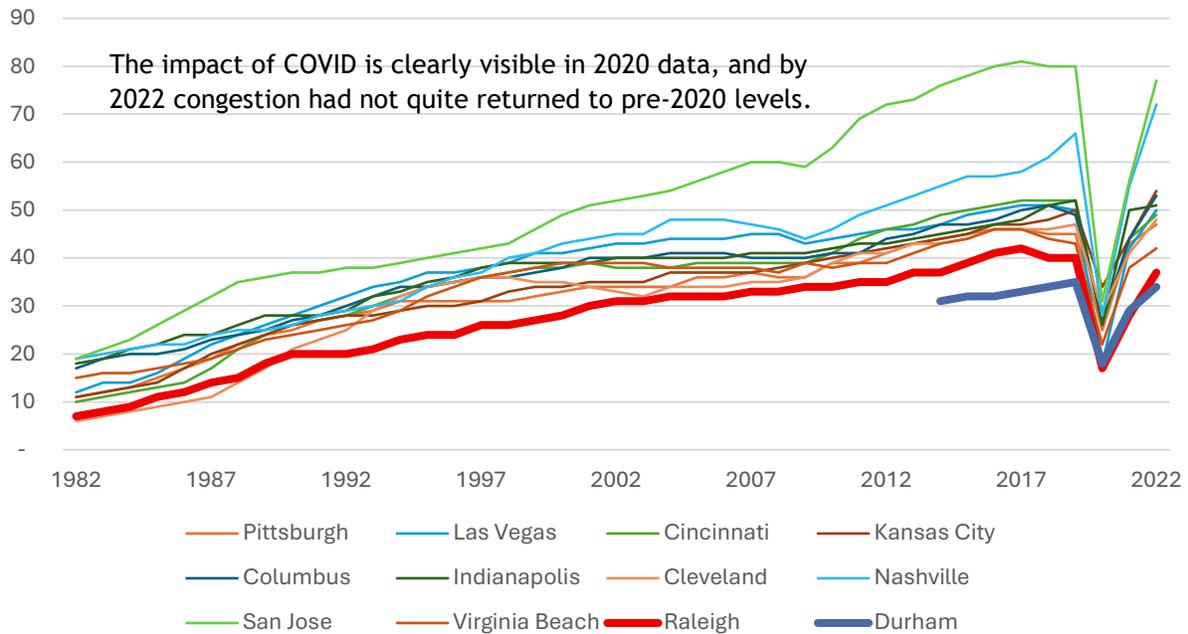
**Designing a transportation network** that is able to serve the needs of a variety of communities across the region and a range of people across the region, all with different needs and values.

**Understanding and addressing** the fact that, despite major planned investments in transportation projects, congestion in the region is likely to increase due to the extensive projected population growth and travel growth within the region as well as increasing “pass-through” traffic on our Interstate highways.

Figure 3.6.1 shows how auto commuters have experienced delay in the Triangle, as compared with other regions around the U.S. Although the Triangle has comparatively less delay than many of its peer regions, delay has still risen consistently over time and the region has not been able to “build its way out of congestion.” In 1982 an average Raleigh commuter spent 7 hours per year in congestion - by 2022 this was 37 hours.

## DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

**Figure 3.6.1: Annual Per Capita Auto Hours of Delay for Selected Regions (1982-2022)**



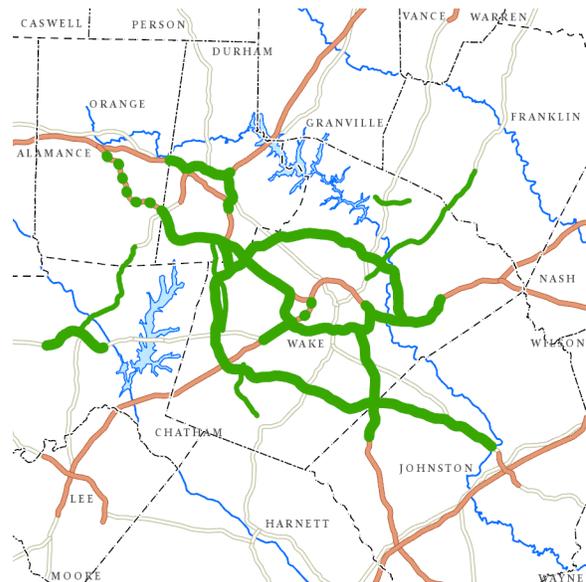
Data from Texas Transportation Institute 2023 Urban Mobility Report. Data is reported by Metropolitan Statistical Area (MSA) and is not available for the Durham-Chapel Hill MSA prior to 2014. Peer regions were selected based on MSA population comparable to the combined populations of the Raleigh-Cary MSA and Durham-Chapel Hill MSA.

We are undertaking the update of our long-range transportation plan to help ensure that we can meet the significant challenges that we face. We must plan now for the roadways, transit services, and bicycle and pedestrian facilities that will be needed by 2055 if we expect to meet the travel demands of the region that we will become. Our communities have the opportunity to create and maintain a strong economy, high quality of life, affordable housing market, culturally-diverse populace, and sustainable environment. Our ability to anticipate and meet the challenges in planning, designing, and building an efficient and effective transportation network is essential to ensure that we make the most of these opportunities.

Our predecessors made significant investments in transportation facilities and services in this region, and it is our responsibility to now plan for the necessary

investments that will take our region into the future. The map below shows some of the major highway projects that have been built in the Triangle region since 1990, or are currently under construction.

**Figure 3.6.2: Major Highway Projects Built Since 1990**



### Key Takeaways from this Chapter

- The MPO areas covered by this plan are part of a larger economic region. Transportation investments should consider the mobility needs of this larger region and links to the other large metro regions of North Carolina and throughout the Southeast.
- The Triangle Region is expected to accommodate a phenomenal amount of future growth, part of a larger national trend of growth in Sunbelt “megaregions” - we need to plan for the region we will become, not just the region we are today.
- Like many regions that had the majority of their growth occur after World War II, the Triangle is a sprawling region and projections are for continued outward growth to occur in addition to infill development in more central portions of the region (including Raleigh and Durham as well as the areas between them). A key challenge for our transportation plan is to match our vision of how our communities *should* grow with the transportation investments that will support those growth patterns.
- No region has been able to “build its way out of congestion” - an important challenge for our transportation plan is to provide travel choices that allow people to avoid congestion or minimize the time they spend stuck in it. Emerging, potentially disruptive technologies associated with connected and autonomous vehicles as well as the rise of “working from home” may significantly affect travel; however, the nature, timing and scale of these impacts remains uncertain, and may ultimately only have an impact in the longer-term stages of this plan.
- Our population is changing. The population is aging, more households will consist of only one or two people, more households are living without cars, and more people are showing interest in living in more-compact, walkable, active communities. Our plans must provide mobility choices to address the changing needs of the people in the region.
- Our MPOs are connected together by very strong travel patterns between them - our largest commute pattern and heaviest traffic volumes occur at the intersection of the two MPOs’ boundaries, and the inter-county commuting between Durham and Wake Counties is by far the largest between any county pair in North Carolina. Our MPO plans should recognize the mobility needs of residents and businesses that transcend our MPO and county boundaries.

## Chapter 4: Our Vision and How We Will Achieve It

### 4.1 - The Values Underlying Our Vision: Equitable Engagement and Investment

Instead of relying on a conventional approach to transportation planning that focuses primarily on lowering travel times and congestion levels, the *Destination 2055* plan takes a different approach - while still considering traditional factors, this plan also focuses on the mobility and accessibility needs of people who are less likely to own cars and have a higher propensity to use transit, walk, or bicycle to meet their travel needs.

Traditional road congestion and vehicle speed concerns are still addressed, but they are balanced by concerns for safer streets, user-focused transit services, more connected bicycle and pedestrian networks, and greater access to job hubs for all people and areas. Low-income families, seniors, persons with disabilities and other Title VI-protected communities served as important

determinants for the investments included in this plan.

The planning process used a non-traditional approach as well. Although traditional public comment periods and public hearings were still held, newer methods designed for more effective engagement were also used - these included collaborations with trusted community-based partners, attending community events, scheduling pop-up engagement activities where people congregate, and extracting engagement results from other related planning efforts in order to minimize “engagement fatigue.” The result of this approach is that a broad range of community perspectives were more prominent in the development of *Destination 2055* than in the traditional engagement approach of the past.

### 4.2 - Our Vision

The region has developed a shared vision of what our transportation system should be:



*A seamlessly-integrated set of transportation services that provide travel choices to support economic development and that:*

- *are compatible with the character and development of our communities;*
- *are sensitive to the environment;*
- *improve quality of life; and*
- *are safe and accessible for all.*

The *Destination 2055 Metropolitan Transportation Plan* commits our region to transportation services and patterns of development that contribute to a distinctive place where people can successfully pursue their daily activities.

### 4.3 - Goals and Objectives

The Capital Area MPO and Triangle West TPO worked together to develop a consistent set of goals designed to achieve the region’s vision. Goals are short statements of intent, while objectives state the priorities within each goal on which the MPO intends to focus. The plan is based on eight goals and their supporting objectives. Overall, the goals language is largely consistent between the two MPOs (with two minor exceptions noted below) but there are larger differences in the language used by the two MPOs to define the objectives under each goal, so these are listed separately for each MPO.

 <b>Goal 1: Connect People and Places</b>	
Capital Area MPO Objectives	Triangle West TPO Objectives
<ul style="list-style-type: none"> <li>• Connect people to jobs, education and other important destinations using all modes.</li> <li>• Ensure transportation needs are met for all populations, especially the aging and youth, economically disadvantaged, mobility impaired, and minorities.</li> </ul>	<ul style="list-style-type: none"> <li>• Increase mobility options for all communities - particularly underrepresented communities.</li> <li>• Achieve zero disparity of access to jobs, education, and other important destinations by race, income or other marginalized groups.</li> </ul>

 <b>Goal 2: Promote and Expand Multimodal and Affordable Transportation</b>	
Capital Area MPO Objectives	Triangle West TPO Objectives
<ul style="list-style-type: none"> <li>• Enhance transit services, amenities and facilities.</li> <li>• Improve bicycle and pedestrian facilities.</li> <li>• Increase utilization of affordable non-auto travel modes.</li> </ul>	<ul style="list-style-type: none"> <li>• Enhance transit services, amenities and facilities.</li> <li>• Improve bicycle and pedestrian facilities.</li> <li>• Increase utilization of affordable non-auto travel modes.</li> </ul>

 <b>Goal 3: Manage Congestion and System Reliability</b>	
Capital Area MPO Objectives	Triangle West TPO Objectives
<ul style="list-style-type: none"> <li>• Allow people and goods to move with minimal congestion, time delay, and greater reliability.</li> <li>• Promote Travel Demand Management (TDM), such as carpooling, vanpooling and park-and-ride.</li> <li>• Enhance Intelligent Transportation Systems (ITS), such as ramp metering, dynamic signal phasing and vehicle detection systems.</li> </ul>	<ul style="list-style-type: none"> <li>• Allow people and goods to move with greater reliability.</li> <li>• Increase efficiency of the existing transportation system through strategies such as Transportation Demand Management (TDM) and Intelligent Transportation Systems (ITS).</li> <li>• Increase travel choices and travel reliability while prioritizing multi-modal improvements.</li> </ul>



**Goal 4: Promote Safety, Health and Well-being**

Capital Area MPO Objectives	Triangle West TPO Objectives
<ul style="list-style-type: none"> <li>• Increase the safety of travelers and residents.</li> <li>• Promote public health through transport choices.</li> </ul>	<ul style="list-style-type: none"> <li>• Achieve zero deaths and serious injuries on our transportation system.</li> <li>• Provide all residents with active transport choices.</li> <li>• Improve project design and traffic operations to minimize human error.</li> <li>• Increase accessibility via universal design.</li> </ul>



**Goal 5: Stimulate Economic Vitality and Opportunity (CAMPO) |**

Capital Area MPO Objectives	Triangle West TPO Objectives
<ul style="list-style-type: none"> <li>• Improve freight movement.</li> <li>• Coordinate land use and transportation.</li> <li>• Improve project delivery for all modes.</li> <li>• Target funding to the most cost-effective solutions.</li> </ul>	<ul style="list-style-type: none"> <li>• Improve freight movement.</li> <li>• Coordinate land use and transportation.</li> <li>• Improve project delivery for all modes.</li> <li>• Invest in cost-effective solutions to improve travel reliability and safety.</li> <li>• Ensure equitable distribution of transportation investments especially for underrepresented communities.</li> </ul>



**Goal 6: Ensure Equity and Participation**

Capital Area MPO Objectives	Triangle West TPO Objectives
<ul style="list-style-type: none"> <li>• Ensure that transportation investments do not create disproportionate negative impacts for any community, especially communities of concern.</li> <li>• Promote equitable public participation among all communities, especially communities of concern.</li> </ul>	<ul style="list-style-type: none"> <li>• Ensure that transportation investments do not create disproportionate negative impacts for underrepresented communities.</li> <li>• Ensure equitable public participation among underrepresented communities.</li> </ul>

 <b>Goal 7: Improve Infrastructure Condition and Resilience</b>	
Capital Area MPO Objectives	Triangle West TPO Objectives
<ul style="list-style-type: none"> <li>• Increase the proportion of highways and highway assets rated in ‘good’ condition.</li> <li>• Maintain transit vehicles, facilities and amenities in the best operating condition.</li> <li>• Improve the condition of bicycle and pedestrian facilities and amenities.</li> <li>• Promote resilience planning and practices.</li> <li>• Support autonomous, connected and electric vehicles.</li> </ul>	<ul style="list-style-type: none"> <li>• Increase the proportion of highways and highway assets rated in ‘good’ condition.</li> <li>• Maintain transit vehicles, facilities and amenities in the best operating condition.</li> <li>• Improve the condition of bicycle and pedestrian facilities and amenities.</li> <li>• Promote resilience planning and practices.</li> <li>• Support autonomous, connected and electric vehicles.</li> <li>• Create an accessible EV infrastructure network and prioritize alternative fuel sources.</li> </ul>

 <b>Goal 8: Protect the Human and Natural Environment and Minimize</b>	
Capital Area MPO Objectives	Triangle West TPO Objectives
<ul style="list-style-type: none"> <li>• Reduce negative impacts on the natural and cultural environments.</li> <li>• Reduce mobile source emissions, greenhouse gas emissions and energy consumption.</li> <li>• Connect transportation and land use.</li> </ul>	<ul style="list-style-type: none"> <li>• Reduce negative impacts on the natural and cultural environments.</li> <li>• Reduce transportation sector emissions.</li> <li>• Achieve net zero carbon emissions.</li> </ul>

#### 4.4 - Performance Measures

As part of the Goals and Objectives process, the region’s two MPOs also developed a set of common performance measures related to those objectives, to enable tracking the effectiveness of decisions in reaching those objectives and the progress made toward reaching those objectives over time. Measures fall into one of two categories: (1) those that can be forecasted into the future using models; and (2) those that can be measured based on existing conditions.

Forecastable performance measures were determined for three primary conditions:

**2020** - This is the base condition, using the 2020 population and employment data and the 2020 existing transportation network. 2020 is the base year of the modeling tool used in the plan analysis.

**2055 Existing Plus Committed (2055 E+C)** - This network includes the projected 2055 population and employment data and a transportation network that is based on projects that currently exist or are under construction as 2025. This is used as a baseline scenario for future conditions if future projects are not constructed or instituted.

## DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

**2055 Metropolitan Transportation Plan (2055 MTP)** - This uses the transportation network for the 2055 MTP, including all planned future projects and services identified in the plan, and 2055 population and employment data.

Additionally, performance measures were also used to compare the alternatives that were studied as part of the *Destination 2055* MTP Alternatives Analysis (see Chapter 6 for more information).

The performance measures have been crafted to also align with the performance measures required by the Infrastructure Investment and Jobs Act (IIJA), the nation’s federal transportation funding and policy law. Both MPOs have approved IIJA-compliant performance measures and

targets for transit asset state-of-good-repair, transit safety, roadway safety, bicycle and pedestrian safety, infrastructure condition, and travel reliability. Appendix 13 includes the values and targets for the federally required performance measures listed in Table 4.4.1 at the time of this plan’s initial adoption. Appendix 16 includes the values of the performance measures listed in Table 4.4.2. As these values are updated over time, or as new performance measures are added, they will be posted on each MPO’s website, and these future updates are incorporated by reference into the 2055 MTP.

The following two tables show the measures that have been used in the development of this plan:

**Table 4.4.1: Federally Required Performance Measures used in *Destination 2055*<sup>1</sup>**

Performance Measures	Targets
Interstate Level of Travel Time Reliability (LOTTR)	2-year & 4-year
Non-Interstate National Highway System (NHS) Level of Travel Time Reliability (LOTTR)	2-year & 4-year
Interstate Truck Travel Time Reliability	2-year & 4-year
Percent of Interstate Pavement in both ‘Good’ and ‘Poor’ Condition	2-year & 4-year
Percent of Pavement on the Non-Interstate National Highway System	2-year & 4-year
Percent of Bridges on the National Highway System (NHS) Classified as both ‘Good’ and ‘Poor’ Condition	2-year & 4-year
Percent of Transit Equipment Meeting or Exceeding Useful Life Benchmark	Annual
Percent of Transit Vehicles by Asset Class Meeting or Exceeding Useful Life Benchmark	Annual
Percent of Transit Facilities with Condition Rating Below 3.0 on FTA	Annual
Number of Non-motorized Fatalities and Serious Injuries	Annual
Number of Total Roadway Fatalities	Annual
Total Roadway Fatalities Rate per 100 Million Miles Traveled	Annual
Number of Total Roadway Serious Injuries	Annual
Total Roadway Serious Injuries Rate per 100 Million Miles Traveled	Annual
Fixed-route and Non-fixed-route Transit Fatality Total and Rate	Annual
Fixed-route and Non-fixed-route Transit Injury Total and Rate	Annual
Fixed-route and Non-fixed-route Transit Safety Events Total and Rate	Annual
Fixed-route and Non-fixed-route Transit Distance Between Mechanical Failures	Annual

<sup>1</sup>See Appendix 13 for more detailed information on the IIJA-required performance measures and targets.

## DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

**Table 4.4.2: Other Performance Measures used in *Destination 2055***

Performance Measures
<b>Goal 1: Connect People and Places</b>
Average Number of Jobs Within 30 Minutes by Transit for Title VI Communities
Average Number of Jobs Within 30 Minutes by Automobile for Title VI Communities
Average Number of Jobs Within 30 Minutes by Walking for Title VI Communities
Percent of Jobs in Travel Choice Neighborhoods <sup>2</sup>
Percent of Population in Travel Choice Neighborhoods
Percent of Title VI Communities in Travel Choice Neighborhoods
Percent of Title VI Communities with ‘Good’ or ‘Excellent’ Transit Access
Percent of Title VI Communities with ‘Good’ or ‘Excellent’ Walk Access
Percent of Title VI Communities with Less-than-average Work-trip Travel Times
<b>Goal 2: Promote and Expand Multimodal and Affordable Transportation Choices / Ensure</b>
Transit Service Miles - Total and High Frequency Routes
Transit Ridership Total and Per Capita
Transit Mode Share Overall and in Travel Choice Neighborhoods
Bike & Walk Mode Share Overall and in Travel Choice Neighborhoods
Percent of Bus Stops That Meet ADA Requirements
Bus Average On-Time Performance
Percent of MPO Transportation Investment Supporting Bicycle and Pedestrian Facilities and Transportation Demand Management
Proportion Of Jurisdictions That Have an Ordinance Requiring Developers to Build or Pay In-Lieu for Sidewalks
Percent of Roadways with Very-low or Low Bicycle Level of Traffic Stress (Triangle West TPO only)
<b>Goal 3: Manage Congestion and System Reliability</b>
Total Hours and Per Capita Minutes of Delay for All Trips
Average Travel Time by Automobile (PM peak period)
Average Travel Time by Transit (PM peak period)
Drive-alone mode share (PM peak period)
Number of Alternative Transportation Users Supported and Vehicle Miles Traveled Reduced by the Triangle Transportation Choices Transportation Demand Management (TDM) Program
Transportation Systems Management and Operations (TSMO) Investments (\$) Per Capita
<b>Goal 4: Promote Safety, Health and Well-being</b>
Bicycle and Pedestrian Facility Density (Triangle West TPO only)
See <i>Appendix 13</i> for Federally Required Performance Measures Related to Highway and Transit Safety

<sup>2</sup>*Travel Choice Neighborhoods are neighborhoods located within ¼ mile of existing or planned high-frequency bus routes (headways of 15 minutes or less during peak period) or within ½ mile of planned premium transit stations (bus rapid transit or passenger rail). See Appendix 16 for more detailed information.*

Performance Measures
<b>Goal 5: Stimulate Economic Vitality and Opportunity / Stimulate Inclusive Economic</b>
Total and Per Capita Vehicle Miles Traveled (VMT)
Average Travel Time for Work Trips (AM peak period)
Average Travel Distance for Work Trips (AM peak period)
Percent of TIP Projects Completed on Time
See <i>Appendix 13</i> for Federally Required Performance Measures Related to Interstate Truck Travel Time Reliability
<b>Goal 6: Ensure Equity and Participation</b>
Impact of Planned Highway Improvements on Title VI Communities
Percent of Title VI Communities with Less-than-average Minutes of Delay Per Capita
Percent of Planned Public Engagement Activities for the 2055 MTP Completed
<b>Goal 7: Improve Infrastructure Condition and Resilience</b>
See <i>Appendix 13</i> for Federally Required Performance Measures Related to Pavement and Bridge Conditions, as well as Transit Asset Management
<b>Goal 8: Protect the Human and Natural Environment and Minimize Climate Change</b>
Percent of Planned Investment in Existing Roadways
Total and Per Capita Transportation Greenhouse Gas Emissions
Total and Per Capita Energy Consumption from Transportation Sources

This report also includes an analysis of Title VI issues in Section 9.3 and Appendix 12.

### Key Takeaways from this Chapter

The *Destination 2055* plan was built on a foundation of both traditional engagement and investment, and one focused on underserved communities.

Our MPOs have a common vision for what our region’s transportation system should achieve.

Both MPOs adopted consistent goals and objectives to accomplish this vision, and a common set of performance measures to track progress toward the goals and objectives.

Each MPO may choose different target values they wish to achieve based on their individual conditions and priorities.

Performance measures are designed to align with federal requirements under the Infrastructure Investment and Jobs Act (IIJA).

## Chapter 5: How We Developed Our Plan

This section describes the organizations responsible for developing *Destination 2055* and the technical tools they used in its creation. Additionally, it discusses the ways in which the public was engaged in the plan’s development and review, as well as other recent and ongoing studies and plans that relate to *Destination 2055*.

### 5.1 - Who Is Responsible for the Plan?

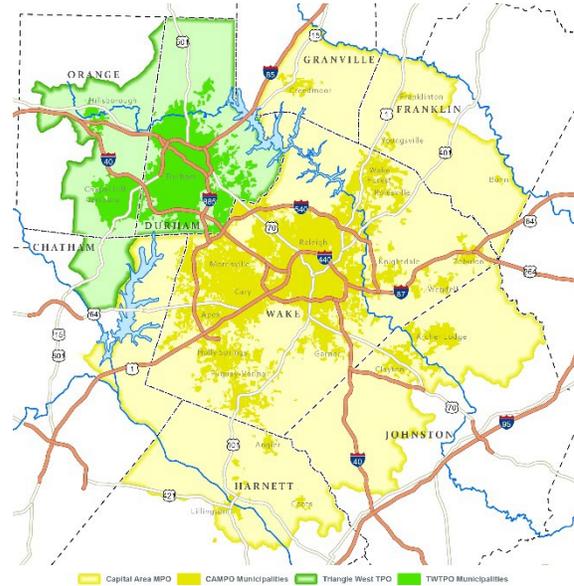
**Metropolitan Planning Organizations (MPOs)** are the regional organizations responsible for transportation planning for urban areas, and are charged with developing their individual Metropolitan Transportation Plans (MTPs). The Research Triangle Region has two MPOs: the Capital Area Metropolitan Planning Organization (Capital Area MPO or CAMPO) and the Triangle West Transportation Planning Organization (Triangle West TPO).

The Capital Area MPO planning area covers all of Wake County and portions of Chatham, Franklin, Granville, Harnett, and Johnston Counties, along with 21 municipalities within these six counties. The Triangle West TPO planning area covers all of Durham County (including the City of Durham), a portion of Orange County (including the Towns of Carrboro, Chapel Hill, and Hillsborough), and part of Chatham County. Figure 5.1 shows a map of the MPO boundaries.

Both of these MPOs have also been designated as **Transportation Management Areas (TMAs)** under the principal federal transportation legislation called the Infrastructure Investment and Jobs Act (IIJA). TMAs are urbanized areas with a

population over 200,000 and have additional responsibilities such as the development of a Congestion Management Process (CMP) and direct allocation of certain federal revenues. The organizational structure and processes of both MPOs are designed to address state and federal legislation and regulations related to transportation.

Figure 5.1.1: MPO Boundary Map



This map shows the planning areas of the Capital Area MPO in yellow and the Triangle West TPO in green.

Each MPO is comprised of two committees, in addition to the professional MPO staff:

**Policy Board** - this board, termed the “Executive Board” by CAMPO and the “Triangle West TPO Board” by Triangle West TPO, coordinates and makes decisions on transportation planning issues. It is the governing body of an MPO. The board is composed of elected and appointed officials from each county, municipality and major transit provider within each MPO, as well as from the North Carolina Department of Transportation (NCDOT).

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For the Capital Area MPO, the policy board consists of officials from: the counties of Chatham, Franklin, Granville, Harnett, Johnston and Wake; the municipalities of Angier, Apex, Archer Lodge, Bunn, Cary, Clayton, Coats, Creedmoor, Franklinton, Fuquay-Varina, Garner, Holly Springs, Knightdale, Lillington, Morrisville, Raleigh, Rolesville, Wake Forest, Wendell, Youngsville and Zebulon; Go Triangle; and the North Carolina Department of Transportation. The board also has advisory (non-voting) members from the North Carolina Turnpike Authority and the Federal Highway Administration.

For the Triangle West TPO, the policy board consists of officials from the City of Durham, Town of Chapel Hill, Town of Carrboro, Town of Hillsborough, Durham County, Orange County, Chatham County, GoTriangle, and the North Carolina Department of Transportation. The board also has advisory (non-voting) members from the Federal Highway Administration and Federal Transit Administration.

**Technical Committee (TC or TCC)** - This committee, termed the Technical Committee (TC) in Triangle West TPO and the Technical Coordinating Committee (TCC) in CAMPO, is composed of staff members from each MPO's local governments, NCDOT, GoTriangle, Research Triangle Park, Central Pines Regional Council, Raleigh-Durham Airport Authority, North Carolina Turnpike Authority (CAMPO only), N. C. Department of Environmental Quality (Triangle West TPO only), and the largest universities in each MPO (including North Carolina Central University, University of North Carolina, and Duke University in Triangle West TPO and North Carolina State University in CAMPO). The technical

committees are responsible for making recommendations to the MPO policy boards, and are commonly made up of professional transportation, land use, community or facility planners and engineers representing their organizations or jurisdictions on the committee.

**Lead Planning Agency (LPA)** - This final key element of the MPO is responsible for providing hosting and administrative services such as grant funding, financial oversight, and other administrative activities for the MPO. The Central Pines Regional Council serves as the host agency for the Triangle West TPO, and the Town of Cary serves as the host agency for the Capital Area MPO.

### 5.2 - Regional Coordination

Several regional coordination activities were undertaken to ensure that the two MPO plans would be integrated and mutually-supportive. The key coordination activities are described throughout the various sections of this report in detail. The following list provides a summary of key coordinated activities used to develop the plan:

**County Transit Plans** - The updated transit plans of Durham County and Orange County were adopted in June 2023 and December 2022 respectively. The Wake County Transit Plan was updated and adopted in November 2025. These plans designate the general design for improved bus, rail, and bus rapid transit facilities and services in their respective counties, and the funding sources to finance these improvements. This MTP reflects the latest information available from these county transit plans at the time of MTP development.

**CommunityViz Land Use Model** - the MPOs fund, guide and use the same Socioeconomic Data forecast process and model. This process convened local planners, developers and other professionals who impact the development process to create the Community Visualization (CommunityViz) land use model and produce population and employment projections.

**Goals, Objectives and Performance Measures** - The two MPOs developed and used a similar set of goals, objectives, and performance measures to guide the selection of a land use scenario and of projects in the 2055 MTP process.

**Pre-MTP Learning Scenarios** - The MPOs developed six (6) scenarios to test how land use/development assumptions and transportation network assumptions would perform in relation to the approved goals and objectives.

**Alternatives** - The MPOs jointly defined and evaluated the various land use and highway, bus transit, and rail transit alternatives, and selected a single land use alternative for use in the final plan development.

**Joint Policy Board Meetings** - The MPOs conducted joint MPO Policy Board meetings on January 31, 2024, May 31, 2024, January 29, 2025, and October 29, 2025, to advance 2055 MTP coordination at the policy board level.

**Financial Plan** - The MPOs used the same financial methodologies and cost and revenue basis for all aspects of the plan.

**Triangle Regional Model (TRM)** - The MPOs used the same principal analysis tool for developing the 2055 MTP - the Triangle Regional Model Generation 2 Version 2

(TRMG2v2), which serves as the region's travel demand model.

### 5.3 - Stakeholder & Public Involvement Process

The development of *Destination 2055* included extensive community engagement efforts across multiple phases to ensure that the public had meaningful opportunities to contribute to the plan.

#### MPO Public Involvement Policies

Meaningful, broad engagement is central to both MPOs. Both MPOs have a formal Public Participation Plan that governs the public input process for the MTP development process as well as other major MPO activities. The policies prescribe:

- The methods used by the MPOs for notifying the public of engagement opportunities;
- The types of techniques the MPOs will use to reach out to the public, such as meetings and hearings;
- The minimum public comment periods for various plans and documents;
- The use of visualization techniques for displaying information; and
- Outreach activities to key groups such as low-income, minority and limited English proficiency households, and people with disabilities.

The Public Participation Plans for each MPO are accessible using the links below:

[Capital Area MPO Public Participation Plan](#)

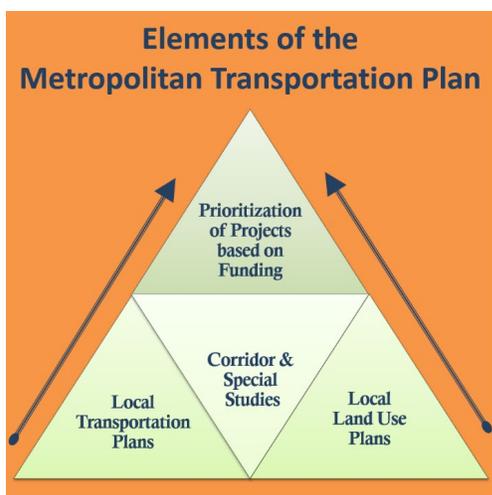
[Triangle West TPO Public Participation Plan](#)

Public involvement for the development of *Destination 2055* exceeded the MPOs' Public

## DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

Participation Plan requirements for the development of a transportation plan. *Destination 2055* included a comprehensive process to use community and stakeholder input for providing a critical evaluation of the outcomes for each stage of developing the plan. Residents, workers, public officials and board and commission members took advantage of a variety of planning and input activities to share their perspectives and concerns.

### Building from the Local to the Regional



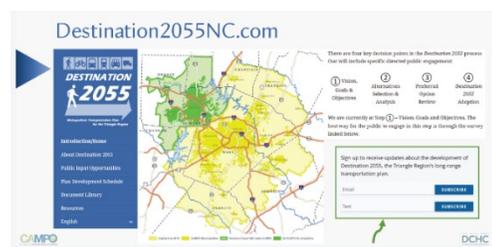
The MTP development process is unique because, as a starting point to the overall update effort, it is built up from the endorsed recommendations and adopted plans of the MPOs' partner municipalities, counties, and agencies. From local comprehensive plans to county transit plans to special area studies conducted by the MPOs, each of these previous planning processes typically has a public engagement component that helps shape its end result. Public engagement on this more localized scale is often seen as more effective, relevant, timely and appealing to members of the public when compared against a more complex topic such as the regional long-range transportation plan. Ultimately,

engagement that occurs at the local or subregional level on other planning activities *does* impact the recommendations that appear at the regional level in the MTP. See Section 5.5 for a list of recent plans and studies that involved significant public engagement and influenced decisions made in the *Destination 2055* plan.

### MTP Public Engagement Process

Building on the foundation of data and interpretation of goals and objectives by the MPO's staff and policy boards, public engagement adds a critical piece to the MTP development process. It builds the trust and credibility of the MTP by engaging a variety of stakeholders and community members who provide important information and input. The *Destination 2055* development process included a comprehensive public engagement strategy utilizing input from residents, workers, municipal and agency partners, key community stakeholders and interest groups to provide critical evaluation of the products at each stage in the plan's development.

The *Destination 2055* MTP engagement activities included a variety of methods from written materials to in-person engagement, digital engagement through websites, videos, virtual public information sessions, and paid advertisements in digital, social, and print media. A website for the Metropolitan Transportation Plan was created at [www.destination2055nc.com](http://www.destination2055nc.com).



# DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

## Vision, Goals and Objectives

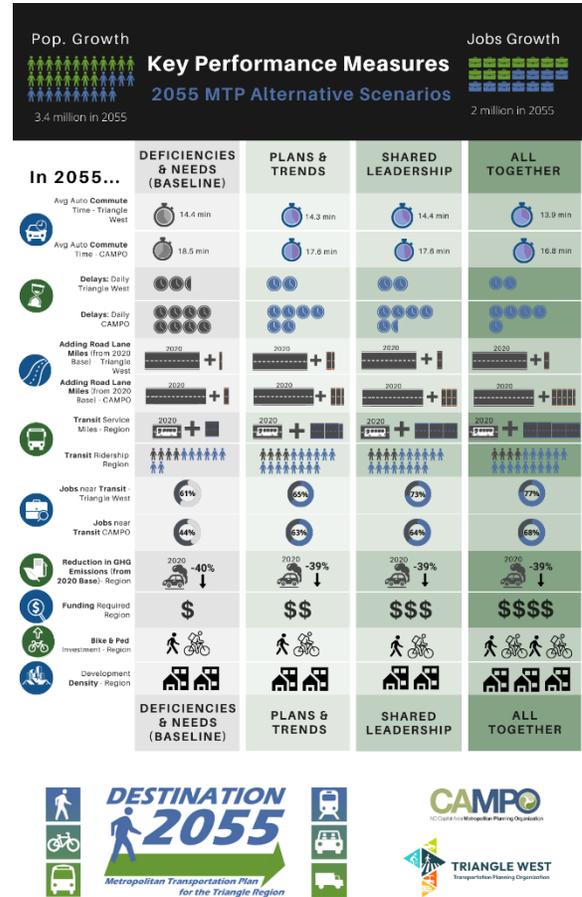
Public engagement began in late 2023 for the development of the *Destination2055* vision, goals and objectives. Key activities included an online and print survey requesting feedback on the 2050 MTP's goals to help identify desired updates and to reflect any shifts in community priorities. Based on the survey feedback, including hundreds of qualitative comments, the goals and objectives were reviewed, updated, and approved for use by both MPO Boards in the development of Destination 2055.

More detailed information on this phase of engagement can be found in Appendix 1.

## Alternatives Analysis

Working with a variety of partners and based on the first phase of engagement, as well as incorporating engagement results from other prior MPO studies, three (3) different transportation system alternative future scenarios were developed and analyzed, allowing comparison of the performance measure outcomes generated

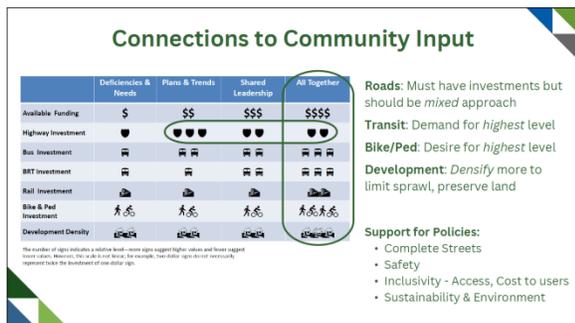
by each alternative. During Alternatives Analysis community engagement, in the spring of 2025, the goal was for the community to help identify the most important elements of the modeled improvements that should be emphasized in the Preferred Alternative, and ultimately, the final plan.



Concluding in late May 2025, public feedback heavily asserted the need to focus on providing improved transportation choices, increasing access to transit and accessibility (especially for people with disabilities), improving existing infrastructure in areas of high growth, increasing facilities for bicycles and pedestrians, and the need for roadway improvements to address congestion and safety across the network.

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More detailed information on this phase of engagement can be found in Appendix 1.



### Preferred Alternative - the Draft Destination 2055 MTP

Following review of the public feedback from the Alternatives Analysis, and additional discussions with the technical committees and policy boards of each MPO, CAMPO solicited feedback for 30 days regarding the selection of the Preferred Alternative, concluding on August 10, 2025. The feedback received affirmed the desire to select the “All Together” Scenario/Alternative.

A Draft 2055 MTP, which focused on the projects and programs that would make up future transportation investments for the region, was available for public review for Triangle West TPO from August 27 to October 11, 2025, with a public hearing on September 23<sup>rd</sup>; and for CAMPO, the public comment period was from October 8 to November 18, 2025 with a public hearing on November 19<sup>th</sup>.

More detailed information on this phase of engagement, including a list of the comments received, can be found in Appendix 1.

### Adopted Destination 2055 MTP

One of the commitments in a consultative process is to circle-back with public

participants and inform them of any final decisions or outcomes, and how their input helped shape those outcomes. Upon adoption of the 2055 MTP document, according to the Public Engagement Strategy, both MPOs will send an email update, provide website updates, and post on social media announcing the adoption and thanking participants for engaging.

Table 5.3.1 shows the breadth and depth of this public engagement effort by listing the many activities that occurred during each stage of the MTP’s development for both CAMPO and Triangle West TPO.

Some of the more notable details related to the public involvement process for *Destination 2055* included:

- Draft documents, detailed supporting data, interactive and static maps, along with a variety of visualizations available through the MPOs’ websites and the *Destination 2055* website;
- Notices on websites, newsletters and social media for online information sessions, hearings, and other public engagement activities;
- Email lists to notify members of the community who have participated or indicated an interest in related planning activities - this included information about online surveys, public meetings, and input events, as well as public hearings;
- Information was shared using local media print and digital advertising, as well as social media platforms such as Facebook, Instagram, LinkedIn, Nextdoor, Reddit and X, which covered the entire Triangle region;

## DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

**Table 5.3.1: Summary of Public Involvement Activities for 2055 MTP Initial Adoption**

Activities	MTP Development Milestones				
	Goals & Objectives	Growth Guide Totals & Analysis Methods	Alternatives Analysis	Preferred Alternative (Draft Plan)	Adopted Plan
<b>Written Materials</b>					
Reports	✓	✓	✓	✓	✓
Maps		✓	✓	✓	✓
Infographics/	✓		✓	✓	✓
<b>In-person &amp; Virtual Engagement</b>					
Events	✓		✓	✓	
Public Hearing	✓	✓	✓	✓	✓
Public	✓	✓	✓	✓	✓
Presentations	✓	✓	✓	✓	✓
<b>Online Tools</b>					
Websites	✓	✓	✓	✓	✓
Social Media	✓		✓	✓	✓
Videos	✓		✓	✓	✓
Online Surveys	✓		✓	✓	✓
Interactive Maps			✓	✓	✓
Mailing List	✓		✓	✓	✓
E-newsletters & Brochures	✓		✓	✓	✓
<b>Media and Advertisements</b>					
Press Releases	✓		✓		✓
Ads - Social &	✓		✓	✓	✓
<b>Other Engagement Activities</b>					
Multi-lingual	✓		✓	✓	✓
Respond to Comments	✓	✓	✓	✓	✓

## DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

- Various formats for members of the community to provide public comments, including email, paper feedback forms, online information sessions, attendance at community events, hearings and presentations at elected officials' meetings; and
- Together, the two MPOs deployed two unique online surveys - one during the Goals and Objectives phase and one during the Alternatives Analysis.

### Public Engagement for Amendments to the Initially-adopted Plan

When the plan is amended, each MPO uses the process outlined in its Public Participation Plan to notify stakeholders of potential changes and engage them in consideration of these changes. The MPOs typically undertake the same activities as were used to initially adopt *Destination 2055*.

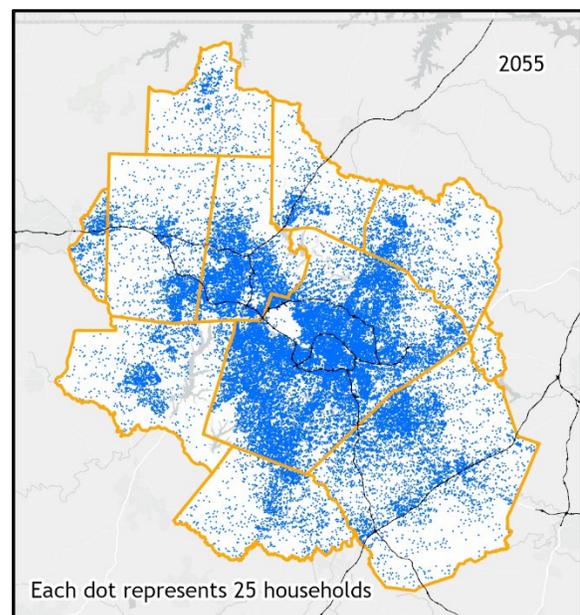
### Meaningful Engagement Efforts

Both MPOs made strides to increase participation and meaningful engagement throughout the development of *Destination 2055*. These efforts were achieved via concerted efforts to partner with community organizations to provide educational opportunities relating to the MTP and gather feedback. This included using targeted advertising on social media, translating public input documents into Spanish, attending community events or hosting pop-up events located outside traditional meeting places at various times of day/days of the week and in transit-accessible locations, as well as holding multiple meetings.

### Visualization Techniques

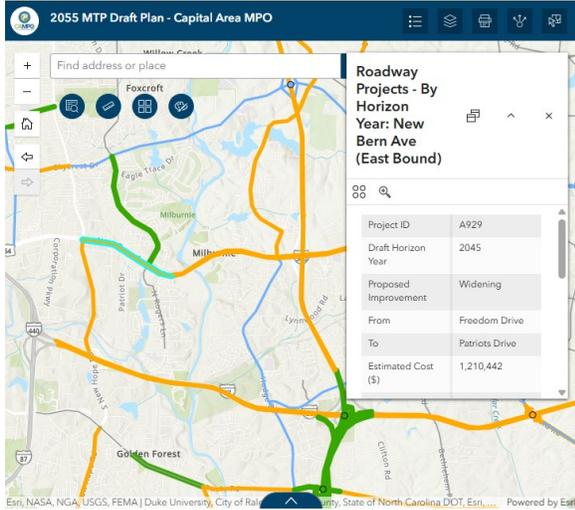
The use of visuals in reviewing a plan not only makes good sense but is a federal transportation policy requirement. The goal is to help the public and decision makers visualize and interact with transportation plans and projects, alternatives, large data sets and land use information more effectively. The MPOs used extensive visual techniques throughout the *Destination 2055* planning process to present data to the public, elected officials and staff. A number of visualization highlights are summarized below, showing some examples of visualizations used for various purposes throughout the plan; however, many more interactive maps, tables and graphics could be found through the MPOs' websites or the *Destination 2055* website.

**Socioeconomic Data** - examples include “dot-density” maps and “heat” maps of population and job growth projected to the year 2055 (see Chapter 6 for more examples).

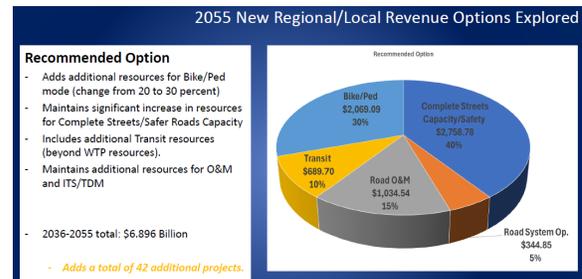
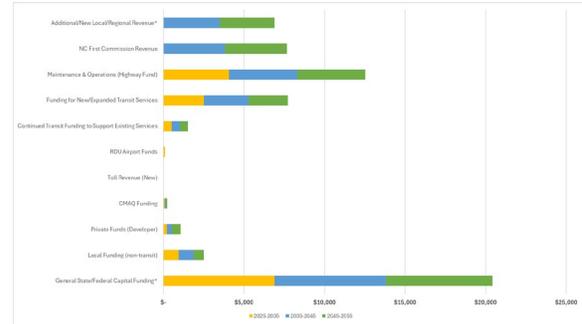


# DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

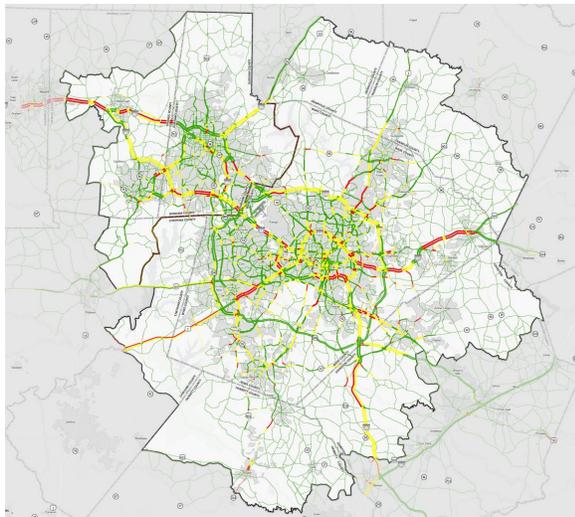
**Projects** - all the highway, bus transit, rail transit, and major bicycle and pedestrian projects have been depicted on maps and listed in tables that included project attribute data (see Chapter 7 for more examples).



**Financial Plan** - examples include pie and bar charts to present the data (see Chapter 8 for more examples).



**Deficiency Analysis** - examples include interactive and static maps of roadway congestion levels, travel time between key points and travel time isochrones (see Chapter 6 for more examples).



**Others** - the presentations throughout the *Destination 2055* planning process and this final report have dozens of maps and graphics to depict everything from the status of the planning process to the relationship between the MTP and other plans (see example below from the Alternatives Analysis section of the *Destination 2055* website).

	Deficiencies & Needs	Plans & Trends	Shared Leadership	All Together
Available Funding	\$	\$\$	\$\$\$	\$\$\$\$
Highway Investment	🚗	🚗🚗🚗	🚗🚗	🚗🚗
Bus Investment	🚌	🚌🚌	🚌🚌	🚌🚌🚌
BRT Investment	🚏	🚏	🚏🚏	🚏🚏🚌
Rail Investment	🚆	🚆	🚆	🚆🚆
Bike & Ped Investment	🚲	🚲🚲	🚲🚲	🚲🚲🚲
Development Density	🏠	🏠🏠	🏠🏠	🏠🏠🏠

The number of signs indicates a relative level—more signs suggest higher values and fewer suggest lower values. However, this scale is not linear; for example, two-dollar signs do not necessarily represent twice the investment of one-dollar sign.

### 5.4 - Supportive Analysis Tools: CommunityViz and the Triangle Regional Travel Demand Model

Two tools are the basis for the quantitative analysis in the MTP, the CommunityViz growth allocation model and the Triangle Regional Travel Demand Model (or Triangle Regional Model). The two are inter-related: CommunityViz growth allocations are influenced by major transportation assets like highway interchanges and bus rapid transit and rail stations, and the use of transportation facilities and services are influenced by the allocation of future growth.

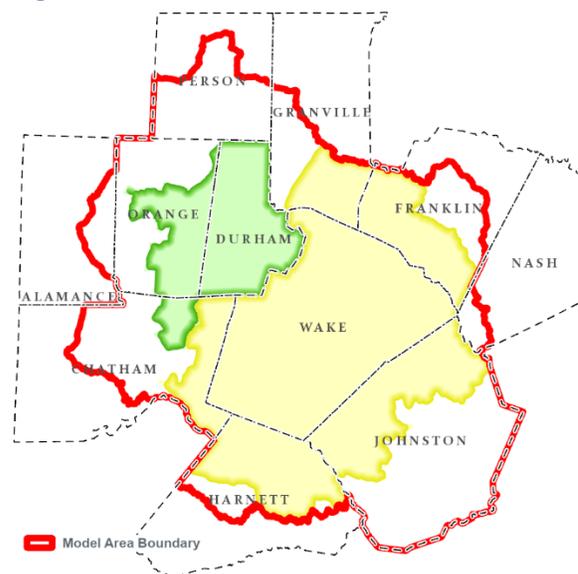
A [Central Pines Regional Council website](#) provides information on how CommunityViz functions and details of the inputs and outputs. The region's CommunityViz model is maintained by the Central Pines Regional Council. See Section 6.2 later in this report for a synopsis of the CommunityViz results.

The **Triangle Regional Model (TRM)** is a tool that was developed for understanding how future growth in the region impacts transportation facilities and services. The TRM can help identify the location and scale of future transportation problems. Proposed solutions to those problems can be tested using the TRM. The TRM is developed and maintained by the TRM Service Bureau housed at the Institute for Transportation Research and Education on behalf of the four organizations that fund the modeling effort and guide its development and use: the Capital Area MPO, Triangle West TPO, North Carolina Department of Transportation (NCDOT), and GoTriangle.

The modeled area of the TRM covers about 3,900 square miles and includes all of

Durham, Johnston, Orange, and Wake Counties and parts of Alamance, Chatham, Franklin, Granville, Harnett, Nash, and Person Counties. The area is divided into over 3,100 smaller geographic areas called traffic analysis zones, for which detailed population and employment data are maintained. The highway system in the model is represented by roadway links consisting of over 16,000 miles. The roadway links include detailed characteristic data such as length, number of lanes by direction, speed, and traffic-carrying capacity. Transit services operated by GoRaleigh, GoDurham, Chapel Hill Transit, GoTriangle, GoCary, Wolfline, and Duke Transit on over 120 routes are represented as well. Transit services are described by detailed characteristics such as length, stop locations, speed, frequency of service, and average rider-perceived fare.

Figure 5.4.1: TRM Modeled Area



*The Capital Area MPO planning area is shown in yellow, the Triangle West TPO planning area is shown in green, and the Triangle Regional Model boundary is outlined in red.*

## DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

The model produces summary statistics that include: vehicle miles traveled, vehicle hours traveled, degree of traffic congestion, number of trips taken by travel mode, and transit ridership. The model also computes trip statistics for each of the approximately 3,100 traffic analysis zones, categorized by mode, trip purpose, and origin or destination zone. These statistics are shown elsewhere in the report in tables and maps. Statistics on speed and vehicle miles of travel by type of roadway are used to calculate the air quality impacts of the plan.

The TRM is an advanced four-step travel demand forecasting tool. Models such as this forecast travel using four separate sub-models (or steps):

**Figure 5.4.2: Four-step Modeling Process**



**1. Trip Generation** - based on population and employment data for each traffic analysis zone, calculate the number of trips people will take for various trip purposes, and the number of trips likely to go to destinations throughout the region.

**2. Trip Distribution** - based on the number of trips generated for each purpose, the cost to travel from zone to zone, and the characteristics of the zones, calculate the trips from each zone to the other zones.

**3. Mode Choice** - based on the trips calculated in trip distribution, characteristics of the traveler, transit service characteristics, highway congestion, and other service characteristics, calculate for each trip purpose the number of trips made by automobile, carpooling, and transit.

**4. Trip Assignment** - based on highway speeds and transit speed, find a route that takes the shortest time to get from one zone to another zone and sum the trips on that roadway or transit route. The model includes feedback to allow the travel times to include the effects of traffic congestion on the calculation of the shortest time on roadway links or transit services.

Model relationships were developed using ongoing household survey data that is collected every two years, 2020 census data, transit survey data, traffic counts taken throughout the region, and a survey of travelers entering or leaving the modeled area. The model inputs were updated to 2020 and validated to traffic counts and transit ridership counts (pre-pandemic). The model version used for this analysis was adopted by the MPOs, NCDOT, and GoTriangle in 2024 for use in planning activities and is referred to as TRM Generation 2 Version 2 (TRMG2v2).

### 5.5 - Related Plans and Studies

Although the Metropolitan Transportation Plan (MTP) serves as the main guiding document for regional transportation investments, many related transportation plans and studies feed into the development of the MTP and provide a more detailed look at project designs, priorities, and project selection issues. This section highlights past and current plans and studies that have

## DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

been used to inform the development of the 2055 MTP. Section 7.12, later in this document, identifies future plans and studies that are recommended to clarify issues and provide details for project prioritization and selection.

Examples of studies undertaken in the region to better inform the development of the 2055 MTP include:

- **Corridor Plans** that address roadway design and operations on specific roadways;
- **Small Area Plans** that identify multimodal transportation

investments and related development issues in a particular part of the region;

- **Functional Plans** that focus on a particular mode or strategic issue; and
- **Transit Plans** that range from broad regional visions to short-range investment plans for specific transit providers.

Some projects in the list below will only apply to a single MPO rather than both - these have been noted as appropriate.

**Table 5.5.1: Listing of Related Plans and Studies**

Plan or Study	Type	Area Covered
Plans/Studies Involving both the Capital Area MPO and the Triangle West TPO		
<a href="#">Triangle Region Long Range Transportation Demand Management Plan</a> - recommended investment strategy to provide regional TDM services, local TDM services in specified hubs, and an administrative structure to fund, manage, monitor and evaluate TDM services across both MPOs.	Functional Plan	Both MPOs
<a href="#">Congestion Management Processes (CMPs)</a> - collected travel and safety data for vehicles, pedestrians, bicycles and transit services to identify current and short-term trends, define congestion, identify specific mitigation measures for congestion, and provide a state of the system report to meet federal requirements. <a href="#">Capital Area MPO CMP</a>   <a href="#">Triangle West TPO CMP</a>	Functional Plan	Both MPOs
<a href="#">Triangle Regional Freight Plan</a> - evaluated current freight system needs and identified policy and project recommendations for future improvements to the freight network. The study included truck, rail, and air components and initiated the creation of the Regional Freight Stakeholder Advisory Committee.	Functional Plan	Both MPOs
<a href="#">RDU Vision 2040</a> - a master plan of short, medium, and long-term development plans needed to meet future aviation demand, while considering potential environmental and socioeconomic issues.	Functional Plan	Both MPOs
<a href="#">ITS Strategic Deployment Plan</a> - included a snapshot of best practices, list of projects, regional ITS architecture, and guidelines for maintaining the plan.	Functional Plan	Both MPOs
<a href="#">ITS Deployment Roadmap</a> - a strategic document meant to guide the work of the Triangle Region ITS Work Group in implementing the ITS Strategic Deployment Plan.	Functional Plan	Both MPOs
<a href="#">NC 98 Corridor Study</a> - recommended a multimodal transportation plan that includes roadway improvements and bicycle and pedestrian facilities to address the variety of transportation demand and match the different land use characteristics of this corridor, which traverses both the CAMPO and TWTPPO planning areas.	Corridor Study	Both MPOs
<a href="#">Triangle Strategic Tolling Study</a> - analyzed toll and express lanes for the region, identified potential toll projects for inclusion in the long-range plans, and created a framework for the MPO to discuss and evaluate toll projects.	Functional Plan	Both MPOs

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Plan or Study	Type	Area Covered
<a href="#">Bus on Shoulder Study</a> - evaluated the need and feasibility for expanding BOSS operations to major travel corridors in the Triangle and identified BOSS project opportunities on appropriate roadways.	Functional Plan	Both MPOs
<a href="#">Freeway and Street-Based Transit (FAST)</a> - proposed opportunities and networks for multimodal freeways and streets that can provide rapid, frequent, and reliable transit service across the Triangle.	Functional Plan	Both MPOs
<a href="#">Triangle Bikeway Feasibility &amp; Implementation Study</a> - created a plan for a 23-mile shared-use path that connects jobs, popular destinations, and trail networks along the I-40 and NC 54 corridor, linking Raleigh, Cary, Morrisville RTP, Durham and Chapel Hill.	Corridor Study	Both MPOs
<a href="#">Strategic Regional Rail Infrastructure Investment Study</a> - The MPOs MPO are conducting a joint study to strategically coordinate current and future rail projects in the Triangle region, identify potential funding sources, and develop a critical path for expanding regional passenger and freight rail. <a href="#">CAMPO link</a>   <a href="#">Triangle West TPO link</a>	Functional Plan	Both MPOs
<b>Plans/Studies in the Capital Area MPO Region</b>		
<a href="#">Wake County Transit Plan</a> - operating plan and capital program for transit services in the Wake County portion of the Capital Area MPO. This plan was developed to guide the public transportation improvements paid for by the local option sales and vehicle taxes.	Transit Plan	CAMPO
<a href="#">US 1 Phase I &amp; US 1 Phase II Corridor Studies</a> - recommended a comprehensive multimodal transportation and growth plan that will preserve the functional characteristic of this corridor, manage the overall growth within the area, enhance the quality of life of its surrounding communities, and provide for the local and regional transportation needs along US 1 between I-540 and the northern MPO boundary.	Corridor Study	CAMPO
<a href="#">NC 50 Corridor Study</a> - a comprehensive corridor study that recommended implementation actions designed to improve transportation mobility and traffic safety along the corridor, preserve the residential and rural nature of the corridor while supporting regional economic development, and support activities to protect recreation, water quality, and the environment in the Falls Lake watershed.	Corridor Study	CAMPO
<a href="#">NC 54 and More Study</a> - a feasibility study that investigated the costs and impacts of proposed facility upgrades to the NC 54 corridor from NC 540 to Northwest Maynard Road, within the municipalities of Morrisville and Cary, and recommended roadway widening, intersection improvements, improvements for pedestrians, bicyclists and public transit services, potential railroad grade separations, crossing consolidation, proposed rail transit, and proposed railroad expansion plans for freight, intercity passenger rail and commuter rail.	Corridor Study	CAMPO
<a href="#">Southwest Area Study Update</a> - evaluated the dependence of local commuters on regional routes such as NC 55, US 401, NC 42, NC 540, and NC 210, coupled with potential demand for increased development in the southwest area of the MPO jurisdiction. Recommended initiatives addressed strategic improvements to regionally significant corridors, provision of increased transit/fixed guideway services, and sustainable development patterns.	Small Area Study	CAMPO

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Plan or Study	Type	Area Covered
<a href="#">Northeast Area Study Update</a> - identified a sustainable transportation strategy for the growing communities of Wake Forest, Knightdale, Raleigh, Wendell, Zebulon, Rolesville, Bunn, Franklinton and Youngsville. This subregion encompasses a unique mix of large metropolitan area, small towns, suburbs and farming communities painted across a broad expanse of rural tapestry in both eastern Wake and southern Franklin Counties. The study evaluated the dependence of local commuters on regional routes. Recommendations addressed improvements to regionally significant corridors, increased transit/fixed guideway services, and more sustainable land use patterns.	Small Area Study	CAMPO
<a href="#">Southeast Area Study Update</a> - evaluated the dependence of local commuters on regional routes such as I-40, I-95, US 70, NC 42, NC 540, and NC 50, coupled with increasing development pressures in southeast Wake and northwest Johnston Counties. Recommendations addressed improvements to regionally significant corridors, increased transit/fixed guideway services, and more sustainable land use patterns.	Small Area Study	CAMPO
<a href="#">Raleigh-Cary Rail Crossing Study</a> - evaluated potential improvements to the at-grade roadway/rail crossings from NE Maynard Road in Cary to Gorman Street in Raleigh, with a focus on how changes at the crossings will affect future land uses and connectivity within the community. In addition to looking at existing crossings, this study also considered possible new roadway extensions across the railroad within the corridor.	Corridor Study	CAMPO
<a href="#">NC 56 Corridor Study</a> - a joint effort among the Town of Butner, City of Creedmoor, Granville County, CAMPO, Kerr-Tar RPO, and the North Carolina Department of Transportation to evaluate improvements for a 4.5-mile segment of NC 56 from 33 <sup>rd</sup> Street in Butner to Darden Drive in Creedmoor. The goal of the study was to clarify the long-term vision for the corridor, while also identifying opportunities to address existing needs over a shorter timeframe.	Corridor Study	CAMPO
<a href="#">Fayetteville-Raleigh Passenger Rail Study</a> - a joint effort among the Fayetteville Area MPO (FAMPO) and CAMPO to evaluate potential passenger rail connections between the two MPOs. The goal of the study was to analyze the CSX and Norfolk Southern rail corridors to identify challenges and opportunities for future passenger rail service connections.	Corridor Study	CAMPO
<a href="#">Triangle Bikeway East Design Project</a> - study building on preliminary work and delivering a functional design and recommendation for phased implementation approach for the entire length of the corridor between Raleigh, Cary, Morrisville, and the Research Triangle Park.	Corridor Study	CAMPO
<a href="#">US 401 Corridor Study</a> - resulted in a functional design of the future US 401 corridor in southern Wake County and northern Harnett County, and an implementation strategy with short and long term recommendations for the future of the corridor.	Corridor Study	CAMPO
<a href="#">RED Lanes Study</a> - as transit services in the region continue to expand, the MPO analyzed the applicability and necessity for transit-dedicated lanes on congested roadways. These lanes would also be used for right-turn lanes, emergency vehicle access, and driveway access, hence the name “RED” lanes.	Transit Study	CAMPO

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Plan or Study	Type	Area Covered
<a href="#">Commuting Corridors Study</a> - strategic analysis and evaluation of major commuting corridors across the MPO region to identify how to better manage the forecasted growth in trips and identify mitigation options to deal with the anticipated growth. This was accomplished through technical analysis of the region's major commuter corridors and helped identify reasonable projects that could be advanced for funding through available funding sources.	Corridor Study	CAMPO
<a href="#">Western Wake Signal Integration Study</a> - this study defines implementation steps for the successful integration of all traffic signals in the western portion of Wake County.	Functional Plan	CAMPO
<a href="#">Morrisville Parkway Access Management Study</a> - strategic improvements along the Morrisville Parkway corridor to enhance mobility and safety for vehicles, bicycles, and pedestrians along this corridor.	Corridor Study	CAMPO
<a href="#">Blueprint for Safety Study</a> - Blueprint for Safety identified strategies and actions to improve roadway transportation safety in the CAMPO region. The Plan identified areas of high risk for serious injury and fatal crashes and recommends safety enhancements and countermeasures that can be implemented.	Functional Plan	CAMPO
<a href="#">US 64 Corridor Study</a> - master plan to preserve and enhance mobility and safety along U.S. 64, while balancing community access and interests.	Corridor Study	CAMPO
<a href="#">Western Boulevard Crossing Study</a> - study focused on safety and mobility recommendations from Varsity Drive to Pullen Road with an emphasis on a definitive solution for a grade crossing for cyclists and pedestrians	Corridor Study	CAMPO
<a href="#">US 1/Capital Boulevard Tolling Study</a> - investigation of alternative and innovative methods to accelerate this project.	Corridor Study	CAMPO
<a href="#">North Harnett Transit Feasibility Study</a> - analyzed and recommended transit options for the portion of Harnett County within the CAMPO boundary	Transit Plan	CAMPO
<a href="#">Western and Southern Rapid Bus Extensions Study</a> - CAMPO completed major investment study (MIS) in 2023 that identified and evaluated BRT routing options and select preferred solutions for BRT extensions to both of the planned Wake Bus Rapid Transit (BRT): Western and Southern Corridors to continue service to RTP and Clayton.	Transit Plan	CAMPO
<a href="#">Mobility Management Implementation Study</a> - study aims to guide the creation of a regional mobility management structure developing a mobility management program.	Transit Plan	CAMPO
<b>Plans/Studies in the Triangle West TPO Region</b>		
<a href="#">DCHC MPO Comprehensive Transportation Plan (CTP)</a> - maps and project lists of highway, public transportation, bicycle, pedestrian and multiuse path facilities and improvements need in the long-range.	Long-range Plan	Triangle West
<a href="#">Durham County Transit Plan</a> - identified transit projects, services, facilities and vehicles funded from Tax District revenues.	Transit Plan	Triangle West
<a href="#">Orange County Transit Plan</a> - identified transit projects, services, facilities and vehicles funded from Tax District revenues.	Transit Plan	Triangle West
<a href="#">North-South Bus Rapid Transit</a> - adopted locally preferred alternative for Chapel Hill transit project that was accepted into the FTA Small Starts program.	Corridor Study	Triangle West
<a href="#">Durham Bus Rapid Transit Vision Plan</a> - In progress at the time of this MTP report, Durham County is developing a plan to make corridor improvements and service investments to create a network of high-capacity transit services across Durham County.	Transit Plan	Triangle West

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Plan or Study	Type	Area Covered
<a href="#">Chapel Hill High-Capacity Transit Corridor Feasibility Study</a> - In progress at the tie of this MTP report, this study will identify potential high-capacity transit options within the Chapel Hill-Carrboro area to connect key destinations and transit services, and will include an implementation plan.	Corridor Study	Triangle West
<a href="#">US 15-501 Corridor Study</a> - traffic analysis that identified policies and facilities to meet future travel demand and safety objectives, from Chapel Hill to Pittsboro. No web link is available.	Corridor Study	Triangle West
<a href="#">NC 54/I-40 Corridor Study</a> - study and recommendations to guide land use and transportation decisions and investments in the NC 54 corridor from US 15-501 in Chapel Hill to I-40 in Durham.	Corridor Study	Triangle West
<a href="#">Southwest Durham/Southeast Chapel Hill Collector Street Plan</a> - recommended location of future collector streets and street designs to ensure future connectivity and multimodal street functioning.	Small Area Study	Triangle West
<a href="#">NC 54 West Corridor Study</a> - provided a long-term transportation, economic, environmental and preservation vision of NC 54 from Carrboro to I-40/I-85 in Graham.	Corridor Study	Triangle West
<a href="#">US 70 East Corridor Study</a> - studied and proposed boulevard alternatives to meet the multimodal travel demands of US 70 from Durham to Raleigh. A subsequent phase of this study will begin in 2026.	Corridor Study	Triangle West
<a href="#">US 70 West Corridor Study</a> - recommended multimodal transportation improvements from NC 751 in Orange County to NC119 in Mebane.	Corridor Study	Triangle West
<a href="#">Vision Zero Safety Action Plan</a> - used safety data and stakeholder input to identify programs, projects and policies to improve the safety of all transportation modes.	Functional Plan	Triangle West
<a href="#">Wildlife Crossings Study</a> - provided recommendations to implement wildlife crossing countermeasures to reduce vehicle/wildlife conflicts and thus eliminate fatalities and serious injuries.	Functional Plan	Triangle West
<a href="#">Reimagine Durham Freeway Study</a> - This study aims to develop a community-led vision for the Durham Freeway corridor (also known as NC 147) through central Durham.	Corridor Study	Triangle West
<a href="#">Durham-to-Roxboro Rail Trail Plan</a> - Completed October 2025, this plan used a robust public engagement process to assess the transformation of an existing 18-mile inactive rail corridor in City of Durham and Durham County into a multiuse trail.	Corridor Study	Triangle West
<a href="#">Central Durham Bus Rapid Transit Study</a> - The Central Durham Bus Rapid Transit (BRT) project is designed to create a fast, reliable, and accessible transit link between Duke University, downtown Durham, and the Wellons Village area, enhancing mobility and connectivity across key community destinations.	Transit Plan	Triangle West
Local Bicycle Plans in Triangle West TPO area:		
<ul style="list-style-type: none"> <li>• <a href="#">Carrboro Comprehensive Bicycle Transportation Plan (2021)</a></li> <li>• <a href="#">Chapel Hill Mobility and Connectivity Plan (2020)</a></li> <li>• <a href="#">Chatham County Bicycle Plan (2011)</a></li> <li>• <a href="#">Durham Bike+Walk Implementation Plan (2017)</a></li> <li>• <a href="#">Durham City and County Comprehensive Bicycle Plan (2006)</a></li> <li>• <a href="#">Hillsborough Comprehensive Sustainability Plan (2023)</a></li> <li>• <a href="#">Orange County Comprehensive Plan Transportation Element (2008)</a></li> <li>• <a href="#">Orange County Bicycle and Pedestrian Plan (in progress)</a></li> <li>• <a href="#">Research Triangle Park Bike/Ped Plan (2017)</a></li> </ul>	Functional Plans	Triangle West

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Plan or Study	Type	Area Covered
<b>Local Pedestrian Plans in Triangle West TPO area:</b>		
<ul style="list-style-type: none"> <li>• <a href="#">Chapel Hill Mobility and Connectivity Plan (2020)</a></li> <li>• <a href="#">DurhamWalks! Pedestrian Plan (2006)</a></li> <li>• <a href="#">Durham Bike+Walk Implementation Plan (2017)</a></li> <li>• <a href="#">Hillsborough Comprehensive Sustainability Plan (2023)</a></li> <li>• <a href="#">Orange County Bicycle and Pedestrian Plan (in progress)</a></li> </ul>	Functional Plans	Triangle West
<b>Local and Regional Multiuse Path Plans in Triangle West TPO area:</b>		
<ul style="list-style-type: none"> <li>• <a href="#">Chapel Hill Mobility and Connectivity Plan (2020)</a></li> <li>• <a href="#">Durham Trails and Greenways Master Plan (2011)</a></li> <li>• <a href="#">Research Triangle Park Trails Study (2020)</a></li> </ul>	Functional Plans	Triangle West
<b>Older plans that informed previous MTPs and continue to be referenced in 2055 MTP development by the Triangle West TPO, including:</b>		
<ul style="list-style-type: none"> <li>• <a href="#">US 15-501 Major Investment Study, Phase II Report (2001)</a></li> <li>• <a href="#">I-40 Express Lanes Feasibility Study (2016)</a></li> <li>• <a href="#">NC 147 Feasibility Study (2017)</a></li> <li>• <a href="#">NC 54 Widening Study (2012)</a></li> <li>• <a href="#">Northern Durham Parkway Feasibility Study (2014)</a></li> </ul>	Corridor Plans	Triangle West

### Key Takeaways from this Chapter

Metropolitan Planning Organizations (MPOs), also known as Transportation Planning Organizations (TPOs), are responsible for creating and adopting Metropolitan Transportation Plans (MTPs). MPOs are made up of all the local governments in the area, the NC Department of Transportation (NCDOT), plus other organizations with transportation responsibilities. This document includes the MTPs for the two MPOs in the Triangle Region - the Capital Area MPO (CAMPO) and the Triangle West TPO.

MPOs have three main organizational components: a policy board made up of local elected officials and NCDOT board members; a technical committee made up of technical staff from the local, state and regional organizations, which provides technical recommendations to the policy board; and a Lead Planning Agency (LPA) that provides the staff to carry out the MPO's responsibilities.

Each MPO has an explicit, written Public Participation Policy that is used to guide public engagement in the MTP process and prescribes opportunities for public review and comment on the plan. Using maps, graphs, charts and other visual tools is an important part of conveying transportation-related information to a variety of stakeholders.

Two related tools are used to understand the region's transportation challenges and the impacts of investments to address these challenges: the CommunityViz growth allocation model that forecasts the locations of future growth, and the Triangle Regional Travel Demand Model (TRM) that uses these growth forecasts and transportation network data to estimate impacts of future transportation investments. An updated version of the model was used in the development of *Destination 2055*.

Many related transportation plans and studies are undertaken both to feed into the development of MTPs and to provide a more detailed look at issues identified in or related to MTPs. These plans and studies are available on each MPO's website.

## Chapter 6: Analyzing Our Choices

This chapter explains the methods and tools used to better understand the choices facing the Triangle region, develop population and employment growth forecasts that reflect market trends and community plans, create and test alternative transportation scenarios, and compare these alternatives to each other and to performance measures that reflect the MPOs' adopted plan goals and objectives. Special emphasis was placed on identifying ways that transportation investments would better and more equitably serve the needs of identified Title VI Communities.

### 6.1 - Land Use Plans and Policies

Each community in the Triangle develops a comprehensive plan or land use plan to outline its vision for the future of that community and set policies for how to guide future development in support of that community vision. An important starting point for transportation plans is to understand these local comprehensive plans and reflect them in the future growth forecasts that are used to analyze future transportation investment choices.

Local planners from communities across the region, along with experts in fields such as real estate development and utility provision, contributed insights to translate community plans and market trends into the parameters used by the region's transportation model to generate travel forecasts: population and jobs by industry (see Chapter 5 for a more detailed explanation of the transportation model). To ensure that the forecasts were consistent, transparent, and based on the best available evidence, the region used

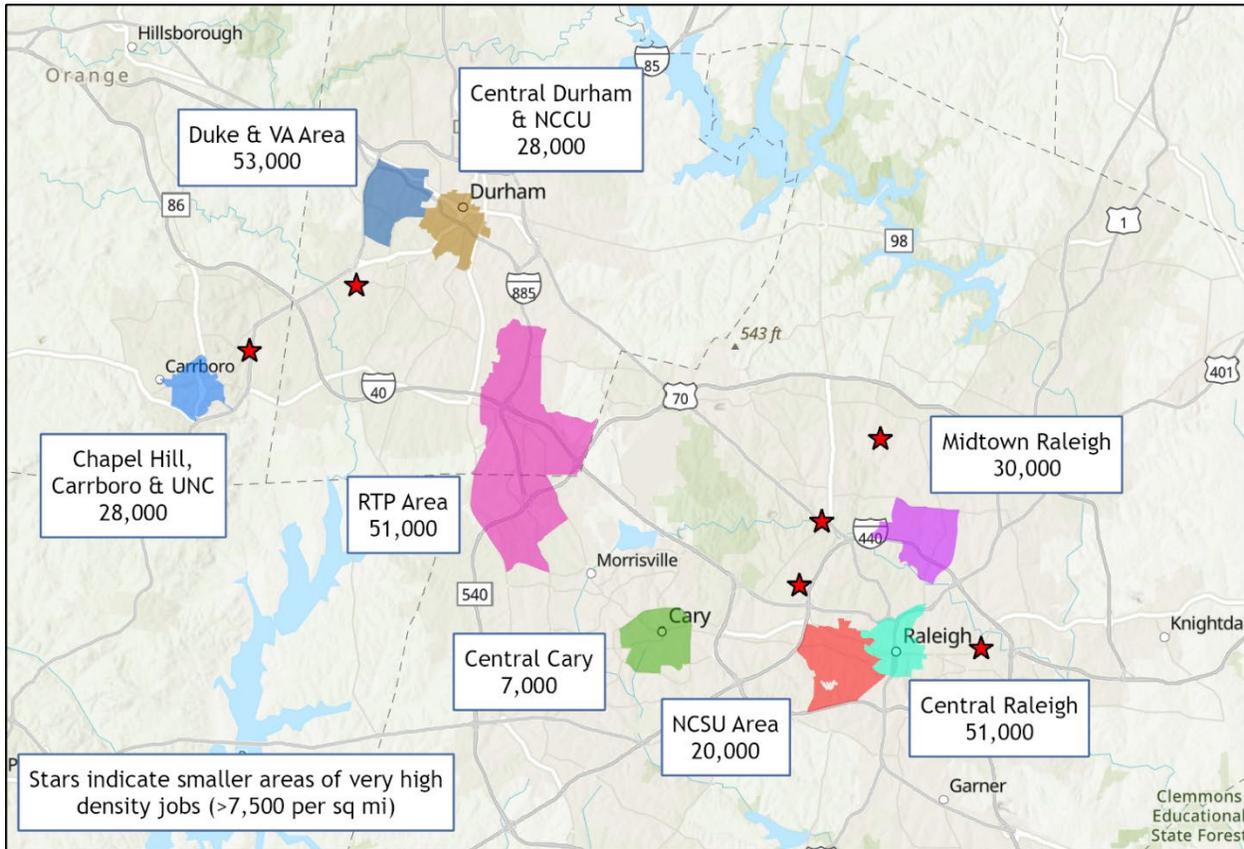
sophisticated growth allocation software (called CommunityViz) to assist in the forecasting effort.

The land use plans and a quantitative analysis of base year (2020) job locations revealed that a set of regional-scale centers, depicted in Figure 6.1.1, contain large concentrations of employment and are planned for intense mixes of homes, workplaces, shops, medical centers, higher education institutions, visitor destinations, and entertainment venues. These areas include: Central Raleigh (including NC State University), Central Durham (including Duke University, NC Central University, and the Duke and Veterans Administration medical complexes), Central Chapel Hill/Carrboro (including UNC Chapel Hill and UNC Hospitals), the Research Triangle Park area, Midtown Raleigh, and Central Cary.

Together, these locations account for about 270,000 jobs, of which 100,000 are low/moderate-earning jobs - this represents 29% of all jobs in the region and 22% of low/moderate-earning jobs in the region, all located on less than 2% of the region's land area. Linking these centers to each other and connecting them to communities throughout the region with a variety of travel choices is critical for ensuring the region's residents have access to both job opportunities and other types of services, businesses, and institutions.

In some of these areas, such as activity centers, existing local plans and ordinances promote increased future development. Additionally, the Research Triangle Park has a master plan that is resulting in additional compact, mixed-use development in locations such as the new "HUB RTP."

Figure 6.1.1: Key Regional Job Hubs



Based on 2020 base year employment data.

The review of community plans also resulted in an identification of places that are environmentally sensitive (such as water supply watersheds) and locations where current established neighborhoods warrant protection from new or increased development. In order to establish the framework for forecasting the region’s growth it is critical to understand the unique roles that different areas within each community will play in the region as it grows, and how these impact our transportation investment choices.

## 6.2 - Socioeconomic Forecasts

One of the initial critical steps in developing a Metropolitan Transportation Plan is to forecast the amount, type, and location of population and jobs during the timeframe of

the plan. Based on community plans and data from local planning departments, the NC Office of State Budget and Management (NC OSBM), the US Census Bureau, and independent forecasters, estimates of “base year” (2020) and “plan year” (2055) population and jobs were developed for each of the 3,100 small zones known as Traffic Analysis Zones (TAZs) that make up the area covered by the region’s transportation model.

Both to track and document the socioeconomic forecasts, and to permit analysis of different development scenarios, a robust land use mapping and analysis tool was used to account for the approximately 850,000 individual parcels of land in the region. Using software called CommunityViz, each parcel was assigned

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one of 40 “place types” by local planners, reflecting the type of development anticipated on those parcels by community plans - place types include categories such as larger-lot residential neighborhood, community commercial center, university campus, and mixed-use center. In addition, each parcel was also assigned a “development status” to indicate whether the parcel was vacant/developable, already fully-developed, or partially-developed/redevelopable.

Depending on the place type, the development status, and the jurisdiction where the parcel is located, average residential and employment densities were applied to determine the potential capacity/supply of potential locations for future residential or commercial development. Any constraints that would prevent or limit development, such as water bodies, floodplains, stream buffers, and conservation easements were also assigned to applicable parcels. This combination of place type, development status, and development constraints determined the potential “supply” of land for future population and employment to be located on in the CommunityViz model.

Special attention was given to anchor institutions, such as the major universities. Future growth in these areas was asserted based on information from the institutions.

Panels of experts were convened to help determine the principal influences on where future development would occur, and to develop quantitative measures called “suitability factors” to apply to locations based on those influences. Examples of factors that influence development include availability of sewer service, proximity to

highway interchanges or transit stations, and distances to major economic centers such as the region’s universities.

Finally, population and job growth totals, known as control totals or guide totals, were developed from state and national demographic sources to establish the “demand side” of the CommunityViz model. These growth totals are available from the Central Pines Regional Council (CPRC). CommunityViz allocated single-family housing units, multi-family housing units, and jobs (by job category) based on the available supply of land for that use and the attractiveness of a location based on the suitability factors.

Table 6.2.1 summarizes the major elements of the socioeconomic forecasts for different portions of the forecast area covered by the region’s transportation model - this includes areas within the Capital Area MPO and Triangle West TPO boundaries as well as some areas outside of the MPO boundaries (see Chapter 2 for a map of the modeled area). More detailed information on a range of socioeconomic data for each TAZ and how these were developed is available from the two MPOs or from the Central Pines Regional Council.

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**Table 6.2.1: Estimated 2020 and Forecast 2055 Jobs, Population & Households<sup>1</sup>**

	2020 Population	2020 Households	2020 Jobs	2055 Population	2055 Households	2055 Jobs
<b>Capital Area Metropolitan Planning Organization</b>						
Chatham County <sup>2</sup>	9,453	4,216	2,358	11,531	5,115	5,593
Franklin County <sup>3</sup>	46,276	17,550	8,605	106,308	40,843	17,275
Granville County <sup>3</sup>	22,718	8,698	4,768	36,658	14,158	6,156
Harnett County <sup>3</sup>	45,633	17,831	12,669	100,653	37,929	19,044
Johnston County <sup>4</sup>	140,989	50,763	28,255	257,024	94,756	60,016
Wake County	1,108,687	437,215	615,295	1,943,830	783,457	1,340,082
<i>Capital Area MPO Total</i>	<i>1,373,756</i>	<i>536,273</i>	<i>671,950</i>	<i>2,456,004</i>	<i>976,258</i>	<i>1,448,166</i>
<b>Triangle West Transportation Planning Organization</b>						
Chatham County <sup>2</sup>	23,678	10,121	4,298	25,027	10,760	6,723
Durham County	310,609	134,777	235,002	461,614	204,446	446,874
Orange County <sup>5</sup>	115,504	48,191	71,191	161,327	68,946	118,237
<i>Triangle West TPO Total</i>	<i>449,791</i>	<i>193,089</i>	<i>310,491</i>	<i>647,968</i>	<i>284,152</i>	<i>571,834</i>
<b>Areas Within Travel Model but Outside MPO Boundaries</b>						
Alamance County <sup>6</sup>	30,563	12,393	12,870	38,748	16,170	13,699
Chatham County <sup>2</sup>	18,485	7,659	5,616	62,904	26,492	13,737
Franklin County <sup>3</sup>	12,425	5,230	6,477	16,439	6,753	6,867
Granville County <sup>3</sup>	10,975	4,283	8,435	19,666	7,705	10,398
Harnett County <sup>3</sup>	5,372	2,056	1,143	6,334	2,400	1,143
Johnston County <sup>4</sup>	72,805	28,133	31,247	159,554	59,325	45,974
Nash County <sup>6</sup>	4,147	1,620	842	4,814	1,882	961
Orange County <sup>5</sup>	21,844	8,903	3,530	25,327	10,246	5,312
Person County <sup>6</sup>	31,368	13,108	10,361	36,729	15,358	11,765
<i>Outside of MPO Total</i>	<i>207,984</i>	<i>83,385</i>	<i>80,521</i>	<i>370,515</i>	<i>146,331</i>	<i>109,856</i>
<b>Total Modeled Area</b>						
<b>Modeled Area Total</b>	<b>2,031,531</b>	<b>812,747</b>	<b>1,062,962</b>	<b>3,474,487</b>	<b>1,406,741</b>	<b>2,129,856</b>

<sup>1</sup>These totals represent the values within the regional travel model's traffic analysis zones, and may differ from values derived using other sources and methods; note that population includes people who are not in households, such as university dormitory residents.

<sup>2</sup>Chatham County is partially in the Capital Area MPO, partially in the Triangle West TPO, and a portion (but not all) of Chatham County outside CAMPO and TWTPPO is also included in the modeled area.

<sup>3</sup>Franklin County, Granville County, and Harnett County are partially in the Capital Area MPO, and a portion (but not all) of these counties outside of CAMPO is also included in the modeled area.

<sup>4</sup>Johnston County is partially in the Capital Area MPO, and the remainder of Johnston County outside of CAMPO is also included in the modeled area.

<sup>5</sup>Orange County is partially in the Triangle West TPO, and the remainder of Orange County outside of TWTPPO is also included in the modeled area.

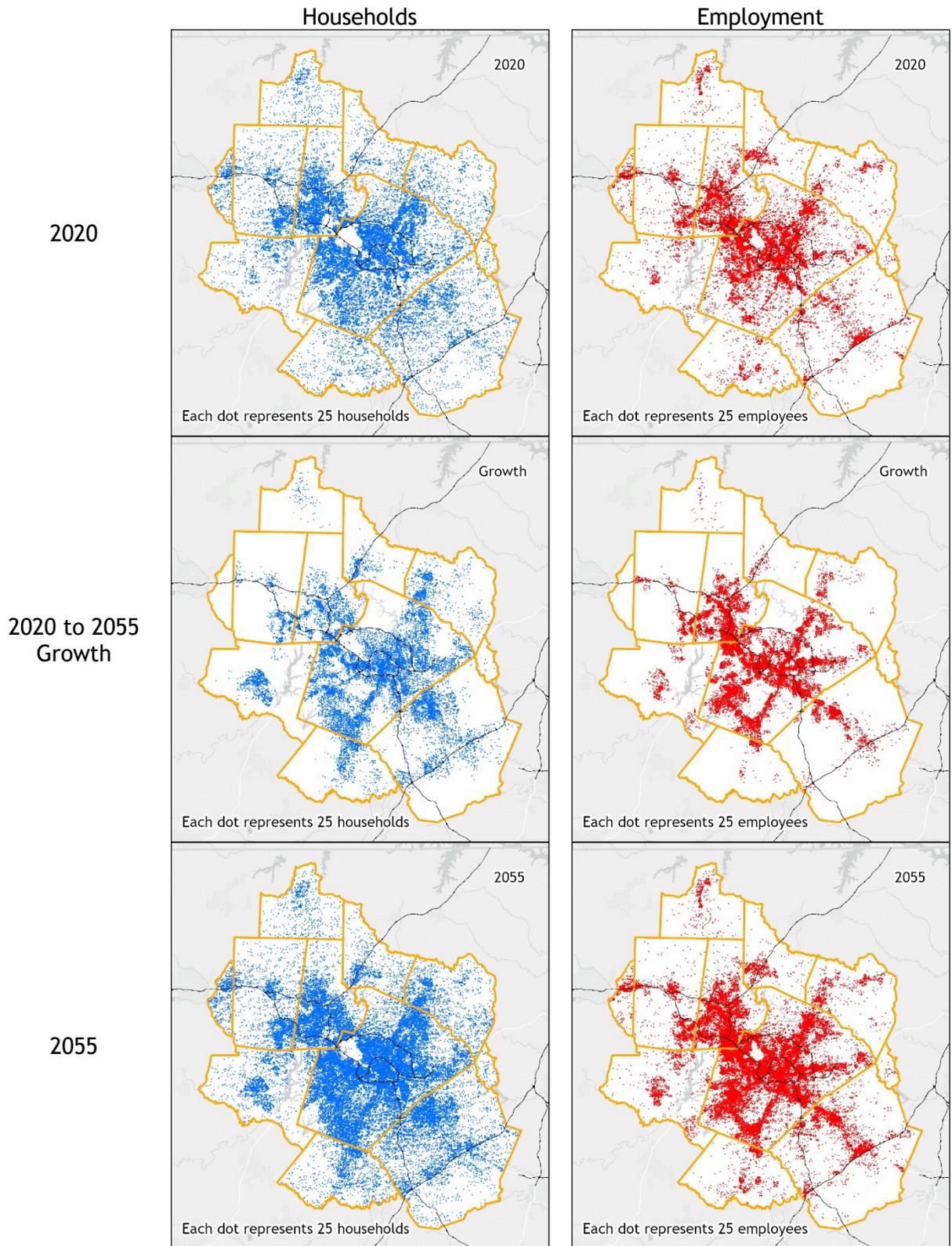
<sup>6</sup>Alamance County, Nash County, and Person County are entirely outside of CAMPO and TWTPPO, but portions (not all) of these counties are also included in the modeled area.

The maps on the next page show the distribution of households and jobs within the forecast area for the 2020 “base year” and 2055 “plan horizon year,” as well as the locations of anticipated growth between 2020 and 2055. These are dot-density maps and do not show the specific location of

growth, but rather the density of dots in a particular location indicates the general intensity of households and employment in that general area. Larger versions of these maps are available from the Capital Area MPO and Triangle West TPO websites.

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Figure 6.2.2: Household and Employment Locations in 2020 and 2055



### 6.3 - Trends, Deficiencies, and Needs

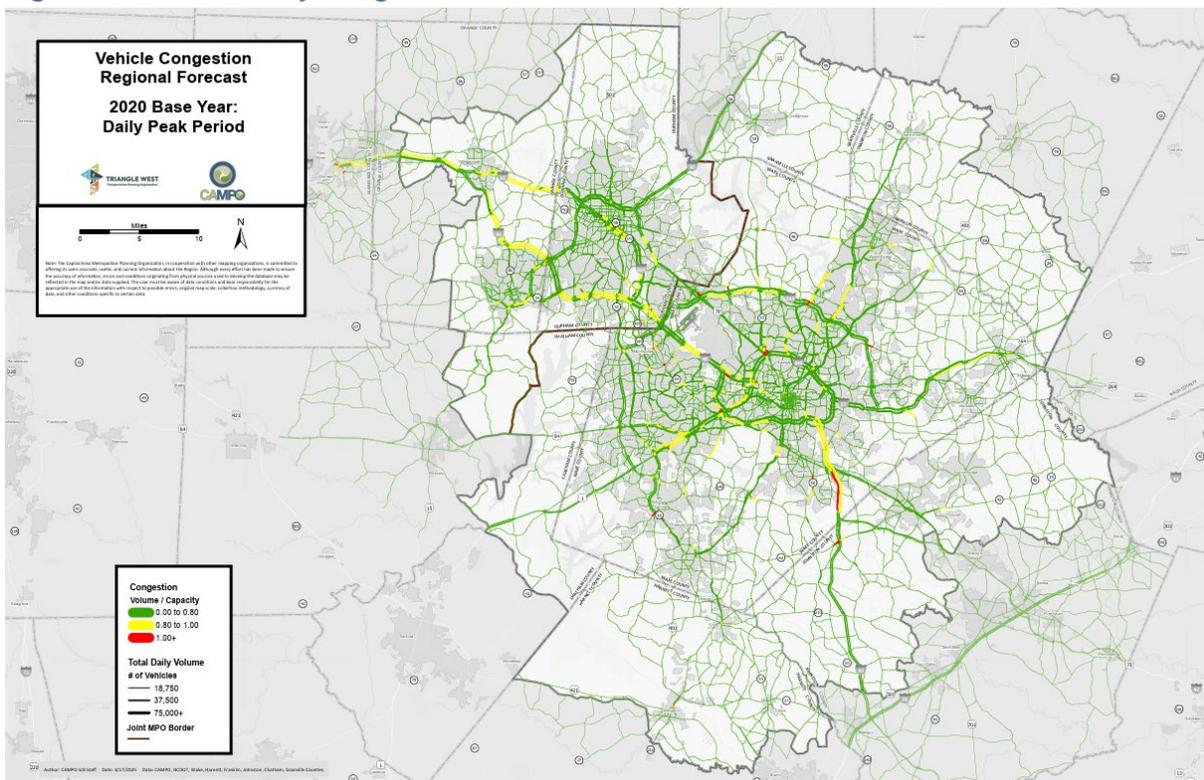
With the large increases in people and jobs expected in the region by the year 2055, the amount of travel (often measured in Vehicle Miles Traveled, or VMT) in the Triangle is expected to similarly grow by approximately 75%. Future stress on the regional transportation network is exemplified by the levels of congestion predicted in 2055.

The congestion maps below show the average volumes during the afternoon peak hour as predicted by the Triangle Regional Model. The roadway networks in the maps below are simplified representations taken from the region’s travel demand model. Thicker lines depict roadways with higher traffic volumes and thinner lines are segments carrying lower volumes. The

colors correspond to volume/capacity ratios (the number of vehicles divided by the theoretical capacity of the road) - greater volume/capacity ratios correspond with more congestion. A volume/capacity ratio below 0.8 (shown in green) is indicative of a relatively free flowing roadway with little or no congestion. Once the volume/capacity ratio rises above 0.8 toward 1.0 (shown in yellow), motorists will experience more periods of congestion. Volume/capacity ratios higher than 1.0 (shown in red) represent roadways which are consistently congested in the afternoon peak period.

The 2020 “base year” congestion map shown in Figure 6.3.1 is indicative of general present-day baseline conditions as they existed in 2020, and serves as a point of comparison.

Figure 6.3.1: Roadway Congestion in 2020



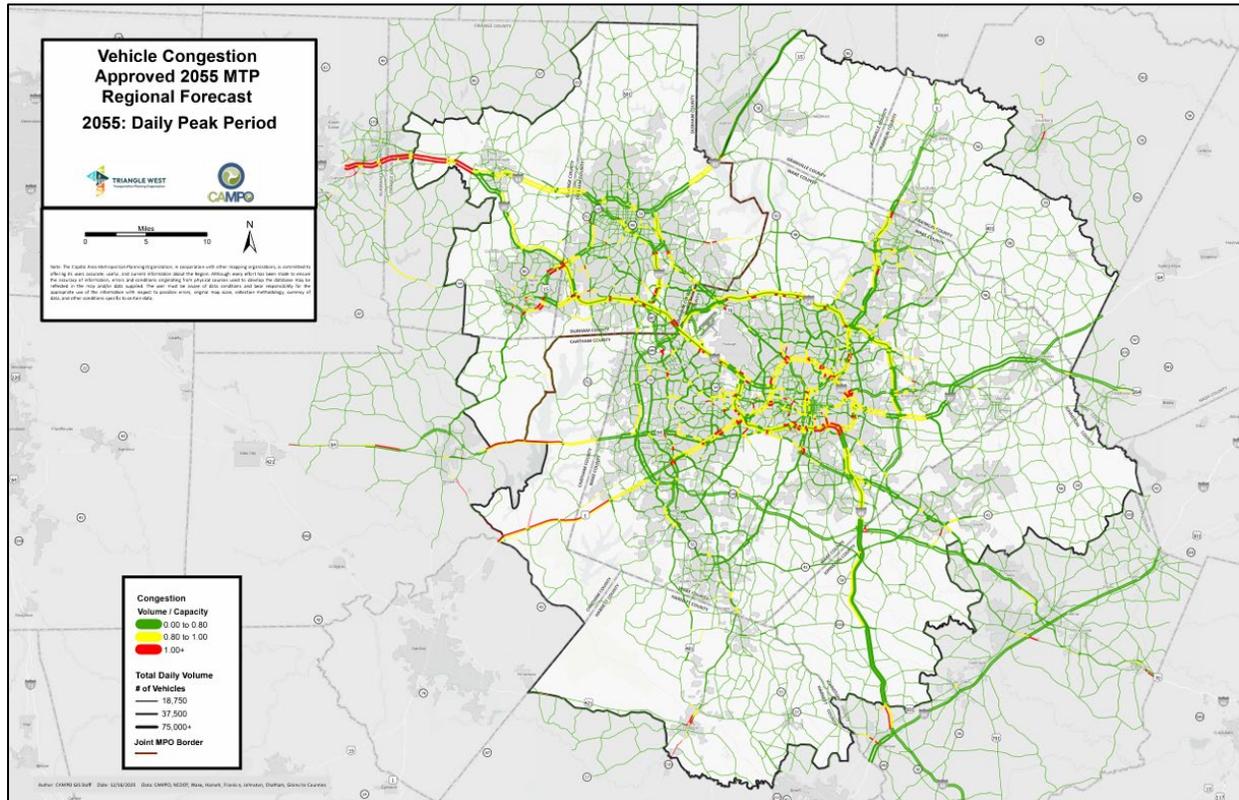


## DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

The third congestion map, in Figure 6.3.3, shows levels of congestion that are forecast based on the adopted 2055 Metropolitan Transportation Plan, including all the planned transportation facilities and

services identified in the plan. This represents a point of comparison against the results from the 2020 baseline and the 2055 deficiencies/E+C maps.

Figure 6.3.3: Roadway Congestion in 2055 with Planned MTP Projects in Place



These maps provide a picture of the challenge we face in developing realistic transportation investments that meet the diverse needs of our communities. Larger versions of these maps are available on the MPOs' websites, in addition to other maps and tables that present more detailed information on the MTP deficiency analysis.

### 6.4 - Pre-MTP “Learning Scenario” Analysis

Due to time and resource constraints and other practical limitations, there is often not an opportunity during the official MTP development process to test and answer

many of the “what if...” questions that may be of interest to answer. In an attempt to address this limitation, the Capital Area MPO and Triangle West TPO engaged in a pre-MTP “learning scenario” exercise in 2024. This exercise was created to allow the Triangle Region to explore some previously-unanswered questions and use the knowledge learned through the exercise to inform the alternatives that were ultimately analyzed as part of the official 2055 MTP process. The analyzed scenarios were intentionally created to be “extreme” and not necessarily realistic in order to

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better understand the level of impact the various decision making levers might have.

Six scenarios were analyzed as part of this “learning scenario” exercise:



A **Baseline Scenario** that represented the adopted previous (2050) MTP and served as a baseline for comparison with other scenarios.



A **Transit-focused Scenario** that aimed to maximize transit usage by focusing future growth in transit-served areas and doubling the amount of transit service.



An **Equity-focused Scenario** that aimed to improve transportation outcomes for low-income and zero-car households, particularly focusing on job access.



A **VMT Growth Reduction Scenario** that identified different factors that could reduce the growth of vehicle miles traveled (VMT) in the region.



A **Flexible Funding Scenario** that examined different assumptions regarding funding constraints and restrictions, and available funding amounts.



A **Highway-focused Scenario** that tested the results of less-dense future development focused around highways and a doubling of the region’s freeway lane miles.

Some key attributes of these scenarios were then incorporated into the MTP Alternatives Analysis discussed in the next section of this report. These attributes included:

- Increasing household density and employment density in areas served by transit;

- Increasing transit frequencies where possible, and adding additional high-frequency corridors;
- Focusing on affordable housing growth in transit-served areas;
- Assuming a potential increase in the level of working-from-home compared to the historical past;
- Increasing the share of funding going toward maintenance and operations;
- Having a flexible modal investment strategy for additional revenue assumptions; and
- Considering additional local or regional funding sources.

Additional information about the “learning scenario” exercise, including a summary of results from each scenario, can be found in Appendix 14.

### 6.5 - MTP Alternatives Analysis

This section describes what was done to create and test alternative land use and transportation scenarios as part of the MTP development process and compare these alternatives to one another in order to select a final preferred future scenario that is both feasible and reflects the MPOs’ goals. Special emphasis was placed on defining and identifying places with the greatest amounts of equity-centered households, and looking at how transportation investments and related strategies serve their travel needs and link them to job hubs.

The scenarios used in this Alternatives Analysis are based on two primary foundations: a **development foundation** that describes a regional pattern of land use and development and a **mobility investment foundation** that defines the

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road, transit, cycling and walking networks and transportation services in the region. Different versions of these two foundations can be created based on a variety of factors, and then these foundations can be combined in various ways to create alternative scenarios for testing. For the purposes of *Destination 2055*, we have defined three potential development foundations and five potential mobility investment foundations, and have created three *new* scenarios for testing in addition to the “Deficiency & Needs” scenario that was described in Section 6.3. These three alternative scenarios are called:

-  **Plans & Trends Scenario**
-  **Shared Leadership Scenario**
-  **All Together Scenario**

Figure 6.5.1 shows the different development foundations and mobility investment foundations that were used to create the alternatives. More information about the creation of the alternatives and the process of defining these foundations can be found in Appendix 15. The “build out” development foundation and the “unconstrained” mobility investment foundation were screened out from use in the MTP alternatives analysis because they were not realistic assumptions to make within the timeframe of the plan.

Since the transportation facilities and services the region chooses to invest in are not just functions of the region’s values, but also of the resources that are available to commit, each scenario was given a name that reflected the level of collaborative effort and resources that would be needed to achieve it. The scenarios are as follows.

Figure 6.5.1: *Destination 2055* Scenario Framework

		Mobility Investment Foundation				
		<b>E</b> Existing & Committed	<b>T</b> Trend	<b>M</b> Mobility Corridors	<b>C</b> Complete Communities	<b>U</b> Unconstrained
Development Foundation	<b>P</b> Community Plans	 Deficiency & Needs Scenario	 Plans & Trends Scenario	 Shared Leadership Scenario		
	<b>O</b> Opportunity Places				 All Together Scenario	
	<b>B</b> Build Out					

Matrix showing the development foundation and mobility investment foundation combinations that were utilized in the *Destination 2055* alternatives analysis. Moving from left to right, and from top to bottom, each scenario builds on the elements of the preceding scenarios.

### Deficiency & Needs Scenario

The Deficiency & Needs Scenario can be thought of as a worst-case scenario - it represents what would happen if the region absorbed all the expected population and employment growth that is reflected in our plans, but only has a transportation system composed of existing current facilities and services, and those that are currently in development/under construction.

### Plans & Trends Scenario

The Plans & Trends Scenario can be thought of as the region's "lightest lift" to achieve - it would not be *easy*, but would not require any changes to existing plans and would rely on tried-and-true revenue streams and current project prioritization processes.

### Shared Leadership Scenario

The Shared Leadership Scenario can be thought of as a stronger partnership between local governments and state and federal governments, emphasizing multi-modal investments in key corridors. State and federal funding sources would provide additional funding, as well as additional flexibility in the use of funding to match what the local communities say they want. The additional funding available in this scenario could come from a variety of state and federal sources, but was estimated based on the work of the NC First Commission's identification of potential state funding sources and assumptions of continued future growth of federal funding in line with past trends in the growth of these funds.

### All Together Scenario

Our final scenario, All Together, is the most ambitious, but would require local officials to make some fundamentally different (and difficult) decisions and perhaps to collaborate in new ways. This scenario would involve both changes to current land use plans and the infusion of additional local or regional revenues into transportation projects and services. This scenario uses the concept of "opportunity places" to identify locations where strategic choices could be made to change land use plans by increasing the density and use mixture of future development in areas such as transit corridors, universities, and potential affordable housing sites. It builds upon the

#### Opportunity Places

The "Opportunity Places" development foundation used in the All Together Scenario is based on making four specific land use changes to community plans, in order to better align land use and mobility investment goals:

- The four major universities in the region were allocated 20% higher job growth than otherwise anticipated.
- "Mobility Hubs" were identified around the region, along major corridors at designated activity centers - increased transit-supportive land use densities were assumed on undeveloped or redevelopable parcels in these areas.
- Increased transit-supportive land use densities were assumed on undeveloped or redevelopable parcels in areas along high-frequency bus lines and areas near proposed BRT or rail stations.
- 10,000 multi-family housing units were assigned in locations where large publicly-owned parcels could accommodate them.

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increased funding assumptions of the Shared Leadership Scenario by adding increased locally-derived revenues that could aid in achieving regional goals related to further investment in transit, active transportation, and complete streets.

The MPO staffs, in conjunction with staff from the Triangle Regional Model Service Bureau, worked together to create and run the model scenarios for each of these alternatives in the spring and summer of 2025. Figure 6.5.3 shows some of the performance measure results that came out of this analysis and were used to compare the scenarios in the alternatives analysis public engagement process.

To help understand, analyze and engage with a range of participants on the scenarios, *Destination 2055* defined three types of places for special attention:

### Key Job Hubs

These are the places with the most significant concentrations of jobs, including locations with large amounts of low- and moderate-earning jobs. The map in Section 6.1 shows the largest clusters of job hubs in the region.

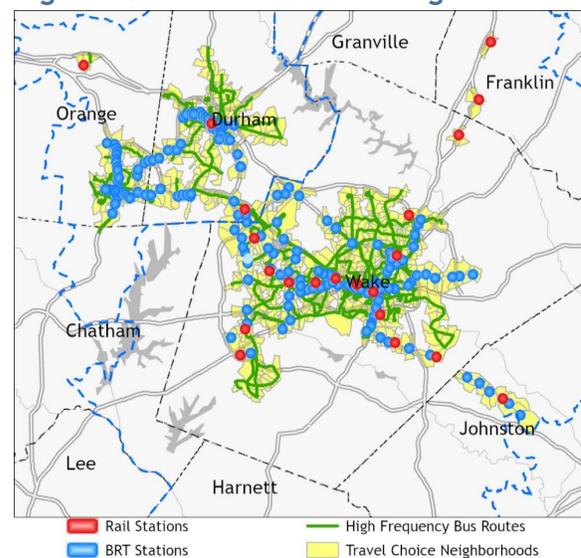
### Title VI Communities

To aid in the comparison of alternatives, the MPOs identified a subset of census block groups with higher concentrations of various population groups covered by the MPOs' Title VI non-discrimination plans/policies. These areas are determined based on factors including race & ethnicity, income, zero-car households, age, and Limited English Proficiency. These groups are highly-correlated with populations that are most likely to rely on and use transit services. More information can be found in Chapter 9.

### Travel Choice Neighborhoods

These are the places in a scenario where high-quality transit service is provided, making these locations where there are more choices available to travelers regarding the mode of transportation. Figure 6.5.2 shows these travel choice neighborhoods, which are defined as traffic analysis zones (TAZs) that are served by high-frequency bus routes, bus rapid transit stations, and/or regional rail stations.

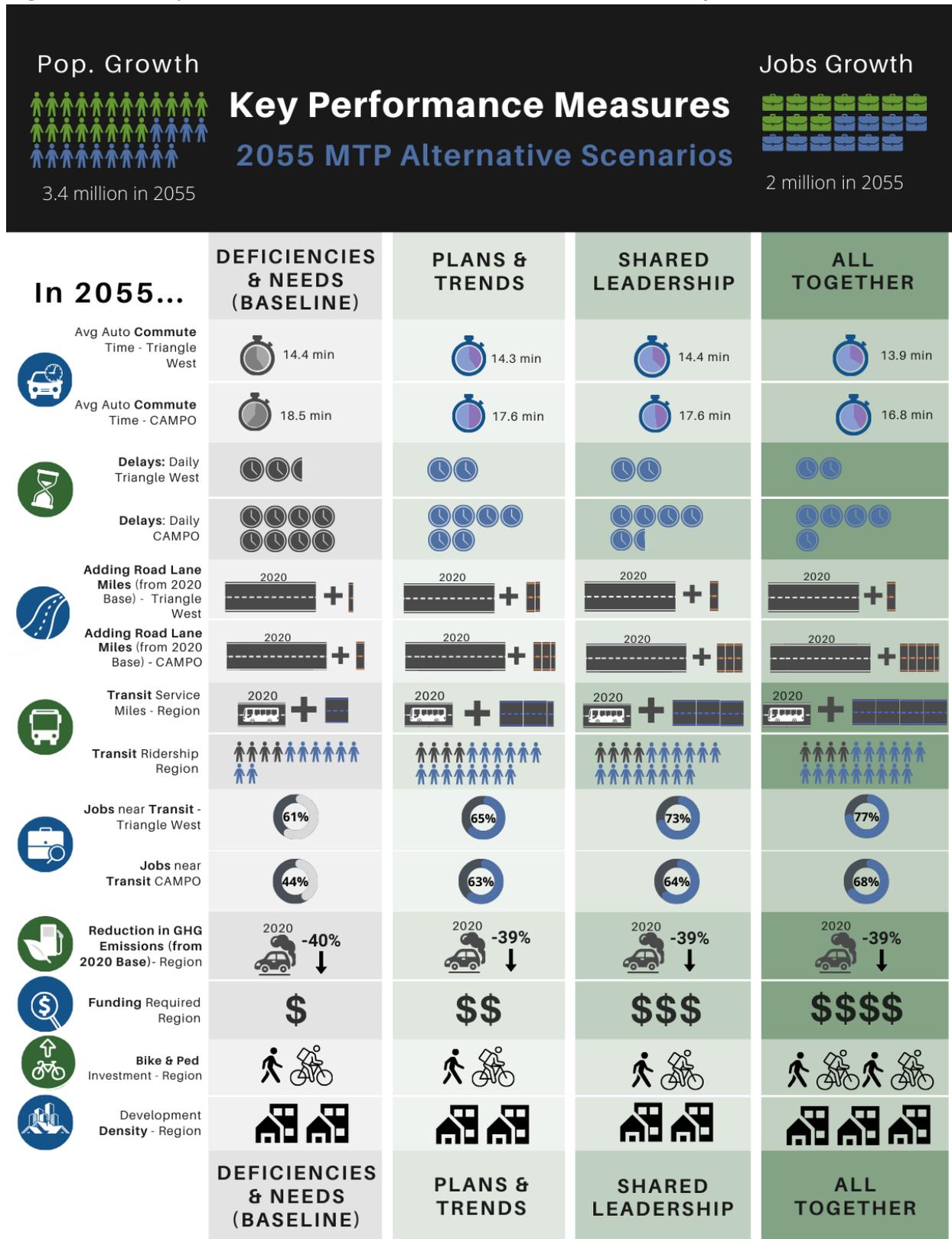
Figure 6.5.2 Travel Choice Neighborhoods



As a final step in the alternatives analysis, the Key Jobs Hubs, Title VI Communities, and Travel Choice Neighborhoods were analyzed against certain measures to see how well the alternatives connected people to jobs and offered people with transportation choices:

- Between 2020 and 2055, about **280,000 dwelling units and 820,000 jobs** are expected to be added within Travel Choice Neighborhoods - this represents 48% of anticipated housing growth and 77% of employment growth happening in Travel Choice Neighborhoods.

Figure 6.5.3: Key Performance Measures Alternative Scenario Comparison



Graphic taken from Destination2055NC.com website.

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- 55% of traffic analysis zones that fall within Title VI Communities are also Travel Choice Neighborhoods.
- All of the identified Key Job Hubs overlap with Travel Choice Neighborhoods, although in some larger hubs (such as Research Triangle Park) not all sections of the job hub have good transit access

### 6.6 - Performance Evaluation Measures

Evaluation measures provide a set of metrics for quantitative comparison of transportation investments and land use scenarios. Detailed comparison tables addressing a range of roadway use, transit use, congestion and delay are included in Appendix 10.

The appendix tables compare the transportation network performance for the Capital Area MPO and Triangle West TPO planning areas for the year 2020, year 2055 deficiency network, and the 2055 MTP network. The year 2020 represents the state of the system at the time transportation data such as traffic counts, transit ridership, and household travel surveys were collected for the region's transportation modeling tool, and represents conditions in the Triangle region immediately preceding the COVID-19 pandemic. The year 2055 E+C (existing plus committed, or "deficiency") network includes only those projects that will be operational in the next few years, but with the anticipated 2055 population and employment forecasts. The 2055 MTP system represents the highway and transit networks included in the *Destination 2055* Metropolitan Transportation Plan and the

anticipated 2055 population and employment forecasts.

The performance evaluation measures in Appendix 10 are system-wide metrics and therefore do not provide performance information on specific roadways or travel corridors, or at the scale of a municipality or county. The congestion maps (volume/capacity ratio maps), which are presented in Section 6.3 and also available online, provide a more localized picture of transportation performance for individual roadways or roadway segments.

The conclusions drawn from the performance evaluation measures (system-wide) and congestion maps (roadway-specific) tend to be similar. For example, the 2055 deficiency (E+C) congestion map illustrates a higher degree of regional congestion as compared to the 2020 baseline. This is validated by comparing performance measure values for the 2055 E+C and 2055 MTP networks for measures such as vehicle hours traveled (VHT). VHT is highest for the 2055 E+C/Deficiency roadway network as compared to both the 2020 base year and the 2055 MTP networks.

### 6.7 - Preferred Scenario

Scenarios are simply intended to help understand the range and relative impacts of different choices and do not serve as a constrained menu from which a single choice must be selected. Public engagement on these options and considerations of fiscal constraint resulted in a "preferred" scenario that drew on elements from the studied alternatives and also included additional elements that were not included in the previous analyses. The "preferred" scenario was most closely aligned with the All Together Scenario.

### Key Takeaways from this Chapter

The starting point for analyzing our region's choices as part of *Destination 2055* was understanding how our communities' comprehensive land use plans envision guiding future growth. The next step was to make estimates of the types, locations, and amounts of future population and job growth based on market conditions/trends and community plans.

Based on these forecasts, the analysis looked at future mobility trends and needs, and where our current transportation system may become deficient in accommodating these trends and meeting these needs.

Working with a variety of partners and based on public input, different land use and transportation system alternatives were developed and their performance was analyzed.

The performance of system alternatives were compared against one another using measures based on the *Destination 2055* goals and objectives. The results were also examined through the lens of Key Job Hubs (where large concentrations of jobs are located), Title VI Communities (key areas with demographic-related factors), and Travel Choice Neighborhoods (where high-quality transit services are available as an option).

### Chapter 7: Our Metropolitan Transportation Plan (What We Intend to Do)

Chapter 7 is the heart of our region's Metropolitan Transportation Plan - it describes the investments that we plan to make, when we intend to make them, and the associated land use development strategies we aim to pursue in order to achieve an effective and efficient transportation system.

The transportation investments are summarized in the following categories:

- Roadways (accompanying project list is found in Appendix 2)
- Public Transportation
- Active Transportation Projects serving bicyclists and pedestrians
- Freight Movement
- Aviation and Intercity Rail
- System Optimization Strategies such as Travel Demand Management (TDM), Intelligent Transportation Systems (ITS), Technology Investments, and Transportation Systems Management & Operations (TSMO)

#### 7.1 - Land Use & Development Strategies

Land use in the Triangle is the responsibility of each local government, not the MPOs. But few things influence the functionality and effectiveness of our transportation system as much as the locations, types, intensities and designs of existing and new developments in our region. If we are to successfully provide for the mobility needs of the two million people living in the region today and the additional one million to be added over the time period of the *Destination 2055 MTP*, we will need to do a top-notch job of matching our land use

decisions with our transportation investments.

The ties between regional transportation actions and local land use decisions are significant in three cases:

- Transit Corridor Development
- Major Roadway Access Management
- Complete Streets & Context-sensitive Design

For these three issues, the Triangle West TPO and Capital Area MPO are committed to working with their member communities and with regional organizations such as the Central Pines Regional Council and GoTriangle to coordinate land use decisions and transportation investments.

#### Transit Corridor Development

*Destination 2055* includes billions of dollars of transit capital investments to connect our region's largest activity centers and link these centers to neighborhoods across the region. Ensuring that affordable, well-designed, compact, mixed-use development occurs within a half-mile of frequent transit corridors is a key element in determining how cost-effective major transit investments will be.

Working with a range of local and regional partners, the Central Pines Regional Council and GoTriangle have done significant work in recent years to develop and share key land use and affordable housing practices that can be used by local governments and other organizations to support fixed guideway and frequent bus service investments. Continuing to build on this collaborative approach is an important and cost-effective way to match local land use

and affordable housing decisions with regional transportation investments.

Strategies will be based on a firm analysis foundation that focuses on travel markets, land use patterns and policies, and affordable housing inventories, programs, and opportunity sites. Where applicable, leveraging joint development for affordable housing as part of major transit capital projects will be pursued.

### Major Roadway Access Management

Roads serve two main purposes: mobility and access. Mobility is the efficient movement of people and goods. Access is getting those people and goods to specific locations.

A road designed to maximize mobility typically does so in part by managing access to adjacent properties - an example of this is an Interstate Highway, which does not allow any driveway or minor cross-street access to neighboring areas. While long-distance travel on an Interstate highway is efficient, the number of access points is restricted to a limited number of interchanges. This type of road primarily serves a mobility function.

At the other end of the spectrum, local streets provide easy and plentiful access to adjacent properties, but long-distance travel on these types of roads would be very time consuming. This type of road primarily serves an access function.

Many roadway investments involve widening roads to provide more capacity. Where these types of investments are made, the MPOs will work with NCDOT and local communities to ensure that the added capacity for mobility these investments will provide does not get inappropriately

degraded by a pattern of strip development with frequent driveways and median cuts.

### Complete Streets & Context-sensitive Design

Street rights-of-way are the largest share of public space within our communities - the spaces we share with our neighbors and which provide access to our homes and businesses. Where roads traverse town centers, walkable neighborhoods, and important activity centers such as university campuses, the MPOs will work with the NCDOT and local communities to ensure that roads are appropriately designed to accommodate the full range of travel choices and that adjoining development is sited and designed to promote alternatives to auto travel. As the benefits of walking and cycling are better understood, creating safe and healthy streets is becoming a higher priority for the MPOs to support.

## 7.2 - Shared Regional Investments

Shared regional investments are programs, projects, or groups of related projects that transcend the boundary between the Triangle West TPO and the Capital Area MPO. Both MPOs include shared regional investments in their project lists and financial plans. For shared roadway projects especially, facility types and design details may differ between the MPOs, but each MPO's component is intended to complement the investments made by the other MPO. The *Destination 2055* shared regional investments are:



Investments in Regional Rail corridors across the region, including a connection between the two MPOs

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Relocation of the Regional Transit Center, serving regional buses, BRT and Regional Rail services



Continuing progress on the Triangle Bikeway connecting Wake, Durham & Orange Counties along the I-40 corridor



Bus Rapid Transit (BRT) corridors approaching from both MPOs and converging at the Regional Transit Center in Research Triangle Park



Addition of managed lanes and technology improvements in the I-40 corridor across the region



Upgrades on US 70 corridor between I-540 and I-885 (freeway in Wake County, improved boulevard in Durham County)



Administration of a regional Travel Demand Management (TDM) program to encourage alternatives to driving alone

described in Chapter 6 that can be funded with existing revenue streams or reasonably-foreseeable future revenue streams.

- Due to funding constraints, the fourth category includes projects that have merit but cannot be completed by 2055 using anticipated revenue sources. These projects that are not part of the fiscally-constrained transportation plan are included in the **Comprehensive Transportation Plan (CTP)** for each MPO.

Each project in the fiscally-constrained plan has a project identifier that is shown on the 2055 MTP road project map. The project listing in Appendix 2 includes information on each project's limits, length, present and future lanes, funded completion year, cost estimate, and whether the project meets federal definitions for regionally-significant or exempt projects.

Projects that are noted as “modernizations” do not add new general purpose travel lanes, although they could result in increased capacity and reliability of roadways through improved intersection designs and access management—this could include “boulevard” designs, addition of medians, reduced-conflict intersections (RCIs, formerly known as “superstreets”), and “parkways” designed for lower-speed travel. In urban areas, modernizations generally add bicycle, pedestrian and transit facilities, add turn lanes at intersections, sometimes widen the pavement on a road with narrow lanes or narrow/no shoulders, and sometimes improve curves or sight-lines. In rural areas, modernization projects typically widen the pavement on roads with narrow lanes and shoulders, add turn lanes at

### 7.3 - Roadways

This section contains a list of major road investments in the *Destination 2055* Metropolitan Transportation Plans for the Capital Area MPO and Triangle West TPO. A full listing of all roadway projects (by time period) is located in Appendix 2, and detailed interactive maps of the projects are available on each MPO's website.

Projects are separated into four categories based on their anticipated date of completion:

- **2035** projects are those that are already underway or have full funding and an expected completion date by 2035, based on the adopted 2026-2035 Transportation Improvement Plan (TIP).
- The **2045** and **2055** project lists represent projects selected through the MTP alternatives analysis process

intersections, and sometimes improve curves and sight-lines.

Where new interchanges are indicated in the plan, they are often grouped together with a larger linear highway project. When interchange projects are conducted independently, they will often involve roadway changes for some distance on each side of the interchange.

One clear message from both elected official discussion and public engagement during the development of the plan is that roadways need to be designed and engineered with greater care than has been typical in the past, using more flexible and context-sensitive standards that have now been successfully implemented in many places. Especially in urban and urbanizing locations, roadway designs should prioritize steady, safe, reliable, moderate-speed travel rather than emphasizing high-speed throughput.

Figures 7.3.1 and 7.3.2 show *major* highway projects by time period for each MPO. Larger, navigable versions of the roadway maps are available on each MPO's website.

### 7.4 - Transit and Rail Facilities & Services

Extensive transit planning efforts have recently been completed or are underway, resulting in updated transit plans in Durham, Orange and Wake Counties. The county plans provide dedicated revenues to finance transit improvements, including enhanced regular bus service, high-quality fixed-guideway projects, improved transit centers and stops, and services to connect job centers and neighborhoods.

Among the projects identified in the county transit plans and included in this 2055 MTP

are a variety of premium transit investments designed to provide faster, more frequent, more reliable service in major corridors. Two types of fixed guideway investments are included in this 2055 MTP:

- **Bus Rapid Transit (BRT)** encompasses a variety of enhancements to regular bus service, such as large stations with off-board ticketing, dedicated lanes that allow buses to bypass congested automobile traffic and improve system reliability, priority treatment at traffic signals, and other improvements.
- **Regional Rail** service operates in existing rail corridors, serving stations that are spaced relatively farther apart than on a light rail or bus rapid transit facility, and with service that runs at lower frequencies.

Figures 7.4.1 and 7.4.2 list the fixed guideway transit projects and show maps depicting the proposed transit services. Interactive maps may be found on each MPO's website.

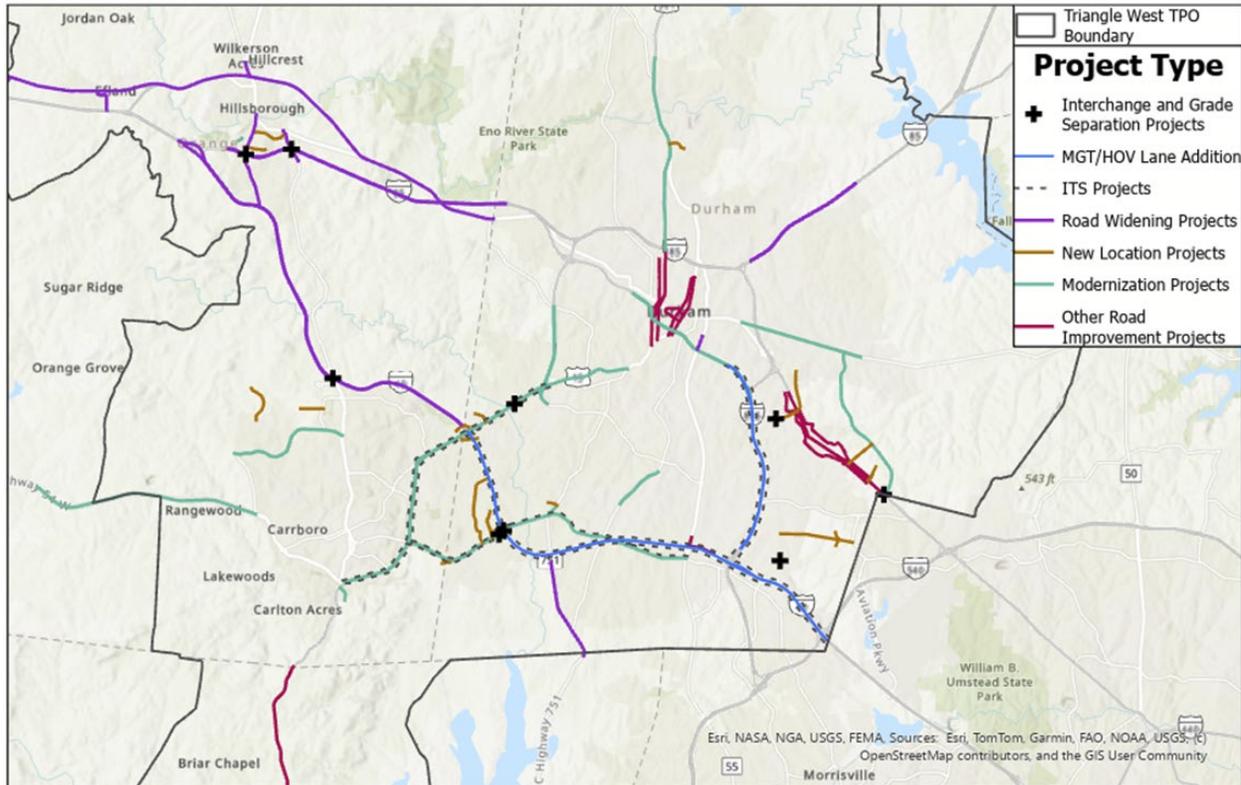
Another type of fixed transit investment is a transit center - a place where multiple modes and routes come together to provide easy transfers between services. The *Destination 2055* MTP includes ongoing and planned transit center development, including the relocation of the Regional Transit Center (a shared regional investment of both MPOs) and proposed improvements at existing transit centers and construction of new transit centers around the region as proposed in local and county transit plans.

Additional information related to transit capital projects can be found in Appendix 3.

# DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

Figure 7.3.1: Triangle West TPO Major Roadway Projects List & Roadway Project Map

2026-2035	2036-2045	2046-2055
I-40/NC 54 interchange improvements	I-40 HOV/managed lanes from Wake/Durham line to I-885	I-40 HOV/managed lanes from I-885 to US 15-501
I-40 widening from Orange/Durham line to I-85	I-885 HOV/managed lanes from I-40 to NC 147	I-85 widening from east of Midland Terrace to Red Mill Rd
I-85 widening from Sparger Rd to Orange Grove Rd	NC 147 boulevard conversion from Swift Ave to Briggs Ave	US 70 widening from Orange/Durham line to TPO boundary west of Efland
I-85/S Churton St interchange upgrade	NC 54 modernization from US 15-501 to NC 55	NC 98 modernization from Lynn Rd to Nichols Farm Dr
I-40/NC 86 Interchange improvements	US 70 boulevard improvements from Pleasant Dr to Durham/Wake line	
NC 98 modernization from Junction Rd to Lynn Rd	US 15-501 intersection improvements from Smith Level Rd to US 64	
	US 15-501 modernization from I-40 to US 15-501 Bypass/MLK Pkwy and US 15-501 Bypass modernization from MLK Pkwy to Cameron Blvd	

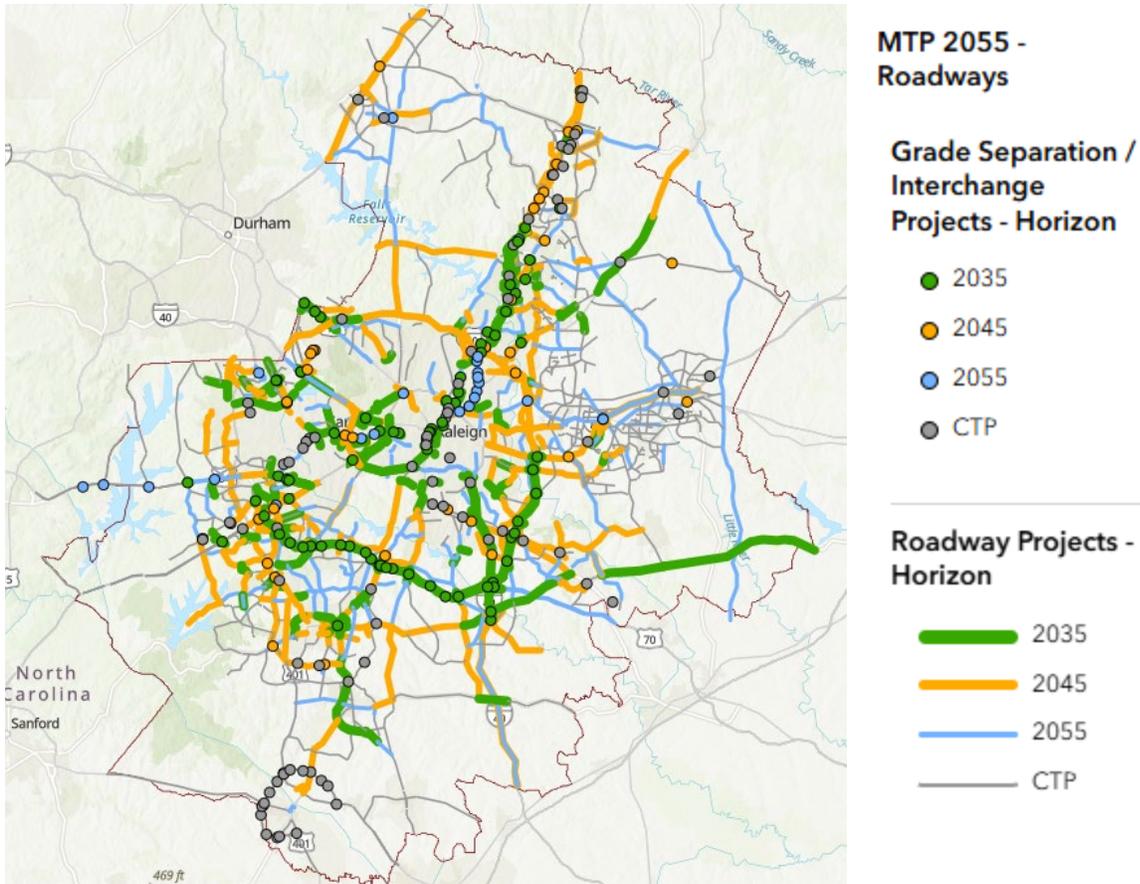


Triangle West TPO Roadway Project Map Online [here](#).

# DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

Figure 7.3.2: Capital Area MPO Major Roadway Projects List & Roadway Project Map

2026-2035	2036-2045	2046-2055
I-40 widening from US 1/64 to Lake Wheeler Rd and interchange improvements at I-40 and US 1/64	I-40 widening from NC 36/Cleveland Rd to MPO boundary near Benson	Capital Blvd corridor improvements from I-440 to I-540
Completion of NC 540 loop from I-40 to I-87	I-40 widening from Harrison Ave to US 1/64	I-42 widening from I-40 to US 70 Business
US 1 freeway improvements from I-540 to Harris Rd	I-85 widening in Granville County	I-40 managed lanes from Durham/Wake line to MPO boundary near Benson
US 70 freeway improvements from I-540 to Wake/Durham line	I-87/US 64 widening from I-440 to US 264 in Zebulon (8 lanes west of Wendell Blvd, 6 lanes east)	I-540 managed lanes from I-40 to I-87
US 64 corridor improvements from US 1 to west of Laura Duncan Rd	US 1 freeway improvements from Harris Rd to MPO boundary north of Franklinton	I-87/US 64 widening from Wendell Blvd to US 264 in Zebulon (8 lanes)
I-440 widening from I-40 to Wade Ave	US 1 widening from US 64 to NC 540 in Apex	US 64 freeway improvements from NC 540 to NC 751
I-40 widening from Harrison Ave to Aviation Pkwy	US 64 freeway improvements from west of Laura Duncan Rd to NC 540	

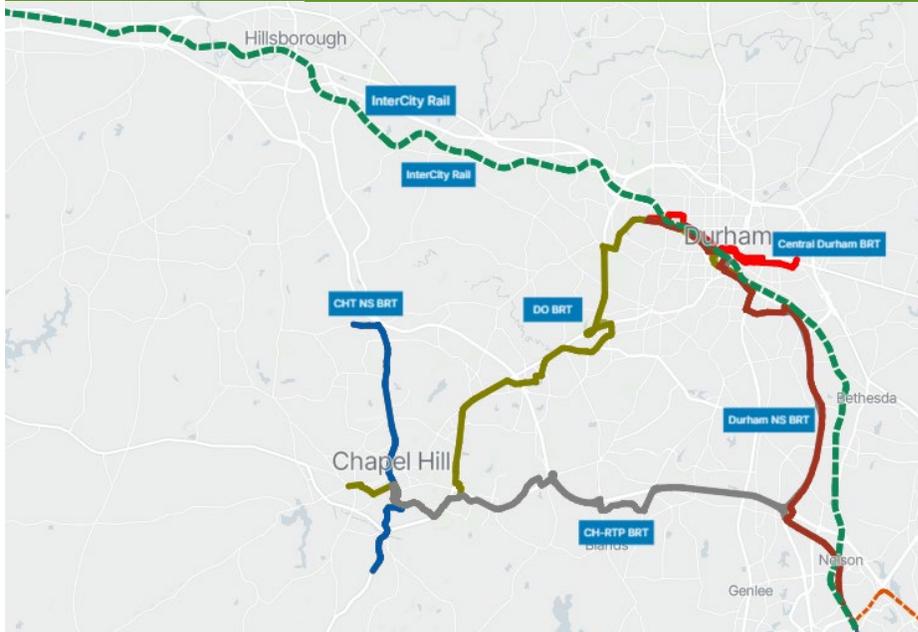


Capital Area MPO Roadway Project Map Online [here](#).

## DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

**Figure 7.4.1: Triangle West TPO Fixed Guideway Transit Projects List & Map**

Project	Description	MTP Horizon Year
Intercity Passenger Rail (ICR) Stations	2035: Intercity Rail (ICR) service from Downtown Durham through the new RTP station and transit center to Cary and Raleigh; 2055: Expanded ICR service from the new Hillsborough station and transit center to Downtown Durham, the RTP station, Cary and Raleigh, connecting major regional transit hubs.	2035, 2055
Bus Rapid Transit (BRT) - Chapel Hill North-South Line	BRT service in Chapel Hill, running from Eubanks Road, through the UNC Healthcare complex, and to Southern Village, using a mix of dedicated lanes and mixed traffic.	2035
Bus Rapid Transit (BRT) - Central Durham Line	BRT service in Durham, running from the Duke University/ Medical Center area through the central bus station and Downtown Durham to the Village area, using a mix of dedicated lanes and mixed traffic.	2035
Bus Rapid Transit (BRT) - Durham-Orange Line	BRT service between Durham and Orange counties, operating from Carrboro, Chapel Hill, and the UNC Healthcare complex to the Duke University and Medical Center area via US 15-501, and continuing to Durham Station and NCCU. The BRT line includes segments operating in dedicated lanes as well as segments in mixed traffic.	2035
Bus Rapid Transit (BRT) - Durham NS BRT Line Combined with CAMPO's Western BRT Line	BRT service, running from Duke, Downtown Durham, and NCCU to the Research Triangle Park (RTP) via NC 147/I-885, continuing on to Cary, Raleigh, and Clayton. The route includes segments operating in dedicated lanes and managed lanes, as well as segments in mixed traffic.	2045
Bus Rapid Transit (BRT) - Chapel Hill-RTP Line Combined with CAMPO's I-40 BRT Line	BRT service from Chapel Hill to Downtown Raleigh via the Research Triangle Park (RTP) and I-40. This aligns the Chapel Hill-RTP BRT with the I-40 BRT at RTP to create a continuous regional route. This route includes segments in dedicated lanes, managed lanes as well as segments in mixed traffic.	2055

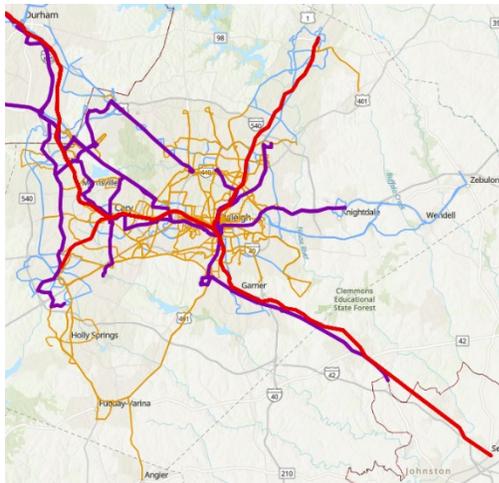


Triangle West TPO Major Transit Project Map Online [here](#).

# DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

Figure 7.4.2: Capital Area MPO Fixed Guideway Transit Projects List & Map

Project	Description	MTP Horizon Year
Regional Rail	From Regional Transit Center (RTC) to Wake Forest	2035
Regional Rail	<ul style="list-style-type: none"> <li>From Regional Transit Center (RTC) to Wake Forest with stop added in Morrisville (McCrimmon);</li> <li>From Downtown Apex to Auburn/Garner</li> </ul>	2045
Regional Rail	<ul style="list-style-type: none"> <li>From Hillsborough to Selma;</li> <li>From Franklinton to Downtown Apex;</li> <li>From Downtown Apex to Veridea</li> </ul>	2055
Bus Rapid Transit (BRT)	<ul style="list-style-type: none"> <li>SAS to Regency Center - between SAS Campus and Regency Center via mixed traffic along Harrison Avenue, Kildaire Farm Rd, Tryon Rd and Regency Pkwy;</li> <li>Capital Blvd - between Downtown Raleigh and Triangle Town Center via dedicated guideway parallel to Capital Blvd;</li> <li>Midtown - between Downtown Raleigh and North Hills via mixed traffic using Capital Blvd, Wake Forest Rd, Atlantic Avenue and Six Forks Rd;</li> <li>New Bern - between Downtown Raleigh and Corporation Pkwy via dedicated guideway parallel to US 64;</li> <li>Western - between Powhatan (Clayton) and Regional Transit Center (RTC) via US 70 (mixed traffic) to Garner Station, dedicated guideway from Garner Station to Downtown Raleigh to Downtown Cary to RTC parallel to NC 54.</li> </ul>	2035
Bus Rapid Transit (BRT)	<ul style="list-style-type: none"> <li>Western Extended - between Powhatan (Clayton) and RTC via US 70 (mixed traffic) to Garner Station, dedicated guideway from Garner Station to Downtown Raleigh to Downtown Cary to RTC parallel to NC 54. Extended to West Durham via mixed traffic along I-885, NC 147 and Alston Avenue;</li> <li>I-40 - between Downtown Raleigh and RTC via dedicated guideway parallel to Western Blvd, mixed traffic along Blue Ridge Rd to Trinity Rd to Edwards Mill Rd to Wade Avenue/I-40 to NC 540 west to NC 54 to RTC;</li> <li>US 70 - between Crabtree Valley Mall and Davis Drive via US 70, Brier Creek Pkwy, Aviation Pkwy and McCrimmon;</li> <li>Apex - between RTC and Downtown Apex via mixed traffic using Davis Drive;</li> <li>Veridea - between Downtown Apex and Veridea via Salem St and Veridea Pkwy.</li> </ul>	2045
Bus Rapid Transit (BRT)	<ul style="list-style-type: none"> <li>New Bern/Knightdale (New Bern Extended) - between Downtown Raleigh and Knightdale Station Pkwy via dedicated guideway parallel to US 64 to Corporation Pkwy, mixed traffic to Knightdale Station along US 64;</li> <li>I-40/Chapel Hill (I-40 Extended) - between Downtown Raleigh and UNC via dedicated guideway parallel to Western Blvd, mixed traffic along Blue Ridge Rd to Trinity Rd to Edwards Mill Rd to Wade Avenue/I-40 to NC 540 west to NC 54 to RTC, continuing along NC 54 to Barbee/Herndon Rd to Renaissance Pkwy to I-40 to NC 54/US 15-501 along Manning Drive to Cameron Avenue.</li> </ul>	2055



**Transit Corridors - By Service Type**

Transit Mode/Frequency Pickup (15 min or less)

- Regional Rail
- Bus Rapid Transit/Yes
- Bus/Yes
- Bus/No

Capital Area MPO Major Transit Project Map Online [here](#).

## DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

Although fixed guideway projects and transit centers may be some of the more visible transit investments in the region, most transit use occurs in vehicles operating in “mixed traffic,” meaning travel in general purpose roadway lanes that are shared with cars and trucks.

These services range from frequent scheduled transit services in high-density, high-ridership corridors to on-demand microtransit services. By their very nature, these services often adapt to changing conditions. Table 7.4.3 depicts general “rules of thumb” for the types of transit services that may be most appropriate in a corridor based on surrounding land uses.

This section discusses the two “bookends” of mixed-traffic transit services:

- Frequent scheduled transit services
- On-demand microtransit services

Where mixed-traffic transit services are deployed is determined primarily by the County Transit Plans, which are

incorporated into this MTP by reference and available at the websites below:

- [2035 Wake Transit Plan Update](#) (adopted in 2025)
- [2023 Durham County Transit Plan Update](#)
- [2022 Orange County Transit Plan Update](#)

The transit plans cover both local and regional transit operators; additional transit services are provided by the university-based Duke Transit and NC State University Wolfline systems. Based on these county transit plans, annual transit work programs are adopted each year detailing specific capital and operating funding. As part of the county plans, transit operators are placing an emphasis on alternatively-fueled vehicles such as electric, diesel/electric hybrid, and compressed natural gas vehicles.

Transit investment is more than new buses; ensuring sound maintenance of transit assets and safe, inviting connections to transit facilities and services matter as well.

**Table 7.4.3: Land Use & Supported Types of Transit**

Land Use Type	Residents per Acre	Jobs per Acre	Appropriate Types of Transit	Frequency of Service
Downtowns & High-density Corridors	>45	>25	Light Rail BRT Rapid Bus Local Bus	10 minutes or better
Urban Mixed Use	30-45	15-25	BRT Rapid Bus Local Bus	10-15 minutes
Neighborhood & Suburban Mixed Use	15-30	10-15	Local Bus	15-30 minutes
Mixed Neighborhoods	10-15	5-10	Local Bus Microtransit	30-60 minutes
Low Density	2-10	2-5	Microtransit Rideshare Volunteer Driver Program	60 minutes or less; On-demand
Rural	<2	<2	Rideshare Volunteer Driver Program	On-demand

*Credit: NelsonNygaard*

Both MPOs have transit asset performance targets, including targets for state-of-good-repair. First-mile/last-mile connections to transit services (such as sidewalks, bike lanes, and street crossings) are funded from both county transit tax revenues and from other sources.

### *Frequent Scheduled Transit Service*

A transit axiom is that “frequency is freedom.” As service improves from two buses every hour (30 minute frequency) to three buses per hour (20 minute frequency) to four buses per hour (15 minute frequency), transit begins to serve people’s lives rather than the riders needing to plan their lives around the transit schedule. Frequent service is usually only cost-effective where densities are high and activity centers are aligned along a route - complementary land use policies are critical to the success of transit. The MTP online maps and the County Transit Plans provide information about the frequency of planned transit services.

### *On-demand Microtransit Service*

On the other end of the spectrum, where both land use density and conventional bus ridership are low, new app- and phone-based on-demand microtransit services can give users both more timely service and a wider range of destinations than is possible with fixed-route buses. Several communities in the region have implemented microtransit services in recent years to serve parts of the region that cannot easily be served by fixed routes.

## 7.5 - Active Transportation and Micro-mobility Investments

Active transportation by walking and bicycling are becoming integral forms of

travel in the Triangle Region. The land use characteristics of local universities, business districts, and major activity centers encourage short trips that can be easily served by biking, walking, scootering or other active and micro-mobility modes. Urban centers retain attractive grid street patterns with retail and residential developments that lend themselves well to active forms of transportation, and the region’s rural landscapes provide opportunities for tourism and recreational cycling. Additionally, the area’s geography and mild-year-round climate make these modes viable travel options.

In recent years, several important initiatives have been undertaken, including the following:

- In 2022, a feasibility study was completed for the proposed Triangle Bikeway connecting from Chapel Hill to Raleigh - work is now underway on designing the eastern half of the project, from West Raleigh to Research Triangle Park;
- In 2021, the MPOs jointly adopted a policy priority entitled “Make North Carolina a Leader in Active Transportation,” with a goal of surpassing peer states in funding economically-beneficial and safety-focused bicycle and pedestrian projects;
- In 2020, NCDOT released the *Great Trails State Plan* that focused on a network of shared-use paths in all 100 counties that can serve transportation purposes, providing connections between where people live, work and play;

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- In 2019 the NC Board of Transportation adopted a revised Complete Streets Policy, which requires NCDOT planners and designers to consider and incorporate multimodal facilities in the design and improvement of all appropriate transportation projects in North Carolina - the policy is supported by a Complete Streets Implementation Guide and other guidance and training;
- Driven in part by high rates of fatal and serious injury motor vehicle crashes involving bicyclists and pedestrians, both MPOs adopted safety action plans in 2025, and a number of local governments in the region have developed similar plans - these safety plans identify strategies and actions the region can pursue to reduce (and ultimately eliminate) fatal and serious injury crashes, including strategies related to vulnerable road users such as bicyclists and pedestrians;
- Communities in both MPOs have developed Safe Routes to School programs that aim to educate students about walking and bicycling safely and encourage programs for students to walk and bike to school.

In response to the increased demand for bicycle and pedestrian travel in the region, CAMPO and Triangle West are promoting the creation of a pedestrian and bicycle system that provides greater access to schools, parks, transit stops, job hubs, grocery stores, and other destinations. Regional and statewide facilities such as the East Coast Greenway, Neuse River Greenway, and American Tobacco Trail are heavily used. Many communities have prepared their own city or county bicycle and pedestrian plans and are working toward the development of

a safe, accessible, and convenient network of regional bicycle and pedestrian routes.

### Pedestrian Facilities

Pedestrian facilities in the region vary in type, condition and level of service. Urban areas in the MPOs often have suitable sidewalk facilities; however, many thoroughfares lack any pedestrian accommodations or relegate pedestrians to one side of the roadway. Historically, suburban development has been inattentive to pedestrian needs, leading to incomplete pedestrian networks within highly-populated commercial and residential areas. Also, many areas once classified as rural are seeing increases in development, and citizens are demanding pedestrian access from their neighborhoods to nearby destinations. Local governments recognize these pedestrian needs, and are working toward filling missing links in local sidewalk networks.

On a regional level, the MPOs encourage pedestrian projects. Most town and city governments have instituted sidewalk requirements for new development, and sidewalk upgrades are generally included in roadway construction projects. Most roadway projects in the “Roadway Element” of the *Destination 2055 MTP* are expected to provide appropriate accommodations for pedestrians, concurrent with roadway improvements. Missing links and gaps in the pedestrian network will be constructed as well - priority is generally given to areas with heavy pedestrian traffic generators such as schools, parks, transit stops, and business districts, and to address historic inequities in the provision of sidewalks.

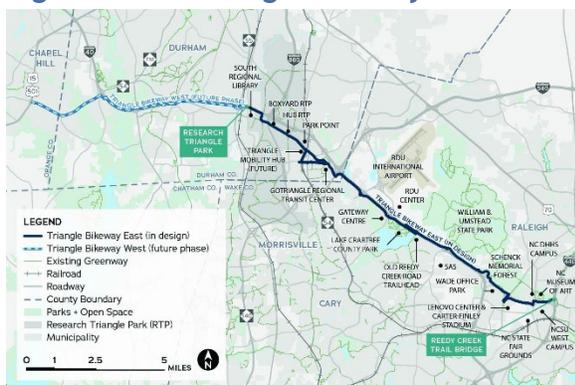
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### Bicycle Facilities

The *Destination 2055* MTP recommends extensive integration of bicycle needs into the design and construction specifications of new highways and other future or ongoing transportation projects. Bicycle projects include off-road shared-use bicycle paths, on-road bicycle lanes (including protected bicycle lanes), and bicycle boulevards in urban areas, as well as paved four-foot shoulders on rural roads. Highway and transit project designs assume the provision of bicycle racks and other bicycle and pedestrian amenities at key locations such as park-and-ride lots, transit hubs, and major activity centers.

The 2055 MTP identifies statewide and regional bicycle routes in the Triangle region. Statewide routes include NCDOT-designated Bicycling Highways as well as the East Coast Greenway. Regional bicycle routes provide links between major destinations and between urban centers, facilitate primarily-utilitarian bicycle trips (though the routes can also serve recreational cyclists), and serve as a backbone to a finer-grained system of local bicycle routes in each jurisdiction.

Figure 7.5.1: Triangle Bikeway



The Triangle Bikeway is a proposed regional bicycle facility that would span 23 miles, connecting Chapel Hill to Raleigh

### Education and Encouragement

In addition to facility improvement projects included in the MTP, the Triangle West TPO and Capital Area MPO devised a series of local education and encouragement programs. Outreach programs are essential elements of any bicycle and pedestrian-friendly community, and complement the engineered components of a bicycle and/or pedestrian route network. The following recommendations are intended to increase bicycle and pedestrian safety and provide the incentive to get more people biking and walking in the region.

Education efforts include bicycle skills instruction for youth and adults, educational messages about laws and best practices and on cyclists' rights to use the road. Encouragement efforts include incentives for employee bicycle commuting, annual "Bike to Work" activities, and Safe Routes to School events. The MPOs and local jurisdictions also provide resources such as bicycle maps, safety and education materials, bicycle racks, and bicycle repair stations. The jurisdictions of Carrboro, Cary, Chapel Hill, Durham, Raleigh, and Wake Forest have been recognized as "Bicycle Friendly Communities" by the League of American Bicyclists.

### Overall Active Transportation Summary

Table 7.5.2 provides a list of local plans that were consulted in the development of this MTP. The *Destination 2055* MTP does not specifically list all planned bicycle and pedestrian project in the region. Local municipalities and counties have identified and prioritized these projects through local plans, and have coordinated their interactions at jurisdictional boundaries. As a result, the MTP defers to local government

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plans for specific bicycle and pedestrian project recommendations.

**Table 7.5.2: Bicycle & Pedestrian Plans**

Capital Area MPO
Angier Pedestrian Plan (2014)
Apex Bicycle Plan (2019)
Apex Pedestrian Plan (2019)
Archer Lodge Bicycle/Pedestrian Plan (2020)
Cary “Imagine Cary” Plan (2017)
Center of the Region Bicycle & Pedestrian Plan (2016)
Creedmoor Bicycle Plan (2011)
Creedmoor Pedestrian Plan (2011)
Fuquay-Varina Community Transportation Plan (2017)
Fuquay-Varina Pedestrian Plan (2013)
Garner Forward Transportation Plan (2019)
Harnett County Bicycle, Pedestrian & Greenway Plan (2021)
Holly Springs Comprehensive Transportation Plan (2013)
Knightdale Comprehensive Pedestrian Plan (2013)
Morrisville Transportation Plan (2008)
NCSU Transportation Master Plan (2017)
Raleigh Bicycle Transportation Plan (2016)
Raleigh Comprehensive Pedestrian Plan (2013)
Rollin’ in Rolesville Bicycle Plan (2011)
Wake County Greenways Master Plan (2017)
Wendell Pedestrian Plan (2017)
Youngsville Bicycle/Pedestrian Plan (2015)
Zebulon Multimodal Transportation Plan (2014)
Triangle West TPO
Carrboro Comprehensive Bicycle Transportation Plan (2020)
Chapel Hill Mobility & Connectivity Plan (2020)
Chapel Hill Everywhere to Everywhere Greenways Feasibility Study (in development)
Chatham County Bicycle Plan (2011)
CoGen Rail Corridor Feasibility Study (in development)
Durham Bike+Walk Implementation Plan (2017)
Durham City and County Bike+Walk Plan Update (in development)
Durham City and County Comprehensive Bicycle Plan (2006)
Durham Trails & Greenways Master Plan (2011)
Durham Walks! Pedestrian Plan (2006)

Durham-to-Roxboro Rail Trail Plan (2025)
Hillsborough Community Connectivity Plan (2009, rev. 2014 & 2017)
Orange County Comprehensive Plan Transportation Element (2008)
Research Triangle Park Bike/Ped Plan (2017)
Research Triangle Park Trails Study (2020)
Triangle Bikeway Study (2022)

### Triangle West TPO Active Transportation Summary

The Triangle West TPO bicycle and pedestrian policy basically expects any roadway or other transportation project, whether it is a new or improved facility, to include appropriate pedestrian and bicycle accommodations. That policy provides extensive integration of bicycle and pedestrian needs into the design and construction of all transportation projects. In addition, the “NCDOT Complete Streets Implementation Guide” and other guidance from the American Association of State Highway Transportation Officials (AASHTO), the National Association of City Transportation Officials (NACTO), and the Federal Highway Administration (FHWA) provide planning and design guidance for use when building new projects or making changes to existing infrastructure. For bicycle facilities, the Triangle West TPO adopted a Comprehensive Transportation Plan (CTP) that lists local bicycle projects from the jurisdiction and county plans in the TPO area as shown on the Bike-Ped-Multiuse map and tables in the CTP.

Although the 2055 MTP does not reflect the individual bicycle, pedestrian, and multi-use projects, the MTP process requires an estimate of the level of investment in these projects for the purposes of the financial plan. The Triangle West TPO is setting aside **\$2.8 billion** for these active transportation projects.

### Capital Area MPO Active Transportation Summary

The Capital Area MPO has identified an extensive regional layout of off-road bicycle and pedestrian facilities in conjunction with on-road facilities that will receive bicycle-pedestrian accommodations only (see Appendix 4). This on-road/off-road network is congruent in scope, and communicates opportunities for multiple forms of access throughout the region. Note that many roadway projects will incorporate bicycle and pedestrian accommodations in conjunction with capacity improvements, which is consistent with the principle of “universal access” as addressed in the Capital Area MPO Bicycle and Pedestrian Plan adopted in 2003. Roads that will receive bicycle and pedestrian accommodations only are those roads that did not meet strict criteria for capacity improvements, but in practicing good transportation system management would qualify as candidates for bicycle and pedestrian accommodations.

Statewide bicycle and pedestrian corridors are those designated at the national or state level. These corridors are the highest functional classification level and serve as the backbone and trunk lines for the bicycle and pedestrian network. These corridors typically serve an inter-regional purpose and span multiple regions and/or states. Regional bicycle and pedestrian corridors are those that serve an intra-regional purpose. These corridors are the mid-level functional classification and may have several characteristics:

- Provide links between jurisdictions
- Facilitate primarily utilitarian trips, though the corridors can also serve a recreational purpose

- Serve as the main branches of the bicycle/pedestrian network that provide connectivity for the finer-grained system of local jurisdiction corridors
- Provide connectivity between other regional corridors and connect between local and intra-regional corridors

The Capital Area MPO’s 2055 MTP financial plan sets aside **\$7 billion** for active transportation projects along with travel demand management (TDM)/transportation systems management and operations (TSMO).

### 7.6 - Strategies to Manage Transportation Demand

Each year, hundreds of millions of dollars are spent in the region on the **supply side** of mobility: building and maintaining roads, buying and operating buses, and building sidewalks and bicycle facilities. Some of the most cost-effective mobility investments the region can make are on the **demand side**: spurring travelers to use our transportation facilities more efficiently by ridesharing, taking transit, telecommuting, walking, or bicycling.

Marketing and outreach efforts targeted to commuters and the employers they work for are called Transportation Demand Management (TDM). The Triangle Region’s TDM program, called “Triangle Transportation Choices,” works with a number of local governments, universities/colleges, transit agencies, and community-based organizations in the region to provide TDM services. Because of its cost-effectiveness, strengthening support for TDM is one of the joint transportation policy priorities that has been adopted by each MPO (see Appendix 6 for more information).

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*Destination 2055* calls for continuation and expansion of the TDM approach that combines funding from the two MPOs and NCDOT with significant matching funds from the local and regional service providers and community-based partners. This TDM approach has been shown to be very effective. The following travel, air quality, and energy-saving impacts were calculated due to the collective efforts of TDM service providers in the Triangle Transportation Choices program in FY24:

- **4.9 million** vehicle trips avoided
- **2.8 million** gallons of gas saved
- **70 million** commute miles reduced
- **24,000** alternative transportation users supported
- **53 million** pounds of carbon dioxide release prevented

**Figure 7.6.1: TDM Tabling Event**



The region's TDM program is based on the *Triangle Region Transportation Demand Management Plan*, first adopted in 2007 and revised in 2014. A major update of this plan is anticipated in 2027. The [Triangle Transportation Choices](#) program provides a systematic framework for TDM coordination and a mechanism for more state and federal funding for TDM.

In recent years, the program has expanded beyond its traditional base of local

government, university, and transit agency partners to also include community-based organization partners. This has allowed the program to reach additional people who may have been difficult to reach through traditional TDM channels. Additionally, in 2025 the Triangle Transportation Choices program became an Accredited TDM Organization through the Association for Commuter Transportation (ACT).

The TDM approach recognizes that the most effective TDM strategies are targeted to job hubs: places where employment is concentrated, especially sites where transit service is available and/or parking is costly or inconvenient such as downtowns and university campuses. These areas are identified as employer outreach priority zones, and the program partners aim to target their employer-based activities in these areas. Similarly, residential outreach priority zones have been identified in areas with high concentrations of low-income and/or zero-car households, where program participant agencies can target residence-based activities and programs.

Continuing to implement and extend the region's TDM plan is included as an element of the *Destination 2055* MTP. Implementation includes recommendations for stable multi-year funding for the TDM program and:

- Aggregation of state funding from NCDOT and federal funding allocated by the Capital Area MPO and Triangle West TPO;
- Issuance of a competitive call for projects from providers of TDM services;
- Guidance from an Oversight Committee composed of state and MPO/TPO staff that works with applicants to refine

## DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

their proposals and makes recommendations for funding; and

- Provision of a significant cost share by program participant agencies and organizations as a match of state and federal funds.

The key TDM strategies in the *Destination 2055* MTP are:

- Continue to invest in a collaborative regional program between the two MPOs and NCDOT through a single coordinating agency providing administrative, fiscal and performance measurement services;
- Periodically review and update the regional TDM plan to serve as the guidance document for regional TDM collaboration roles and responsibilities;
- Continue and strengthen the regional collaboration's array of services provided by traditional and community-based service providers through a competitive selection process with provider funding matches, as well as support and recognition programs for measurable "best practice" employers;
- Regularly review and modify outreach priority zones where TDM efforts can be most effective;
- Continue to examine the use of new technologies and innovative TDM techniques such as parking cash-out programs or TDM-based land use criteria; and
- Refine the measurement of TDM program impacts based on new and emerging evidence-based techniques.

The TDM program can be a crucial component of the overall transportation system, spurring employers to encourage the use of alternatives to driving alone and

helping commuters understand and use transportation alternatives.

### 7.7 - Transportation Technologies

Technology has long been an important part of the transportation system, from safety features on private vehicles to traffic information and traffic control signals and devices in public investments. This section of the plan addresses both vehicle technologies and public facility and service investments. Strengthening support for transportation technologies was chosen by the MPOs as one of their top transportation priorities, with an emphasis on the activities shown in Figure 7.7.1.

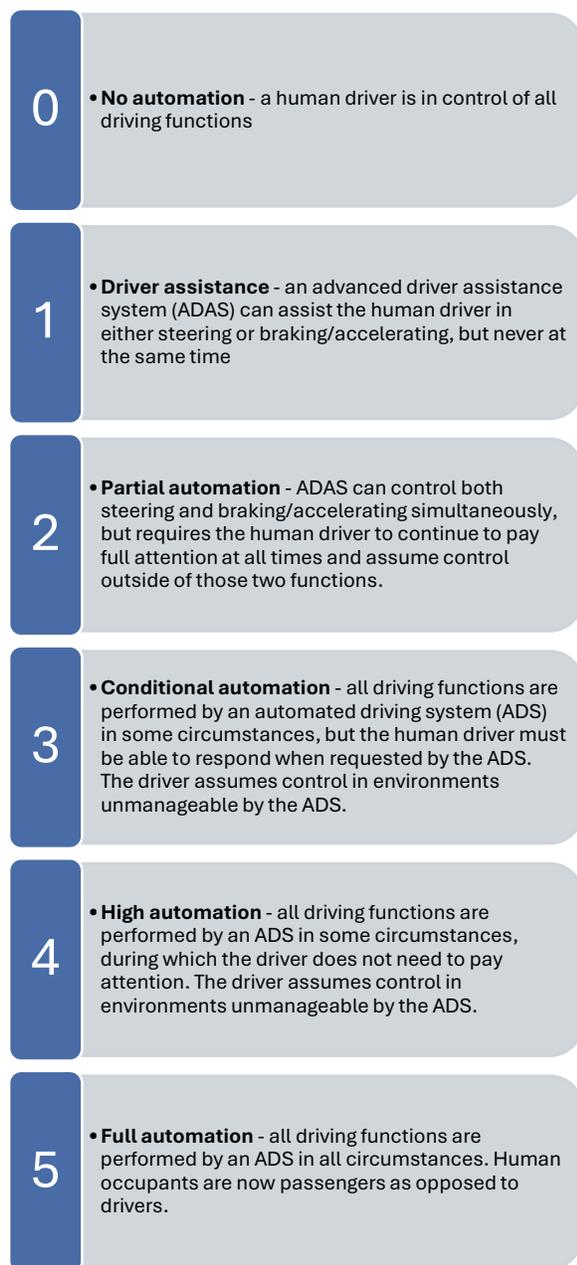
Figure 7.7.1: Technology Policy Priorities



Technological advancement is anticipated to significantly affect mobility over the span of this plan. Much of this advancement is

expected to be vehicle-oriented, with the continued introduction of connected and autonomous vehicles. Levels of vehicle automation lie along a spectrum that is depicted below.

**Figure 7.7.2: Spectrum of Vehicle Automation**



Although autonomous vehicle technology continues to make inroads, its market penetration may not result in substantial

changes in public infrastructure investment decisions until the long-term period of this plan (post-2045). Forecasts of market penetration vary widely, but Level 4 and Level 5 vehicles may only become a large enough share of the market to affect infrastructure design and capacity in the long-term future. Nevertheless, it may be worthwhile to explicitly consider impacts of faster or slower market penetration in decisions about fixed, costly and long-lived assets, such as parking garages or freeway widenings, especially if assets would be difficult to repurpose for a society with extensive automated and connected vehicles.

Significant market penetration may occur soonest for fleet vehicles such as trucks, buses, and other vehicles where vehicle operators are a significant part of the cost of a service and where operator rest time (thus, vehicle downtime) is important for safe operation. The MPOs and their regional partners will continue to track and report on information and sources on autonomous and connected vehicles. Appendix 5 lists resources on autonomous and connected vehicles, among other technology-related resources.

In this MTP, public investments in technology are grouped under the term “Intelligent Transportation Systems” (ITS), a set of diverse technologies designed to make existing transportation infrastructure, facilities and services more efficient and safer. The MPOs and NCDOT jointly completed the most recent [Triangle Regional ITS Strategic Deployment Plan \(SDP\)](#) update in 2020. The SDP covers both MPOs and provides recommendations for near-term, mid-term, and long-term deployment of ITS technologies to enhance

efficiency and sustainability by pursuing 42 action items and 30 projects.

**Table 7.7.3: Triangle ITS Projects**

Projects from ITS Strategic Deployment Plan
Unified transit farebox system
Complete regional fiber network
New/updated traffic signal systems (10 communities)
Expanded travel information coverage
Emergency pre-emption
Subregion transportation management center
Consolidated municipal signal systems management
AVL technology for transit
Corridor traffic signal timing
Regional standards for software, hardware & communications
Current deployments inventory
Managed motorways
Incident response training
Centralized data warehousing & distribution
Transit signal priority/Bus rapid transit
Adaptive traffic signal system
Software/hardware platforms for connected and autonomous vehicles
Integrated corridor management
Parking deck occupancy detection
ITS equipment operation and maintenance training
System consolidation and management agreements

To accomplish this work, the two MPOs have created a regional ITS working group that is being facilitated by the Central Pines Regional Council. This working group recently developed an [ITS Deployment Roadmap](#) document in 2025, to serve as a strategic framework for actions the workgroup and transportation agencies in the region can pursue in the short term to implement the ITS Strategic Deployment Plan and expand ITS infrastructure in the region. Additionally, considerable planning work has been conducted around traffic signal system coordination/consolidation (completed Western Wake Traffic Signal System Study and upcoming Eastern Wake Traffic Signal System Study) and around

transit signal priority (particularly with regard to ongoing Bus Rapid Transit projects).

ITS project implementation can be accomplished in a number of ways, including through the locally-administered projects programs coordinated by each MPO, through the state’s Strategic Transportation Investments process, or as a component of a larger roadway or transit project.

### 7.8 - Investments for Safe, Effective Transportation System Management (TSM)

Transportation System Management (TSM) solutions increase efficiency and safety by allowing the current transportation network to operate with fewer travel delays. TSM projects are less costly than building or widening roadways and making new public transit capital investments. They can provide cost-effective solutions that are implemented quickly or in phases, and with comparatively fewer environmental impacts. TSM improvements often go hand-in-hand with ITS/technology improvements as discussed in the previous section, and are sometimes grouped together under the larger umbrella term of “Transportation System Management & Operations” (TSMO).

Similarly to Travel Demand Management (TDM) investments, TSM projects are treated as “programmatic” within this MTP: funding sources and amounts are designated in the plan, but individual projects are not listed. Projects will be selected as needs arise - the nature of the projects will depend on project-specific design characteristics. All TSM projects will meet the MPOs’ Complete Streets policies,

ensuring safe transit and active transportation elements are integral parts of TSM.

The following list provides examples of the types of TSM projects that are expected to be implemented through the 2055 MTP period. This list is not exhaustive because solutions will be designed for the unique challenges of a particular intersection or corridor, and the types of TSM solutions available will continue to evolve.

**Table 7.8.1: Example TSM Projects**

Widening of approach widths for key intersections
Installation and/or adjustment of traffic signals, including dynamic signal timing coordination and signal pre-emption
Provision and lengthening of turn lanes
Limitation or prohibition of driveways, turning movements, trucks, and on-street parking
Construction of median U-turn, quadrant, continuous flow, and other unique intersection and interchange designs
Fixing horizontal/vertical curves, insufficient ramp lengths, weaving sections, and other geometric deficiencies
Implementing Bus on Shoulder System (BOSS) for transit buses and express shoulder lanes for all vehicles
Installation of traffic calming devices for residential neighborhoods
Traffic circles and roundabouts at appropriate intersections

*Note: the examples in this table are not an exhaustive or authoritative list*

## 7.9 - Railroads

The region is traversed by several key rail corridors, most notably the state-owned North Carolina Railroad Company (NCR) right-of-way that stretches from Morehead City to Charlotte. Other major lines are owned by the region’s two Class-I railroads: Norfolk Southern and CSX. The NCR corridor carries both freight and intercity

passenger rail traffic, as does the CSX “S Line” heading south from Cary; other rail lines in the region currently carry freight only. The CSX “S Line” heading north from central Raleigh and south from central Cary intersects the NCR corridor along a section carrying both freight and passenger traffic. The CSX “S Line” from Richmond to Raleigh and the NCR from Raleigh to Charlotte constitute a section of the federally-designated Southeast High Speed Rail (SEHSR) corridor. NCDOT is in the process of negotiating the purchase of the “S Line” from Raleigh north to Virginia from CSX. Existing passenger rail stations within the MPO boundaries include Raleigh, Cary, and Durham.

This *rail investments* section of the MTP focuses on freight rail and intercity passenger rail that links the Triangle to other regions. Rail services within the region, including proposed “Regional Rail” services, are discussed in Section 7.4 (Transit Facilities and Services). General freight issues, including freight carried by rail, are addressed in Section 7.11 (Freight Movement and Logistics). The regional freight plan notes that the volume of rail freight carried in and through the Triangle is expected to decrease slightly during the time frame of this MTP, due in part to declines in coal shipments as the region’s energy mix changes.

Rail planning and investments are frequently a cooperative effort between owners and operators of rail assets and partner agencies. For example, a project to straighten curves and replace an at-grade crossing with a bridge may involve funding and other contributions from the North Carolina Railroad, Norfolk Southern, and NCDOT’s Rail Division. Funding from NCDOT

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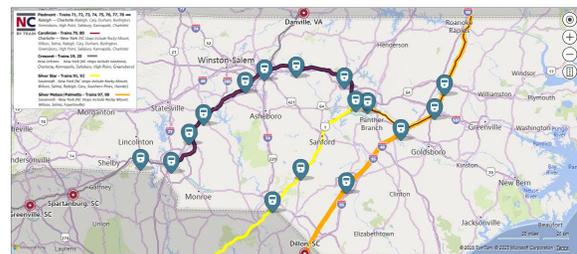
is from state and federal sources, including Federal Railroad Administration (FRA) competitive grants. Rail-related investments that involve roadway improvements and are included in the Transportation Improvement Program are included in the fiscal constraint analysis and transportation modeling that are part of this 2055 MTP. Investments that do not affect track capacity or cross streets are not specified in the 2055 MTP project lists. Examples include safety improvements at highway-rail crossings or short sidings that serve adjacent properties.

Recent, ongoing, and planned rail projects in the Triangle region include:

- Raleigh Union Station (completed 2018)
- Hillsborough Passenger Station (planned)
- Research Triangle Park Passenger Station (planned)
- Wake Forest Passenger Station (planned)
- Raleigh West Street grade separation (planned)
- Hopson Road grade separation and Nelson-to-Clegg passing siding (completed 2015)
- Morrisville Parkway grade separation (completed 2016)
- McCrimmon Parkway grade separation (planned)
- Durant Road grade separation (under construction)
- Blue Ridge Road grade separation (under construction)
- East Durham rail improvements, including Glover Rd and Ellis Rd grade separations (planned)
- Cornwallis Road grade separation (planned)

- New Hope Church Road grade separation (planned)
- Northeast Maynard Road grade separation (planned)
- Rogers Road Extension grade separation (planned)
- Millbrook Road grade separation (planned)
- Trinity Road grade separation (planned)
- Beryl Road extension and crossing closure (planned)
- “S Line” acquisition and upgrades from Raleigh to Virginia state line, including multiple grade separations, track and station improvements (planned)

Figure 7.9.1: Intercity Rail Services in North Carolina



Map courtesy NC By Train

Current North Carolina intercity passenger rail service consists of five trains in each direction each day operated by Amtrak and serving the Durham, Cary, and Raleigh stations. Four of the trains (Piedmont Service) travel between Charlotte and Raleigh, while the fifth (Carolinian) continues north from Raleigh to Washington and New York via a route that travels east from Raleigh to Selma, then turns north along the CSX “A Line” that parallels I-95. A sixth daily train (Floridian) serves the Raleigh and Cary stations on its route between Chicago, Washington, and Miami - the Floridian follows a similar route to the Carolinian north of Raleigh and uses the CSX “S Line” south of Cary. North Carolina’s

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combined Amtrak services (“NC By Train”) served 720,000 passengers in 2024.

Planning for Southeast High Speed Rail envisions high-performing rail operating within the region along the NCRR corridor west of Raleigh at speeds up to 90 miles per hour and along the “S Line” north of Raleigh at speeds up to 110 miles per hour. The NCDOT Rail Division is leading efforts to provide a “sealed corridor” for higher speeds and additional trains, closing or bridging existing at-grade crossings where feasible to improve both safety and operations. The NCRR has led capacity studies to better understand the interplay of freight and passenger rail operations within the region and the range of track investments that might be needed to accommodate increased shared use.

Additionally, NCDOT has received funding from the FRA’s “Corridor ID” program to examine other potential corridors that could support passenger rail service in the future. Among the awarded study corridors were three in the Triangle region: Fayetteville to Raleigh, Wilmington to Raleigh, and Winston-Salem to Raleigh. Work on these studies is currently underway.

Ensuring that any investments affecting our rail corridors are done with detailed attention to longer-term impacts on forecast freight movement, intercity passenger rail, regional rail connections envisioned in this MTP, and opportunities for high speed rail is a key strategy for the two MPOs in this plan. Ensuring that near-term decisions do not constrain choices or drive up costs for mid-term and long-term services is an important consideration for the MPOs. As both in-region rail connections are implemented, and intercity rail services connecting the Triangle to other regions are

expanded, taking steps to make sure that service is fast and reliable will be important to attract and retain ridership.

### 7.10 - Airports

Raleigh-Durham International Airport (RDU) serves both MPOs with passenger and air cargo services. The airport is located on 5,000 acres near the boundary between the two MPOs in Wake County, and is governed by an authority with board members appointed by the largest jurisdictions in the two MPOs: Wake County, Durham County, the City of Raleigh, and the City of Durham.

The most recent year with statistics, 2024, was RDU’s busiest year on record with 15.5 million total passengers, over 100,000 tons of enplaned and deplaned cargo, and 214,000 aircraft operations.

RDU constructed two major terminal projects over a decade ago, with Terminal 2 opening in 2011 and the reconstructed Terminal 1 opening in 2014. The airport is now embarking on several projects as part of RDU’s “[Transform RDU](#)” program, which will spend \$2.5 billion on improvements over the next 10 years:

- Runway 5L-23R replacement
- Terminal 2 expansion
- Parking expansion
- John Brantley Boulevard extension



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RDU's master plan, Vision2040, was completed in 2017. Vision2040's baseline forecast envisioned growth in enplaned passengers (those boarding at RDU) from 5.5 million in 2016 to 8.5 million by 2040 - the actual number of enplanements in 2024 was 7.7 million, which appears to be outpacing the growth anticipated in the Vision2040 plan on an annual basis.

Two other publicly-owned general aviation airports are located within the boundaries of the Capital Area MPO: Triangle North Executive Airport in Franklin County and Harnett Regional Jetport in Harnett County. Triangle North Executive Airport (LHZ) has a 5,500-foot asphalt runway and approximately 110 aircraft are based at the airport. The Harnett Regional Jetport (HRJ) has a 5,000-foot asphalt runway and approximately 50 based aircraft. Both airports are planning improvement projects in accordance with their individual airport plans.

### 7.11 - Freight Movement and Logistics

Successful economic development depends on the fast and reliable movement of people, goods, and information. The Capital Area MPO and Triangle West TPO engaged in an extensive and systematic examination of freight trends and opportunities through a Triangle Regional Freight Plan to ensure that goods movement is a key component of long-term transportation investment decisions. The MPOs formally adopted recommendations in 2018, including some key freight movement forecasts and principles to guide MPO transportation investment decisions.

Additionally, NCDOT has identified a network of Strategic Transportation

Corridors across that move high volumes of people and freight and are critical to the economic well-being of the state. Within the Capital Area MPO/Triangle West TPO area, there are seven identified highway and rail strategic transportation corridors:

- I: I-85 corridor from South Carolina to Virginia, including NCRR Line from Hillsborough to Charlotte
- L: US 1 corridor and CSX S Line from South Carolina to Virginia
- M: US 64 east corridor from Raleigh to Nags Head
- P: US 70 east corridor and NCRR Line from Garner to Morehead City
- Q: I-40 corridor from Tennessee to Wilmington, including NCRR Line from Garner to Greensboro
- R: US 64 west/NC 49 corridor from Raleigh to Charlotte, including ACWR rail line from Sanford/Aberdeen to Charlotte
- V: US 264 corridor from Zebulon to Washington

The growing regional attention to freight movement has been matched at the state and federal levels. The federal Infrastructure Investment and Jobs Act (IIJA) and North Carolina's Strategic Transportation Investments (STI) law both place increased emphasis on freight planning and investment. Leveraging state and federal interest is a driving force in the region's approach to freight movement.

An examination of trends and forecasts for the regional freight plan found that:

- The highway system is and will remain the principal freight mode in the region - 80% of both freight tonnage and freight value in the region moves by truck. By 2050, the amount of freight moved by truck is expected to grow by a third. Because of its advantage in

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moving heavy commodities, rail carries 16% of the region's freight tonnage but only 2% of its freight value, and is not forecast to grow significantly.

- Truck tonnages are expected to increase considerably out to 2050, especially for shipments to and from the Triangle region.
- Projects are needed to ensure that the roadway network keeps up with the rapid increase expected of inbound and outbound shipments, improving the routes that are already congested that provide regional connection to Interstates and the rest of the state.
- Total freight rail volumes are forecasted to have minimal growth in the Triangle region over the coming decades, primarily due to the decline in coal, which offsets growth in other areas - total tonnage is expected to remain roughly constant out to 2050.

Key freight movement principles that the MPOs will use to inform investment decisions include:

- As with the movement of passengers, paying close attention to the location of major freight facilities and destinations relative to the transportation network is important; linking industrial land use decisions to the careful design of road and rail access can yield cost-effective solutions. Just as transit-oriented development (TOD) has become a principal tool in regional land use planning to support transit corridor investments, freight-oriented development can help inform industrial land use planning and supply chain logistics along strategic freight

corridors and in freight industry clusters.

- Logistics and supply chain performance expectations change rapidly. In particular, supply chains designed for home deliveries continue to grow in importance with the acceleration of e-commerce.
- On the road system, freight bottlenecks with significant truck volumes are key priorities, with a tiered approach to address (i) routes that connect the Triangle to other regions, (ii) distribution routes that link freight industry clusters with activity centers, and (iii) critical access routes serving industrial sites.
- On the rail system, network reliability and speed will be important considerations for goods movement as bulk commodities such as coal become less important, with the added benefit that reliability and speed are also important to passenger rail that shares tracks with freight trains.

### 7.12 - Policy Priorities and Special Plans & Studies

Both the Triangle West TPO and the Capital Area MPO have adopted a joint set of policy priorities to make clear their common interests and focus their joint efforts. The priorities are:



#### Invest for Success

- Create dedicated, recurring state funding as a match for competitive federal funds
- Create state economic development funding for multi-modal investments serving job hubs in small towns, rural areas and along major metro mobility corridors

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### Make Investments Reliable and Predictable

- Remove constraints and account for multimodal benefits for rail transit funding



### Enable more Cost-effective Critical Corridor Investments

- Relax the cap on statewide tier funding within a corridor



### Remove Funding Barriers for Small Towns and Rural Areas in Divisions with Large MPOs

- Exempt Surface Transportation Block Grant-Direct Allocation funding from the STI allocation



### Make NC a Leader in Active Transportation Investments

- Surpass peer states in funding economically-beneficial and safety-focused bicycle & pedestrian projects



### Strengthen Support for Demand Management & Technology

- Stabilize and grow NCDOT's investment in Transportation Demand Management (TDM) to match local and regional commitments
- Implement the Regional Technology (ITS) plan for roadways and transit



### Recognize Statewide Projects in All Modes, Not Solely Roadways and Freight Rail

- Establish standards and scoring criteria for designated statewide passenger rail and trail investments

These priorities have been used in selecting investments and strategies included in this plan, and will be used for collaborating with federal, state and regional partners in pursuing funding, regulatory and programmatic changes that can be effective in implementing this plan.

Section 5.4 identified corridors studies, small area plans, feasibility studies, functional plans, and other similar efforts that have been completed or provided input into the development of the *Destination 2055* Metropolitan Transportation Plan.

This section, on the other hand, outlines recommended future plans and studies using a same table format as in Section 5.4. Although Table 7.12.1 is not designed to list every plan or study that may be undertaken, it indicates some of the major efforts that the two MPOs and their partners anticipate pursuing through their annual Unified Planning Work Programs (UPWPs), which are the planning budgets that guide MPO activities each fiscal year. Also included here are major efforts designed to improve the input data, accuracy, and functionality of the region's principal analysis tool, the Triangle Regional Travel Demand Model (TRM), and increased efforts to better track and report progress toward the achievement of this plan's vision, goals, and objectives.

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**Table 7.12.1: Recommended Plans and Studies**

Plans/Studies/Activities involving both MPOs	Type
<i>CommunityViz Land Use Model Updates.</i> The 2055 MTP and its predecessors developed future growth scenarios based on a land use forecasting model called CommunityViz. The model provides population and job growth allocations in a format that can be imported into the Triangle Regional Model (TRM). In preparation for the next MTP, the CommunityViz model will be updated to develop socioeconomic data for the year 2060, and to make other technical changes that streamline the process or improve the accuracy of the forecasts.	Transportation Model Improvement
<i>Triangle Regional Model Service Bureau Activities.</i> The Triangle Regional Model (TRM) Service Bureau oversees major model updates as well as shorter-term model improvements. Future work will include updates to the current Generation 2 (G2) model in preparation for the next MTP, including updated base and future year socioeconomic data and road/transit network data and technical changes to improve the functionality of the TRM.	Transportation Model Improvement
<i>MPO Metrics Tracking.</i> The MPOs and partners such as transit agencies will implement methods to support MTP performance measures, targets, and project tracking.	Performance Measurement
<i>Intelligent Transportation System (ITS) Planning.</i> The recent ITS Deployment Roadmap identifies a number of recommended planning activities related to ITS over the next few years, including a Fiber and Technology Deployment Plan, workshops on technology standardization and pilot projects, and an update to the region's ITS Strategic Deployment Plan every 5-10 years.	Regional Plan
<i>Travel Demand Management Plan Update.</i> The region's Travel Demand Management (TDM) plan, which guides the work of the Triangle Transportation Choices program, was originally developed in 2007 and most recently updated in 2014. An update to this plan is recommended in order to review and update the program's goals and objectives, and provide guidance on funding and the structure of the program.	Regional Plan
<i>Connected Region.</i> The Central Pines Regional Council is leading an effort to develop a regional-scale guide to align land use, transportation, housing, and other key regional infrastructure planning topics. Participation by the two MPOs will be critical to the success of this project.	Regional Plan
Plans/Studies in the Capital Area MPO	Type
<i>North Falls Lake (Northwest) Area Study.</i> Study in northwest Wake County and southern Granville County to evaluate conditions and develop recommendations for roadway and other modal improvements, utilizing a scenario planning process.	Small Area Plan
<i>Eastern Wake Traffic Signal System Integration Study.</i> Study examining expansion of City of Raleigh ATMS standards, enhancing relationships with NCDOT counterparts, and exploring partnerships between Raleigh and neighboring communities.	Technology Plan
<i>Wake Bus Plan Update.</i> Following adoption of the Wake Transit Plan update, the Wake Bus Plan will also be updated, including development of short-range transit plans for each operating agency in Wake County.	Transit Plan
<i>Triangle Bikeway East NEPA/Design Project.</i> Study to develop early-phase design plans and environmental analysis on the section of the proposed Triangle Bikeway between Research Triangle Park and West Raleigh.	Corridor Plan
<i>Johnston County Transit Study.</i> Study of transit propensity in urbanized portions of Johnston County.	Transit Plan
<i>Apex Pleasant Plains Park Access Study.</i> Study to evaluate new access and multi-modal connectivity to Pleasant Park.	Small Area Plan
<i>Apex Rail Yard Relocation Study.</i> Study to examine alternative locations and requirements for moving the CSX switching and yard operations out of downtown Apex.	Small Area Plan

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<i>Eastern Chatham Wildlife Crossing Study.</i> Study of potential wildlife crossing improvements in eastern Chatham County.	Small Area Plan
<i>Regional Advanced Air Mobility Study.</i> Study of ways to incorporate advanced air mobility into future CAMPO planning efforts such as the MTP and Congestion Management Plan.	Technology Plan
<b>Plans/Studies in the Triangle West TPO</b>	<b>Type</b>
<i>NC 54 Study.</i> Corridor study for the segment of NC 54 in Research Triangle Park, creating a long-range vision for the corridor that incorporates plans for the RTP mobility hub, passenger rail, and future bus rapid transit lines in the corridor.	Corridor Plan
<i>RTP Rail Platform Feasibility Study.</i> Study to advance station work at the future RTP intercity rail station.	Project Plan
<i>US 15-501 Corridor Study.</i> Study of the US 15-501 corridor from Ephesus Church Rd in Chapel Hill to University Dr in Durham, to create a multimodal corridor that supports the TPO's adopted MTP goals.	Corridor Plan
<i>UNC CoGen Rail Corridor Feasibility Study.</i> Study evaluating the feasibility of transforming the active J-branch rail line into a repurposed transportation corridor.	Corridor Plan
<i>US 70 East Study Phase II.</i> Study includes additional traffic evaluation, analysis, and public engagement to advance a feasible and community-drive, safe and equitable multimodal transportation corridor concept on US 70 East.	Corridor Plan

## Chapter 8: Our Financial Plan

There is an axiom that “if you don’t have a plan to pay for it, you don’t have a plan.” Federal law requires that Metropolitan Transportation Plans include a financial plan; this means that the cost of the transportation facilities and services in the plan must be covered by state, federal, local, private and other transportation revenues that can be reasonably expected to be available. The financial plan provides a comparison of expected revenues and project costs from 2026 through 2055 - the 30-year period of this Metropolitan Transportation Plan.

All financial data in this section is presented in year 2026 “constant dollars”, meaning the values indicate what it would cost to build the system if we paid for and built all the projects *today*. In reality, projects will be built over a 30-year timeframe and inflation will affect costs. The example below shows how dollar figures would change over time between Year 2026 constant dollars and the “current” dollars of future years, often called “Year of Expenditure” (YOE) dollars, based on a long-term annual discount rate (or inflation rate) of 2.5% used under this MTP. The example illustrates that it would take \$108 in 2029 to pay for a project that would cost \$100 if built in 2026. During the life of the plan, inflation will be higher in some years and lower in other years, but 2.5% annual inflation is a reasonable approximation of the historic long-term inflation pattern.

Appendix 11 provides additional information on both revenue and cost assumptions and translations between constant dollar values and year-of-expenditure values that take inflationary effects into account. Aggregate categories of costs and revenues are rounded, but individual project costs are reported precisely in the appendix to aid in the review and subsequent update of estimates.

The *Destination 2055 MTP* assigns projects to one of three time periods based on when a project would first be open to use (projects may be under construction in the prior time period):

- Near-term: 2026 to 2035
- Mid-term: 2036 to 2045
- Long-term: 2046 to 2055

These periods are used not only to distribute the total costs and revenues over the 30-year planning period, but also so the impacts of investment decisions can be measured against 10-year air quality benchmarks.

Although this financial plan addresses revenues and costs as if they were independent of one another, in North Carolina’s transportation prioritization process they are tightly linked - many revenues are *only* available if corresponding costs are associated with narrowly-defined project types. The revenues section below discusses how this inflexibility affects the financial plan.

**Table 8.1: Comparison between Constant Dollars and Year of Expenditure Dollars**

Time Value of Money @ 2.5% annual inflation rate	2026	2027	2028	2029
Constant 2026 Dollars	\$100	\$100	\$100	\$100
Current Dollars (Year of Expenditure) for Year Shown	\$100	\$103	\$105	\$108

## 8.1 - Revenues

Revenues fall into one of two broad categories: “traditional” revenues from long-standing state and federal sources, and “special” revenues from locally-controlled sources or projected new state or local revenue streams. This section also highlights where “discretionary” or grant revenue sources are assumed, typically as federal shares of rail or bus rapid transit infrastructure projects.

For the near-term period of the plan, covering the 2026-2035 ten-year period, costs and revenues are based on the current 2026-2035 Transportation Improvement Program, on county-based transit tax revenue spreadsheets maintained by GoTriangle, and on local Capital

Improvement Plans. Where projects from these sources begin in this first decade but continue to rely on additional revenues beyond 2035, the amount of revenues needed to complete the projects are deducted from the amount of funding available for additional projects in the second decade of the MTP (2036-2045).

### Traditional State and Federal Transportation Revenues

To calculate a reasonable share of traditional state and federal revenues for complete corridors and roadways, which largely flow through NCDOT’s Strategic Transportation Investments (STI) process, this MTP uses several primary sources:

**Table 8.2: Traditional State and Federal Transportation Revenue Sources**

Years	Revenue Projection Source
2026-2035	Actual 2026-2035 State Transportation Improvement Program (STIP) estimates for the 2026-2035 near-term period.
2036-2055	NC Moves 2050 revenue projections of state funding for the 2036-2055 mid-term and long-term periods. NC Moves 2050 is the NCDOT’s current long-range statewide transportation plan, and includes a financial plan for estimating future available revenues through the state’s Highway Fund and Highway Trust Fund through 2050. For the purposes of this MTP, these 2050 NCDOT forecasts were extrapolated out to 2055 using a linear trendline.
2036-2055	Based on NC Session Law 2022-74, 1.5% of future state sales tax revenue is directed toward the Highway Fund and 4.5% is directed toward the Highway Trust Fund (6% total). This amount was not included in the NC Moves 2050 forecast since that plan predates the law change, and therefore this must be added into the projections discussed above. For the purposes of this MTP, future statewide sales tax revenues were estimated based on a linear trend of historic taxable sales data, and these amounts are incorporated into the projections of state funding available in the 2036-2055 mid-term and long-term periods.
2036-2055	Future federal funding in years 2036-2055 was estimated using current Infrastructure Investment and Jobs Act (IIJA) levels as the starting point and growing these funding levels into the future based on a linear trendline of federal program funding from 2013 through 2026 (the period of time covered by MAP-21, the FAST Act, and IIJA as the applicable federal transportation laws).

The majority of state and federal funding available for capital projects is incorporated into the STI process. STI revenues are divided into three categories of funding: Statewide Mobility, Regional Impact, and Division Needs. The forecasting method used in this MTP document assumed that CAMPO and TWTPO would each receive a portion of the Regional Impact and Division Needs revenues commensurate with each MPO's portion of the population within their respective regions and divisions (with the population shares changing over time based on the NC State Demographer's county population forecasts through 2055), and that CAMPO and TWTPO could assume up to a portion of Statewide Mobility revenues commensurate with the average proportion of this funding that has gone to each MPO in previous cycles under the STI policy (29% for CAMPO and 10% for TWTPO). Since statewide-tier revenues can only be expended on statewide-tier projects, the actual amounts of statewide-tier revenues were then adjusted downward as needed to match the statewide-tier project costs in the adopted plan.

Most maintenance and operations activities in North Carolina are funded through the state's Highway Fund. As described above, forecasts of this funding were developed based on *NC Moves 2050* and Session Law 2022-74. For the MTP, each MPO was then assumed to receive an amount of funding proportional to its population within the state (with the population shares changing over time based on the NC State Demographer's county population forecasts through 2055).

Congestion Mitigation and Air Quality (CMAQ) funds are exempt from STI, so they

### Funding versus Financing *An Important Distinction*

**Funding** is the actual revenue source used to pay for transportation facilities or services. **Financing** is a way to move future revenues through time to pay for facilities or services sooner. But financing does not “fund” these facilities or services - it is the underlying revenue source that does.

As an example from this plan, toll roads such as the NC 540 loop in Wake County, are built using bond financing. The bonds are issued to allow construction, and then are paid off over time using revenue sources such as toll income from road users and future traditional state revenue sources.

were calculated separately based on the method described above for federal funds.

The financial model assumes a long-term 2.5% annual discount rate (or inflation rate) to translate between 2026 constant dollars and future year of expenditure dollars, since different data sources use different reporting methods. All revenues in this document are reported in year 2026 constant dollars. Although revenues are generally considered either “roadway” or “transit” revenues, some funds (such as in the federal Surface Transportation Block Grant (STBG) program) are not restricted to highways and can be “flexed” (transferred) to programs for other transportation modes such as transit, pedestrians, and bicycles.

The method used the fiscal year 2026-2035 State Transportation Improvement Program (STIP) for the years 2026 through 2035. The STIP identifies the budgeted state and federal funding source for transportation

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projects and therefore is the best available source for near-term revenue forecasts.

The NCDOT financial model and STIP do not represent all of the available complete corridor and roadway revenues. The MPOs expect to have additional funding available from the following sources:

- Toll Revenues - a portion of revenues for managed lane and toll road projects are assumed to come from toll revenue bonds, which are paid back over time by users.
- Local Funding - local governments often issue bonds to finance specific projects such as roadways, intersection improvements, street paving, bicycle facilities, and sidewalks; the revenue to repay these bonds is typically the

property or sales tax revenues received by the local government over time. These amounts are often shown in a local government’s Capital Improvement Plan (CIP).

- Private Funding - sections of some roads in the 2055 MTP, or widenings of existing roads, will be paid for by private developers as they develop adjacent property. Additionally, some of the rail crossing-related projects include private funding from railroad partners.

Appendix 11 provides additional detail on the revenue source assumptions and calculations. The table below summarizes the complete corridor/roadway revenue sources and calculation assumptions.

**Table 8.3: Complete Corridor & Roadway Revenue Assumptions**

	Assumptions
Capital - Federal/State (STI)	2026-35 STIP for near-term period. <i>NC Moves 2050</i> state revenue forecast for 2036-50, extended to 2055 by linear trendline, with added funding from SL 2022-74 sales tax transfer. Federal revenue forecast based on linear trendline of historic funding levels. Division Needs and Regional Impact category amounts based on MPO population within Division or Region. Statewide Mobility category amount based on average performance from previous STI cycles.
Maintenance - Federal/State/ Other	Portion of anticipated NCDOT Highway Fund revenues relative to MPO population. Future revenue based on <i>NC Moves 2050</i> forecast for 2026-2050, extended to 2055 by linear trendline, with added funding from SL 2022-74 sales tax transfer.
Congestion Mitigation & Air Quality (CMAQ)	Based on MPO suballocation rules defined in Infrastructure Investment & Jobs Act (IIJA). Federal revenue forecast based on linear trendline of historic funding levels.
Toll Revenue	MPO staff forecasts
Local (Capital Improvement Programs)	MPO staff forecasts
Private Funds	MPO staff forecasts
Translation between 2026 constant dollars and YOY dollars	2.5% annual discount (inflation) rate

**Existing Transit Revenues**

The transit financial models discussed in an earlier section of this chapter are used to forecast transit costs and revenues. In April 2009, the North Carolina General Assembly passed the Congestion Relief and Intermodal 21<sup>st</sup> Century Transportation Fund (House Bill 148). This legislation permitted a local voter referendum to increase the sales tax to raise revenues for transit systems. The

half-cent sales tax increase has been approved in Durham, Wake, and Orange Counties. There are several major transit revenue assumptions in Table 8.4 related to these sales tax revenue sources, as well as other sources such as municipal funding and/or set-asides of local funding for “non-supplementation” as required by House Bill 148. Additional detail can be found in Appendix 11.

**Table 8.4: Major Transit Revenue Assumptions**

	Assumptions
Year ½ cent sales tax began	Durham County: 2013 Orange County: 2013 Wake County: 2016
Sales tax growth rates <sup>1</sup>	Durham County: varies by year, between 2.6% and 5% growth Orange County: varies by year, between 2.3% and 4.5% growth Wake County: 3% first year, 4% annual growth thereafter
Vehicle registration fee growth rates <sup>1</sup>	Durham County: 1.5% annual growth Orange County: 1.5 % annual growth Wake County: 2.65% first year, 2% annual growth thereafter
Local property taxes for transit	Continued “non-supplementation” as required by HB148, estimated based on current budgeted levels
University-based systems	Continued Wolfline, Duke Transit, and NCCU Eagle Shuttle services paid from university sources; continued UNC-CH contribution to Chapel Hill Transit system
Projects that include federal Capital Investment Grant funding	Regional Rail, Bus Rapid Transit (BRT), and Rail/Multimodal Station projects (50% federal funding assumed)

<sup>1</sup>Taken from official forecasts as maintained by GoTriangle for use in the Durham, Orange, and Wake County Transit plans.

**Additional/New Revenue Sources**

The current “traditional” transportation revenue sources will not produce enough revenue to finance the multimodal transportation projects that are considered essential in the Triangle, and that are included in this plan.

Therefore, the MPOs have assumed additional/new revenue sources to address this funding gap. The MPOs have a reasonable expectation to realize these new revenue sources based on the many local and statewide commissions that have

studied transportation financing and recommended new funding sources.

It is important to note the following background information on the additional/new revenue sources proposed in the *Destination 2055* MTP:

- These new revenue options would require legislation from the North Carolina General Assembly. The MPOs are not currently authorized to make these tax and revenue program changes.

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- The plan assumes these new or additional revenue sources would only become available in the mid-term and long-term time periods, so would not start yielding revenue until 2036.
- The exact type and mechanism for increasing these revenues (e.g. sales tax, property tax, VMT fee, etc.) is not specified. Appendix 11 contains information about additional potential funding sources that could be used to generate these revenues.
- New or additional revenues are assumed to be put in place without the same constraints of existing revenues - the MPOs can assume more flexibility in the programming of these funds. CAMPO uses an investment mix approach to determine how this funding would be utilized in the future. Triangle West TPO assumes STI guidelines for the NC FIRST revenues and applies the sales tax equivalent revenues to active transportation and transit projects.

The figures at right describe the assumptions used to develop these new/additional revenue estimates.

The result of adding the NC FIRST Commission proportionate-share revenues and additional county-based sales tax-equivalent revenues would be an increase of **\$20 billion** in revenues to the region over the 30-year plan horizon. This is an increase of 30% over the revenues that would be available without these sources.

### Added Sales Tax (or equivalent) in MPO Counties

Level of funding equivalent to an additional one cent sales tax increase beginning in 2036 for transportation improvements. Future projections based on linear extrapolation of historic growth in taxable sales data and State Demographer future county population growth projections. Would require NC General Assembly action to implement. Similar funding levels may also be achieved through alternative sources/means.

#### Estimated Revenue Generated:

Capital Area MPO: \$6.9 billion  
Triangle West TPO: \$3.0 billion

### NC FIRST Commission Additional Revenues

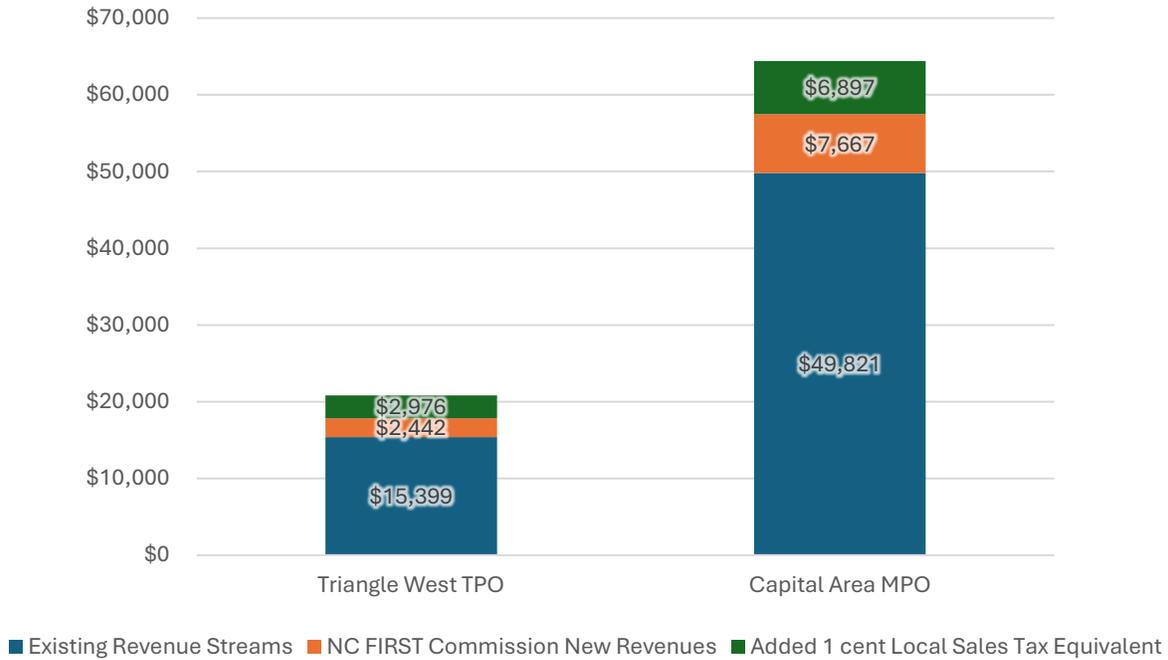
Level of funding for transportation investments based on each MPO's population-based share of NC FIRST Commission's recommendation for an additional \$20 billion in state transportation funding per ten-year period, beginning in 2036. NC FIRST report documents a number of potential sources for this funding. Would require NC General Assembly action.

#### Estimated Revenue Generated:

Capital Area MPO: \$7.7 billion  
Triangle West TPO: \$2.4 billion

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Figure 8.1: Revenues by Category by MPO (in Millions of Dollars)



### Airport Revenues and Costs

The *Vision 2040* Master Plan for Raleigh-Durham International Airport (RDU), adopted in 2017, projected revenues to 2040 and defined a list of projects to be constructed using those revenues. Through 2040, the Airport forecast \$2.7 billion in revenue (in year-of-expenditure dollars), from the following sources:

- \$1.57 billion from RDU funds
- \$659 million from RDU debt
- \$182 million from federal funds
- \$281 million from customer facility charges
- \$10 million from NCDOT

The *Vision 2040* Master Plan showed the following expenditures through the year 2040, using the revenues identified above:

- \$905 million in critical infrastructure preservation projects

- \$1.8 billion in discretionary infrastructure projects

\$1.37 billion of the plan’s identified capital expenses were expected occur between 2026 and 2040 (within the timeframe of this Metropolitan Transportation Plan).

The Master Plan also identifies additional projects that could be constructed if demand warrants and additional funding can be secured:

- \$677 million in private equity projects
- \$2.04 billion in deferred projects

More recently, RDU has embarked on its “Transform RDU” program which will spend \$2.5 billion over the next ten years on a number of improvement projects.

### Infrastructure Investment and Jobs Act (IIJA)

The Infrastructure Investment and Jobs Act (IIJA), also called the Bipartisan Infrastructure Law (BIL), was signed on November 15, 2021, and serves as the current law governing federal transportation funding. IIJA is set to expire on September 30, 2026. IIJA provides funding both through traditional “formula” programs that flow automatically to recipients such as state DOTs and MPOs based on certain criteria and through “competitive” or “discretionary” grant programs wherein applicants apply for grant funding of specific projects and programs.

For the purposes of this MTP, these funding sources are included among the “traditional” sources discussed above.

### Revenue Summary

In summary, the *Destination 2055 MTP* revenues:

- Include existing revenue sources, rates and proportionate shares as reflected in the current Transportation Improvement Program (TIP) for 2026-2035 and estimated future state and federal funding amounts for 2036-2055;
- Reflect current local transit tax revenue calculations from county-based fiscal spreadsheets, plus additional local/municipal transit revenues as available - university-operated services are assumed to be continued using university funding, but their revenues and equivalent costs are not included in the summary tables;
- Include toll funding directly tied to toll road projects;

- Include municipal and private roadway funding based on local Capital Improvement Plans and past trends;
- Include airport-based revenues in RDU’s *Vision 2040* plan, plus NCDOT STI programming for airports and specific state funding budgeted for RDU, directly tied to airport costs;
- Add a new NC FIRST Commission-based revenue source for 2036-2055 based on population shares; and
- Add a new county-based sales tax equivalent revenue source for 2036-2055.

### 8.2 - Costs

The two MPOs used the same cost assumptions for the major parts of the plan, including:

**Complete Corridor and Roadway:** The plan used the following hierarchy for highway costs, in order based on their availability (the first item in this list for which a project cost estimate was available was the one used):

1. FY2026-2035 Transportation Improvement Program (TIP);
2. Available feasibility studies or express designs;
3. Strategic Planning Office of Transportation (SPOT) data available through the NCDOT Prioritization process; and
4. Highway cost estimate spreadsheet from NCDOT.

**Bus and Rail:** The MTP uses the GoTriangle-maintained financial models used for the Durham County, Orange County and Wake County transit plans and annual work plans,

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and cost estimates from other available planning documents.

**Travel Demand Management (TDM):** Uses cost estimates based on the regional program administered by the Central Pines Regional Council.

**Intelligent Transportation Systems (ITS):** This MTP uses cost categories from the project list in the Triangle Region ITS Strategic Deployment Plan Update (2020). For projects with a TIP number or where a feasibility study has been prepared, the most recent TIP or feasibility study costs were used. For other projects, the mid-point of the cost range was used as a first-pass estimate. Time periods used in the MTP may differ from the time periods in the ITS plan update.

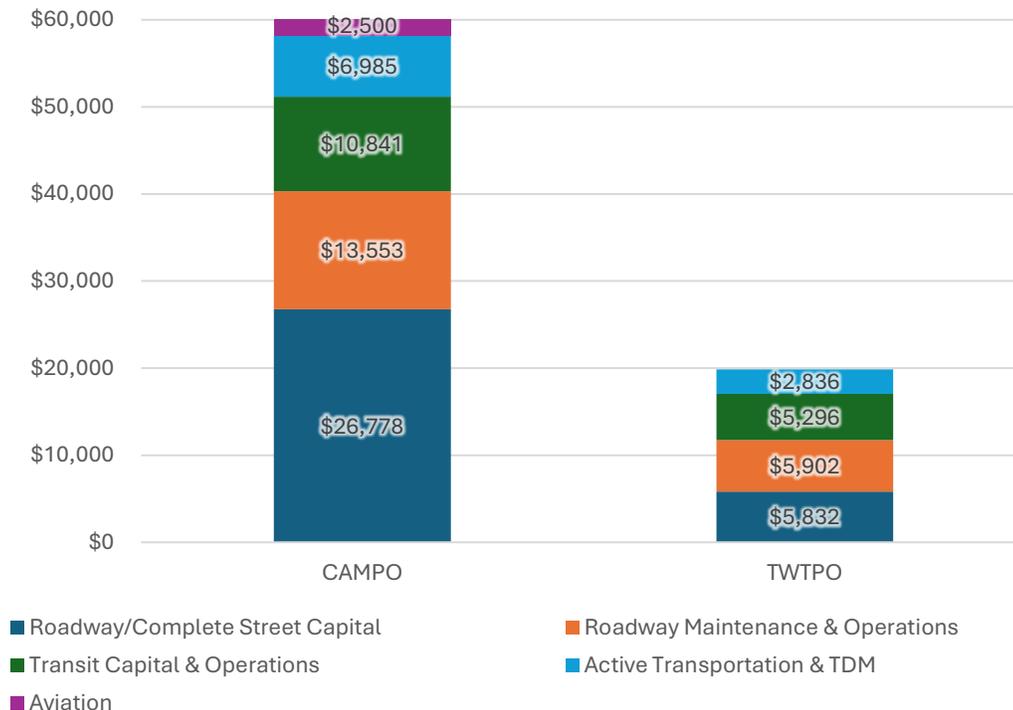
**Airports:** Costs match revenues from the RDU *Vision 2040* plan and STI airport projects.

Lists of projects and associated costs are shown in Appendices 2, 3, and 4, categorized by mode.

### 8.3 - Balancing Costs and Revenues

The figure below summarizes the sources and uses of revenues for each MPO, demonstrating that projects can be delivered based on revenues that can be reasonably expected during the time frame of this plan.

**Figure 8.2: Transportation Investment by Category, by MPO (in Millions of Dollars)**



## Chapter 9: Critical Factors & Emphasis Areas in the Planning Process

Our transportation investments influence more than just our ability to get from one place to another. How and where we develop roads, transit lines and other transportation services has impacts on other things we value. The health and well-being of the natural environment, our neighborhoods, and those who live in them are vital to maintaining the quality of life our region is known for. Federal law recognizes these important considerations by requiring that MTPs specifically address ten planning factors:

1. Support the economic vitality of the metropolitan area, especially by enabling global competitiveness, productivity, and efficiency.
2. Increase the safety of the transportation system for motorized and nonmotorized users.
3. Increase the security of the transportation system for motorized and nonmotorized users.
4. Increase the accessibility and mobility of people and for freight.
5. Protect and enhance the environment, promote energy conservation, improve the quality of life, and promote consistency between transportation improvements and state and local planned growth, housing, and economic development patterns.
6. Enhance the integration and connectivity of the transportation system, across and between modes, for people and freight.
7. Promote efficient system management and operation.
8. Emphasize the preservation of the existing transportation system.

9. Improve the resiliency and reliability of the transportation system and reduce or mitigate stormwater impacts of surface transportation.
10. Enhance travel and tourism.

The matrix in Table 9.0.1 summarizes the extent to which the particular MTP goals in *Destination 2055* support these critical factors. The MTP goals are presented in Chapter 4 of this report, along with the objectives and performance measures that correspond to the goals. An examination of the objectives under a particular goal helps to further define that goal and explain how it supports a critical factor. In the matrix, if a goal directly supports a critical factor it is marked with a filled-in circle. If the goal supports a critical factor in a less-direct manner, then a half-filled circle is shown. When there is little relationship between a goal and a critical factor, no circle is shown.

In addition to a review of the link between the MTP goals and critical factors, this chapter highlights three topics in greater detail:

### *Air Quality and Climate Change:*

demonstrating that transportation plans will further clean air goals, meet air pollutant standards, and minimize climate change emissions;

*Title VI Analysis:* showing how transportation plans relate to communities that have been historically underserved or disproportionately impacted by transportation investments; and

*Safety and Security:* addressing how the transportation plans and the organizations that implement them promote safer and more secure travel choices.

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Table 9.0.1: Crosswalk of MTP Goals and Federal Planning Factors

Connect People and Places	Promote and Expand Multimodal and Affordable Transportation Choices (CAMPO): Ensure that All People have Access to Multimodal and Affordable Transportation Choices (TWTP0)	Manage Congestion and System Reliability	Stimulate Economic Vitality and Opportunity (CAMPO); Stimulate Inclusive Economic Vitality (TWTP0)	Ensure Equity and Participation	Improve Infrastructure Condition and Resilience	Protect the Human and Natural Environment and Minimize Climate Change	Promote Safety, Health and Well-being
Support the economic vitality of the metropolitan area, especially by enabling global competitiveness, productivity, and efficiency.							
●	○	●	●		●		
Increase the safety of the transportation system for motorized and nonmotorized users.							
○		○			○		●
Increase the security of the transportation system for motorized and nonmotorized users.							
						○	●
Increase the accessibility and mobility of people and for freight.							
●	●	●	●		○		
Protect and enhance the environment, promote energy conservation, improve the quality of life, and promote consistency between transportation improvements and state and local planned growth, housing, and economic development patterns.							
●	●	●	●	●	○	●	●
Enhance the integration and connectivity of the transportation system, across and between modes, for people and freight.							
●	●	●	●	○			
Promote efficient system management and operation.							
●	●	●	○		●		○
Emphasize the preservation of the existing transportation system.							
		○	○		●	●	
Improve the resiliency and reliability of the transportation system and reduce or mitigate stormwater impacts of surface transportation.							
		●			●	○	
Enhance travel and tourism.							
○	○	○	●				○

### 9.1 - Sustainability and Resiliency: Critical Environmental Resources

The Capital Area MPO and Triangle West TPO evaluated the 2055 MTP's impact on the sustainability and resiliency of critical environmental factors. The MPOs recognize that the MTP is one of the first steps in developing viable transportation projects that meet state and federal laws and regulations designed to protect public health and safeguard natural resources. In addition, the MPOs recognize the impact that transportation projects have on land development patterns. The transportation network and land use regulations must be complementary and work together to protect critical environmental resources.

This environmental evaluation at the long-range planning phase is the beginning of more extensive review. The NCDOT uses the Merger process to more effectively implement Section 404 of the Clean Water Act during the NEPA/SEPA decision-making phase of transportation projects. The Merger process is supported by the US Army Corps of Engineers, NC Department of Environmental Quality, Federal Highway Administration, stakeholder agencies, and local units of government to more effectively mitigate environmental impacts such as those from stormwater runoff.

The MPOs' environmental analysis was a voluntary effort coordinated with representatives from environmental and cultural resource agencies. At the Metropolitan Transportation Plan phase, a comprehensive analysis of the impacts each project may have on the environment is not possible, and this initial examination does not substitute for the more thorough

project-level analysis that is required as part of the National Environmental Policy Act (NEPA). The analysis in this MTP was intended to identify and flag projects early in the process that might have significant impacts on the environment and that might require costly and disruptive mitigation measures.

For this analysis, CAMPO and Triangle West looked at all of the projects in their Comprehensive Transportation Plan (CTP) project lists to ensure that a comprehensive record of all the potential future projects was being evaluated. Many of the CTP projects are not in the final adopted 2055 Metropolitan Transportation Plan (MTP), and are considered to be beyond the 2055 horizon year of the MTP. The MPOs created maps of the CTP projects overlaid on several environmental and cultural GIS files. The maps are grouped in the following themes with the following datasets:

#### ***Biodiversity and Wildlife Habitat***

- NC Conservation Planning Tool - Biodiversity and Wildlife Habitat Assessment (classifies and scores areas based on several metrics)
- Managed Areas
- Conservation Tax Credit Properties

#### ***Development***

- Hospitals
- Schools (public and private), including Colleges and Universities
- Airports
- Water and Sewer Service Boundaries

#### ***Farmland***

- NC Conservation Planning Tool - Farmland Assessment (classifies and scores areas based on several metrics)

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- Voluntary Agricultural Districts

### **Forest**

- NC Conservation Planning Tool - Forestry Lands Assessment (classifies and scores areas based on several metrics)

### **Gamelands, Hunting Buffers, and Smoke**

- Gamelands
- Gameland Hunting Buffers
- Smoke Awareness Areas

### **Hazards**

- Hazardous Waste Sites
- Animal Operation Facilities
- Active Permitted Landfills
- Hazardous Substance Disposal Sites

### **Historic Sites**

- Local Landmarks
- Local Historic Districts
- National Register Historic Sites
- National Register Historic Districts

### **Parks and Recreation**

- Open Space and Conservation Lands
- Boat Access Ramps
- Trails
- Greenways
- Local and State Parks

### **Water Resources**

- Impaired Streams
- Outstanding Resource Management Zones
- Ecosystem Enhancement Program
- Targeted Local Watersheds

### **Water Supply**

- Public Water Supply Sources

- National Pollutant Discharge Elimination System (NPDES) Permitted Sites
- Surface Water Intakes
- Water Supply Watersheds
- Nutrient Sensitive Waters

### **Wetlands and Floodplains**

- Floodplain Mapping Information System (FMIS)
- Wetlands

The maps are shown in Appendix 12.

## 9.2 - Transportation, Air Quality and Climate Change

Transportation-air quality conformity (“conformity”) is a way to ensure that Federal funding and approval goes to transportation activities that are consistent with air quality goals. Conformity applies to Metropolitan Transportation Plans such as this plan, as well as Transportation Improvement Programs (TIPs) and projects funded or approved by the Federal Highway Administration (FHWA) or Federal Transit Administration (FTA) in areas that do not currently meet (or did not meet in the recent past) air quality standards for ozone, carbon monoxide, particulate matter, or nitrogen dioxide. These areas are known as “non-attainment areas” or “maintenance areas” respectively.

A conformity determination demonstrates that the total emissions projected for a plan or program are within the emissions limits (“budgets”) established by the State Implementation Plan (SIP) for air quality, and that Transportation Control Measures (TCMs)—specific projects or programs enumerated in the SIP that are designated to improve air quality—are implemented in

a timely fashion. The MPOs are no longer required to conduct a regional emissions analysis to demonstrate air quality conformity, but are still required to prepare a Conformity Determination Report to demonstrate continued adherence to federal standards and processes.

Although the region is no longer required to calculate emissions for air quality conformity, both MPOs are committed to protecting air quality and health through transportation investments, for example, by continuing to operate a robust regional Transportation Demand Management program to encourage travelers to use lower-polluting forms of transportation such as transit, ridesharing, cycling and walking. The MPOs recognize that good air quality is a key component of the region's quality of life and that continued effort is needed to accommodate rapid growth in ways that will not harm air quality. Appendix 7 contains results from the air quality evaluation conducted on the land use pattern and transportation projects from the *Destination 2055* MTP.

### Air Quality Analysis

Although not required, the two MPOs calculate the regional emissions that would be produced by the highway and transit usage predicted in this transportation plan, using the latest EPA air quality model, MOVES. The projected emissions for the plan are compared to the emissions limits (or "budgets") that were last established by the air quality State Implementation Plan (SIP). Appendix 7 reports those emissions so that the region can continue to understand and respond to air quality conditions. The Capital Area MPO and Triangle West TPO undertake this voluntary analysis to

recognize the importance of clean air to our region.

### Climate Change Emissions

Reducing greenhouse gas emissions and transitioning the region's transportation sector to a clean energy, resilient future are important considerations of the *Destination 2055* plan. From electrification of transit vehicle fleets to implementing alternative fuel corridors along the region's Interstates to pursuing land use and pricing strategies that influence travel behavior, the Capital Area MPO and Triangle West TPO are committed to projects and strategies that will reduce the region's climate impact and increase the region's resilience to climate change.

## 9.3 - Title VI Analysis

An important focus of the 2055 MTP analysis is to avoid, minimize, or mitigate disproportionately high and adverse effects on minority and low-income populations, and to ensure the full and fair participation by all potentially-affected communities in the transportation decision making process.

This Title VI analysis addresses fairness toward disadvantaged population groups and the possible exclusion of racial and ethnic minorities, low-income people, the elderly, and persons with disabilities or communication barriers from participation in decision making. The Capital Area MPO and Triangle West TPO have multiple goals that directly support this endeavor, including:



***Protect the Human and Natural Environment and Minimize Climate Change***



***Ensure Equity and Participation***



**Promote and Expand Multimodal and Affordable Transportation Choices (CAMPO) | Ensure that All People have Access to Multimodal and Affordable Transportation Choices (TWTPO)**



**Stimulate Economic Vitality and Opportunity (CAMPO) | Stimulate Inclusive Economic Vitality (TWTPO)**

Title VI of the Civil Rights Act of 1964 provides protection from discriminatory actions or outcomes from federal (or federally assisted or approved) actions. In terms of transportation planning, this means seeking to ensure that the disadvantaged:



*Have access to the decision-making process*



*Realize benefits from investments that are commensurate with the population as a whole*



*Do not shoulder a disproportionate share of the negative effects and burden resulting from the implementation of transportation projects*



*Do not incur a disproportionate share of the financial cost*

The Capital Area MPO and Triangle West TPO have carried out a comprehensive and thorough set of activities to ensure that disadvantaged persons, as characterized in the federal regulations, do not suffer discrimination in the transportation planning and implementation process. These activities have been in the area of both public participation and plan analysis. The following sections describe the activities that occurred as part of the 2055 MTP.

### Access to Decision Making

The Capital Area MPO and Triangle West TPO ensured that all individuals, regardless of race, ethnicity, income, age, or disability, had access to the planning process. The MPOs began conducting public outreach for the 2055 MTP in late 2023 with the development of the MTP goals and continued through early 2026 with the review of alternatives, the preferred plan, and the adopted plan.

The public engagement activities of the two MPOs were guided by a joint *2055 MTP Development Public Engagement Plan*. The key features of the Engagement Plan include:

- Public engagement goals that include access for low-income, minority and other communities that have often not been involved, and an active effort to engage these communities.
- Multiple ways to review materials and provide feedback, including workshops, surveys, and virtual open houses.
- Accessible documents including infographics, short videos, interactive maps, and e-newsletters.

Chapter 5 of this report presents a summary of the MPOs' public engagement activities and demonstrates the activities and efforts to engage people from Title VI Communities. Key elements of the engagement with these communities include:

- Social media advertising that was focused on Title VI communities.
- Public engagement notices in Spanish-language and African-American oriented newspapers.
- Documents in Spanish.

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- Community events or pop-up events located outside traditional meeting places, in transit-accessible locations, and at various times of day and days of the week.

### Plan Benefits

Transportation infrastructure investments in the *Destination 2055* MTP will benefit the region’s population in many ways, including increased mobility, safety, time savings, economic development, and leisure opportunities. The investments in transit and bicycle and pedestrian infrastructure in particular will benefit low-income populations that do not have access to personal vehicles and persons with disabilities who may not be able to operate vehicles. Currently, tens of thousands of households in the Triangle do not have access to personal vehicles.

The 2055 MTP is noteworthy for the high level of investment in modes that are important to Title VI communities: transit, bicycle, and pedestrian.

**Table 9.3.1: Investments in Transit and Active Transportation Projects (as Percentage of Total Funding)**

	Transit	Active Transport
Capital Area MPO	18%	12%
Triangle West TPO	27%	14%

The transit, bicycle and pedestrian network assumed in the 2055 MTP is a compilation of the local government and transit system plans. These plans typically included intensive public engagement practices, such as focus groups and targeted in-person workshops, to engage people from Title VI communities.

The 2055 MTP process has been concerned with measuring plan benefits in relation to Title VI communities. The MPOs developed a set of performance measures (see Chapter 4 and Appendix 13) that align with the MTP goals and objectives. A significant number of the performance measures are related to equitable benefit of the transportation investments, including:

- Average number of jobs within 30 minutes by mode (transit, auto, and walking) for Title VI communities
- Percent of Title VI communities located in “travel choice neighborhoods”
- Percent of Title VI communities with good or excellent access by mode (transit and walking)
- Percent of Title VI communities with less-than-average work trip travel times
- Percent of Title VI communities with less-than-average minutes of delay per capita
- Number of non-motorized fatalities and serious injuries in Title VI communities

### Negative Project Impacts

The investments in transportation infrastructure included in the 2055 MTP will also have some negative impacts to some of the region’s population. While road widening projects may increase overall mobility, the residents near the project may be affected negatively. Some of the negative impacts to nearby residents could include increased traffic through their neighborhoods, increased vehicle speeds, land acquisition for necessary right-of-way, relocation of homes and businesses, and a change in neighborhood character and land uses. A project’s net impact is not always clear and may be perceived differently by different residents. A project that increases

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property values, mobility, and economic development may also increase traffic, relocate homes and businesses, and change neighborhood character. Although it is difficult at this stage of project development to conclusively assess the overall impact of the highway projects included in the 2055 MTP, the two MPOs did complete several analyses of the potential negative impacts the projects could have on Title VI communities.

During the development of the 2055 MTP, MPO staff often qualitatively evaluated individual projects for potential negative impacts and often eliminated projects that had significant potential negative impacts. Staff eliminated some projects based on factors such as limited right-of-way, neighborhood and community characteristics, and the historical impact of urban renewal.

The Capital Area MPO and Triangle West TPO analyzed the potential impacts of the 2055 MTP highway projects and transit corridors to ascertain whether the potential negative project impacts might be disproportionately impacting Title VI communities and whether benefits appeared to be equitably distributed. This analysis was completed for the plan as a whole. Individual projects in the 2055 MTP will be studied in more depth during the project development and design stage to better understand the negative impacts and positive benefits of that particular project. The negative impacts can often be mitigated by using context sensitive design.

### Determination of Title VI Communities

The Capital Area MPO and Triangle West TPO explored different methods to get at the fundamental question of how to define Title

VI communities. Three principles guided the analysis:

- If everybody is special, then nobody is special - if the threshold is set too low then it could mask real and important differences between locations;
- Be as inclusive as possible in light of the above - do not leave out areas that could sustain meaningful negative impacts from the decisions of this plan; and
- The final analysis should yield a pattern that allows for targeted outreach and a meaningful analysis of overall transportation investments.

Based on these guiding principles, the MPOs gave careful consideration to the data values and sources available for various protected classes and determined to use the following:

- Use of census block groups as the geographic unit of measure - block group data is updated annually and some datasets are not available at a smaller geographic scale than the block group, and this also helps compare urban, suburban and rural areas in an "apples-to-apples" way;
- Use of "median" data, which reduces the effect that extreme outlier data can have on the available datasets;
- Measuring each item as a percentage rather than a raw number, which also helps to ensure an "apples-to-apples" comparison between different block groups.

The MPOs also tried to match the data that are available for the protected classes covered under the umbrella of the Title VI program. In 2017, the MPOs worked closely with the Central Pines Regional Council, the

## DESTINATION 2055 - Metropolitan Transportation Plan for the Triangle Region

NCDOT Community Studies Unit and Office of Civil Rights, and the Federal Highway Administration to review methodologies and determine data thresholds. Given the relatively even distribution of men and women and people with disabilities in the region, gender and disability were excluded from the spatial analysis. Zero-car households were added as a group (in addition to the other Title VI protected classes) because this is a spatially-recognizable group that is greatly affected by transportation investments.

The Capital Area MPO and Triangle West TPO use similar but slightly different methods of calculation for this analysis, as described below. In both methods, block groups are flagged for meeting/not meeting the threshold value on each factor and a composite map is developed showing the number of factors that were flagged for each block group.

**Table 9.3.2: Title VI Community Factors**

<b>Capital Area MPO (six factors)</b>
Elderly
Hispanic/Latino
Limited English Proficiency
Low-income Household
Non-white Race
Zero-car Household
<b>Triangle West TPO (five factors)</b>
Racial or Ethnic Minority
Elderly
Limited English Proficiency
Low-income Household
Zero-car Household

It is important to understand that these are regional-scale, planning-level proxies for actual Title VI communities. When working with individual projects or specific outreach efforts, this analysis is just a guidance or

screening tool to begin the identification of the actual communities.

The results of this selection process are depicted in Figure 9.3.1. Additional maps that display the Title VI communities and the highway and transit projects are shown in Appendix 12.

The two MPOs determined the percent of total 2055 MTP highway project length and the percent of total 2055 MTP cost by project type that were in any block group with the presence of any protected class in the top quartile (top 25% of block groups). The results of this analysis are shown in Table 9.3.3. Transit investment corridors were also analyzed for length, but not cost since they are not project-specific.

### Project Portfolio

Table 9.3.3 shows the distribution of highway and transit investments in the 2055 MTP in terms of project mileage and cost within Title VI communities for the region, Capital Area MPO (CAMPO), and Triangle West TPO (TWTPO). For highway projects regionwide, approximately 48 percent of total mileage and 48 percent of total investment occur within Title VI communities. At the MPO level, CAMPO shows a similar pattern, with 50 percent of highway mileage and 49 percent of highway investment located within Title VI communities. In contrast, TWTPO shows a lower share of highway mileage within Title VI communities (39 percent), though the share of investment is somewhat higher (46 percent), reflecting differences in project types, costs, and geographic distribution across the two MPOs.

Figure 9.3.1: Title VI Communities

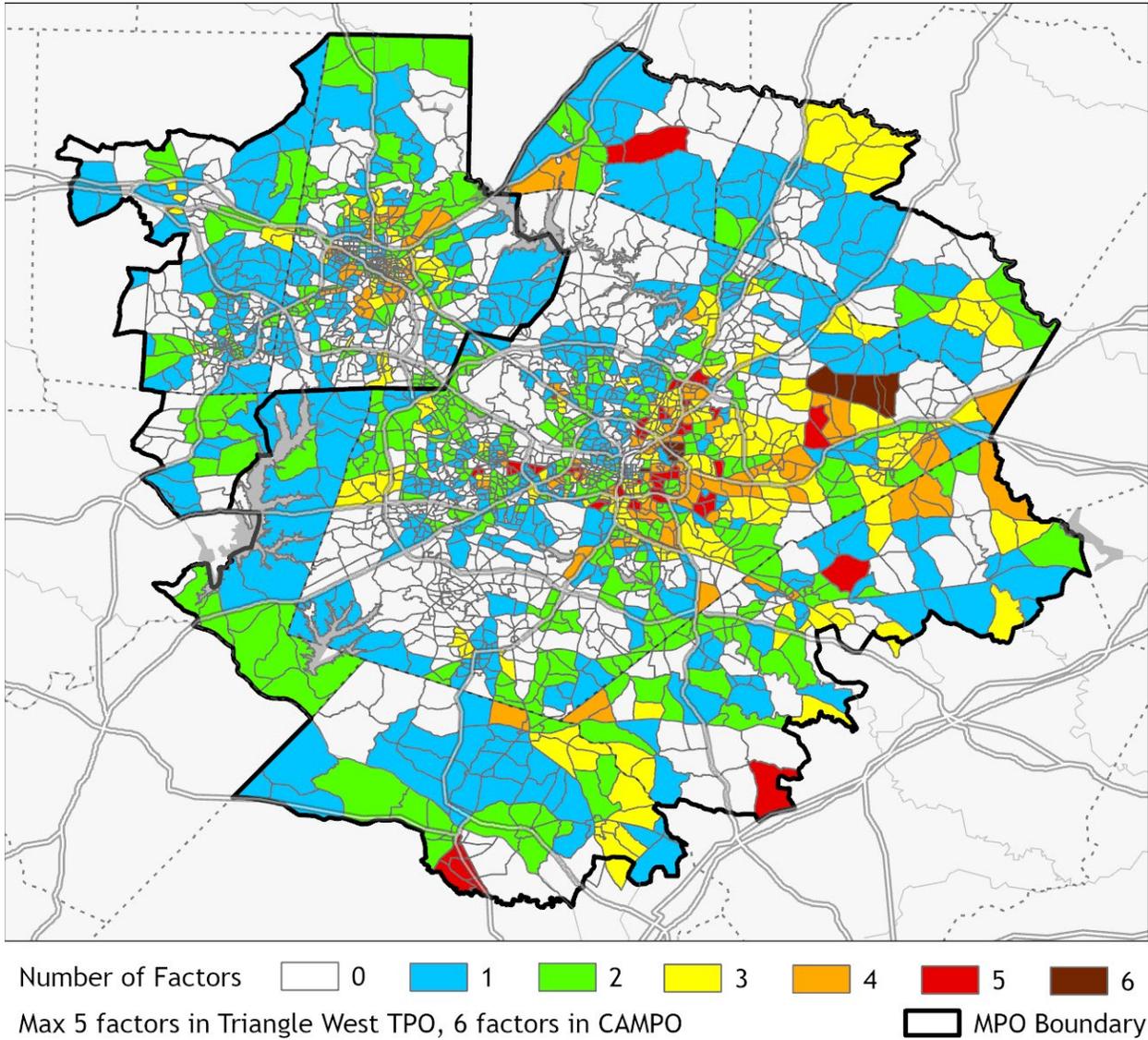


Table 9.3.3: Project Portfolio Impact on Title VI Communities

Regionwide	Total Miles	Miles in Title VI Community	% in Title VI Community	Total Investment	Investment in Title VI Community	% in Title VI Community
New Location Highway	258	116	45%	6,109,389,385	2,784,476,812	46%
All Other Highway	409	179	44%	7,848,094,517	3,819,697,975	49%
Existing Highway Widening	1,025	524	51%	23,569,738,371	11,530,693,574	49%
Transit Corridors	2,053	1,162	57%	<i>Cost information not available at project level</i>		

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CAMPO	Total Miles	Miles in Title VI Community	% in Title VI Community	Total Investment	Investment in Title VI Community	% in Title VI Community
New Location Highway	245	114	47%	5,658,337,365	2,706,726,306	48%
All Other Highway	210	105	50%	4,221,541,284	2,092,073,652	50%
Existing Highway Widening	957	491	51%	22,511,102,135	10,978,866,425	49%
Transit Corridors	1,401	845	60%	<i>Cost information not available at project level</i>		
TWTPO	Total Miles	Miles in Title VI Community	% in Title VI Community	Total Investment	Investment in Title VI Community	% in Title VI Community
New Location Highway	13	2	15%	451,052,020	77,750,507	17%
All Other Highway	199	74	37%	3,626,553,233	1,727,624,323	48%
Existing Highway Widening	68	33	49%	1,058,636,236	551,827,148	52%
Transit Corridors	653	318	49%	<i>Cost information not available at project level</i>		

Across all geographies, existing highway widening projects show a relatively consistent share of investment in Title VI communities, generally near or above one-half. This reflects the fact that many widening projects occur along established corridors that pass through older, more developed areas, which often include higher concentrations of protected populations. All Other Highway projects, which include modernization and operational improvements, also show substantial representation within Title VI communities, particularly in CAMPO, where both mileage and investment are evenly split.

New Location Highway projects exhibit more variation across geographies. Regionally and within CAMPO, approximately 45 to 47 percent of new location mileage and 46 to 48 percent of associated investment occur within Title VI

communities. In TWTPO, new location highway projects have a much smaller share within Title VI communities (15 percent of mileage and 17 percent of investment); however, new location highways overall account for only a small portion of the highway program, representing approximately 5 percent of total highway mileage and 9 percent of total investment.

Regionwide, 57 percent of transit corridor mileage falls within Title VI communities, with 60 percent in CAMPO and 49 percent in TWTPO. As in previous MTPs, transit service is more heavily concentrated in denser, urbanized areas where Title VI communities are more prevalent and where potential transit ridership is highest. This reflects an intentional emphasis on providing transit access in areas with greater reliance on non-automobile travel options.

**Potential Benefits, Burdens, and Mitigation Strategies**

It is difficult to assess overall benefits and burdens at a regional scale. As each transportation project moves into the development and design stage, the benefits and burdens can be more accurately assessed and identified. Nonetheless, at the regional planning stage we can

generally identify potential benefits and burdens for different types of projects to provide a template for planners, engineers, residents and elected officials to evaluate projects. The series of tables below provides a template listing the generalized benefits, burdens, and mitigation strategies (to address the indicated burdens) for different types of transportation projects.

**Table 9.3.4: Potential Benefits, Burdens, and Mitigation Strategies**

	Potential Benefits	Potential Burdens	Mitigation Strategy Examples
Bicycle & Pedestrian	Reduced emissions	Impact to motor vehicle capacity	Use ITS to make timing of ped crossing and roadway signals as efficient as possible for all users
	Reduced parking need	Impact to motor vehicle travel times	Grade separate bike and pedestrian crossings where feasible
	Community health improvements	Additional conflicts at intersections	Add pedestrian crossing time to signal; add safety features in design (e.g. bike boxes and shorter vehicle turning radii)
	Increased cyclist and pedestrian safety	Need for additional right-of-way	Reduce vehicular lane width, which has added benefit of slowing motor vehicle speeds around bicyclists and pedestrians
	Access for households without vehicles	Need for additional structures/ other construction concerns	Fund and build roadway and bike/ped facilities through single integrated project (Complete Streets)

	Potential Benefits	Potential Burdens	Mitigation Strategy Examples
Roadway Operational	Reduced crashes and/or serious crashes	Increased congestion and reduced access to adjacent land during construction	Re-route traffic to major roads where possible; limit construction closures to nights and weekends
	Better bicycle, pedestrian & transit travel	Additional shoulder or other changes can increase corridor width	Use curb and gutter instead of open swale to reduce footprint
	Reduced travel time	Adjustment period for user behavior (new designs can be confusing at first)	Education and outreach campaign prior to opening of new traffic pattern

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	Potential Benefits	Potential Burdens	Mitigation Strategy Examples
New Location Roadway	Increased connectivity and mobility	Induced demand (added vehicle miles traveled)	Construct new facilities as variable rate tolled facilities that can have dynamic pricing based on peak hour demand. Include bike and ped facilities to encourage short trips not to use motor vehicles.
	Increased operational efficiency and network redundancy	Noise and emissions impacts to existing land uses & neighborhoods	Construct noise walls where warranted, reduce speeds, and minimize signalized intersections for idle reduction
	Economic impacts: freight efficiency and catalyst for land use changes	New traffic patterns can push congestion to new locations	Find those locations in the model and plan for them accordingly in the MTP
	Reduced travel time	For freeways, benefits are only to motor vehicle users; for transit, benefits are only to express bus service	Include bike and ped provisions as part of roadway project; provide for BRT stops along limited access corridors

	Potential Benefits	Potential Burdens	Mitigation Strategy Examples
Transit Corridors	Improves mobility for people without access to vehicles	Diesel buses are noisy and emit noxious fumes	Convert bus fleets to electric, hybrid, or natural gas propulsion
	Increased travel capacity by adding service instead of increasing the physical footprint of the facility	Bus stops in the travel lanes reduce overall roadway capacity and create a negative image of bus transit	Get enabling legislation to require motorists to yield to left-signaling buses; work with transit agencies to incorporate bus lane pullouts into roadway projects
	Reduction in vehicle miles traveled (VMT)	Transit trips are not time-competitive	Add bus-only lanes, signal queue-jump, etc.; increase headways and service hours; add cross-town routes
	Net reduction in traffic congestion	Fixed route transit does not serve the entire region	Work with on-demand service providers and human service agencies to fill service gaps where fixed routes are not feasible financially or operationally

### Title VI Community and Project Maps

Readers can view an [interactive, online map](#) of the Title VI Communities with the 2055 MTP highway and transit projects overlaid in order to view the distribution of MTP investments. The online map is available from the 2055 MTP webpages of both the Capital Area MPO and the Triangle West TPO. Readers can also view regional-scale copies of these maps in Appendix 12 of this report.

### Financial Impact

Finally, we should consider whether the disadvantaged population might bear a disproportionate share of the financial cost of the plan. The 2055 MTP is financed by both traditional and new revenue sources. The MTP does not include changes to traditional funding sources, which are mostly from state and federal gas taxes, vehicle registration fees, highway use taxes, and some general funding (e.g. individual and business taxes). Given the

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ongoing status of these revenue sources, this discussion does not address the traditional funding sources.

The MTP also accounts for sales tax and registration fee increases that were approved in recent years for use on new or expanded transit projects and services. These tax and fee increases are likewise already in place at the time of this plan's adoption.

The *Destination 2055* MTP envisions two additional potential new sources of revenue:

- Toll roads and managed lanes
- Sales tax equivalent increase in funding at local level

Toll roads, including managed lane projects, would require the payment of tolls to use the roadway (or the express lanes in the case of managed lanes). Low-income populations will still have the option to use the existing free general purpose lanes on a managed lane project, or to use free parallel facilities on a traditional toll road project. High-occupancy vehicles may also be able to use the new managed lanes free of charge but that determination would not be made until a project financial plan is completed for an individual project. Toll roads and managed lane projects will require more detailed reviews during project development. The MPOs will advocate for mitigation measures if there are significant negative impacts for Title VI communities. The *Triangle Strategic Tolling Study* (2019) identified some potential mitigation measures and further discusses this issue.

The *Destination 2055* MTP financial plan also identifies a new revenue stream as a sales tax equivalent. Given that there is

already a ½ cent sales tax for transit in Wake, Durham, and Orange Counties, this language is used to provide readers with a sense of scale that the new revenue stream might have in terms of revenue and economic impact. This report cannot assess the financial impacts to the Title VI communities because the new revenue vehicle has not yet been defined at this point in time. The revenue vehicle could be an increase in property, sales, or gas taxes, or implementation of a local income tax. Additionally, the property and/or income taxes could have progressive provisions that exclude or advantage lower-income households, and sales taxes could be defined to exclude certain necessities such as food, medicine, and utilities to mitigate the impact on lower-income households.

### 9.4 - Safety and Security

Metropolitan Planning Organizations are being encouraged to effectively address safety and security issues in accordance with policies originally outlined in the Fixing America's Surface Transportation (FAST) Act and continued in the Infrastructure Investment and Jobs Act (IIJA).

Federal requirements maintain the existing core program called the "Highway Safety Improvement Program" (HSIP). This program is structured and funded to make significant progress in reducing fatalities on highways as well as other modes that use highways, railroads, and other conduits within the transportation network. The HSIP increases the funds for infrastructure safety and requires strategic highway safety planning focused on measurable results. Other programs target specific areas of concern such as work zones and older drivers. Pedestrians, including children

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walking to school, are also a focus area for the program.

Both the Capital Area MPO and the Triangle West TPO have been proactive in addressing safety and security as a component of our overall transportation planning processes by pursuing the following actions:

### Safety Action Planning

Both the Capital Area MPO and Triangle West TPO have recently developed regional safety action plans to identify ways to reduce fatal and serious injury crashes.

The CAMPO [\*Blueprint for Safety\*](#) was developed in partnership with NCDOT and identifies strategies and actions to improve roadway safety in the CAMPO region. The plan identifies areas of high risk for serious injury and fatal crashes and recommends safety enhancements and countermeasures that can be implemented. The overarching goal of the *Blueprint for Safety* is to assist CAMPO, NCDOT, and municipalities with taking a more proactive approach to decreasing serious injury and fatal crashes.

The Triangle West TPO [\*Safe Streets for All Regional Safety Action Plan\*](#) provides a snapshot of the types of crashes, their severity, and the locations of these crashes throughout the region and within the municipalities of the Triangle West planning area. The plan guides the development of new transportation projects, programs, and policies for improving the overall safety of transportation in the region.

Both of these plans are based on the “Safe System Approach” advocated by the Federal Highway Administration. This approach acknowledges that death and serious injuries are unacceptable, humans make mistakes, humans are vulnerable,

responsibility is shared, safety is proactive, and redundancy is critical; strategies pursued under the Safe System Approach focus on safer people, safer vehicles, safer speeds, safer roads, and improved post-crash care.

In addition to the MPO-wide regional safety action plans discussed above, several municipalities within the region have also developed or are in the process of developing safety action plans, including Raleigh, Apex, Knightdale, and Morrisville.

### Vision Zero

This new approach to traffic safety maintains that the loss of even one life or serious injury on our roads is not an acceptable price to pay for mobility. Designers and users of the roads share responsibility for the safety of all road users under the Vision Zero approach. Vision Zero views human error on roadways as inevitable, and advocates for roadway and vehicle design that accounts for human mistakes. Vision Zero uses the “5 Es” strategy - education, encouragement, enforcement, engineering, and evaluation - to achieve zero fatalities and severe injuries on roadways. First implemented in Sweden in the 1990s, Vision Zero has achieved great success in Europe and continues to gain momentum internationally and throughout the United States.

The NCDOT adopted a Vision Zero program, “NC Vision Zero,” in 2016. NC Vision Zero serves as an umbrella organization for Vision Zero programs throughout the state. NC Vision Zero provides data, research, and other resources to support Vision Zero programs across North Carolina. NC Vision Zero has also assembled a statewide Vision Zero stakeholder group in order to facilitate

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communication between traffic safety stakeholders.

The Triangle West TPO adopted a Vision Zero resolution of support in 2017. Additionally, a number of local jurisdictions in the Triangle region have adopted Vision Zero resolutions, including:

- Apex (2020)
- Carrboro (2022)
- Cary (2025)
- Chapel Hill (2021)
- Durham (2017)
- Knightdale (2022)
- Raleigh (2022)

### Video Surveillance

The transit agencies in both MPOs (GoRaleigh, GoDurham, Chapel Hill Transit, GoCary, GoTriangle, and are human service providers) have or are in the process of providing on-board video surveillance cameras and transit station camera detection as a deterrent to crime, as well as providing Mobile Data Computers/Automatic Vehicle Locators on their vehicles.

### Safe Routes to School

The Capital Area MPO has created a regional Safe Routes to School (SRTS) program that is designed to coordinate SRTS activities throughout the MPO as well as provide policy leadership and technical assistance to local agencies and schools. Agencies within the Capital Area MPO are continuing to develop and implement SRTS activities that will benefit elementary schools and their adjacent neighborhoods throughout the community. Many local communities also have Safe Routes to School initiatives.

### Safety Metrics

Both MPOs include crash safety metrics when determining the technical scoring and prioritization of roadway projects for their Transportation Improvement Programs.

### “Four Es” for Biking and Walking

Both MPOs have adopted bicycle and pedestrian plans that include four significant pillars to strengthen the role of bicycle and pedestrian facilities in overall transportation planning. The “four Es” (education, engineering, enforcement, and encouragement) bring attention to the importance of safety through various public service announcements in the local media focused attention to these key areas of transportation network development. Furthermore, both MPOs continue to remain active in promoting bicycle and pedestrian activities through events such as Bike to Work Week. These programs impact the region’s overall transportation culture by promoting safe bicycle and pedestrian travel as a valuable mode of movement through the region.

### Watch for Me NC Campaign

Both MPOs have incorporated expansion of bicycle and pedestrian accommodations and walkway infrastructure through both on-road and off-road facilities as part of their bicycle and pedestrian planning. The presence of walkway infrastructure will have a significant impact in the reduction of pedestrian crashes (particularly “walking along road” pedestrian crashes, which research suggests can be reduced by 88% by adding walkways). The concern about pedestrian safety in the state of North Carolina has encouraged NCDOT to host pedestrian safety classes - these classes have been taken by staff from both MPOs.

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Both MPOs, in cooperation with the UNC Highway Safety Research Center and NCDOT, have participated in the state's "Watch for Me NC" campaign. This campaign is intended to improve pedestrian safety through educational messages directed at both pedestrians and drivers, as well as encouraging police enforcement of current pedestrian laws.

### Incident Management

Both MPOs have funded an Incident Management Plan, which included strategies for improving responder safety, safe and quick clearance activities, and prompt, reliable, and interoperable communications.

The program directly addresses eight of the twelve strategies aimed at improving responder safety and the safe, quick clearance of incidents - particularly along Interstate 40 and other Interstate/freeway candidate facilities in the region. Both MPOs have been active with incident management planning - some accomplishments include the following:

#### ***Incident Management Activities***

Starting in 2013, various service agencies have been involved in creating a coordinated traffic incident management program. Studies indicate that 70 percent of all drivers do not know the state has fender bender and "move over" laws, therefore an effort is being made to make the public aware of those laws.

#### ***Incident Management Subcommittee***

An incident management subcommittee was created to develop an MOU for CAMPO and to develop a public education campaign for motorists. The MOU has been endorsed by the emergency response agencies throughout the region. It is a non-binding

statement of principles, but all parties agree that the MOU is important. Roles at incident scenes have been agreed-upon by various responder agencies. This was taken to local police and fire associations with agreement from both groups.

#### ***Media Buys***

NCDOT worked in cooperation with the MPOs to purchase billboards to advertise a "Move Over and Fender Bender Laws Ad Campaign." NCDOT staff also worked to host a news conference that included the Secretary of NCDOT as well as leaders of the Incident Management Subcommittee to address the Move Over and Fender Bender public service announcements (PSAs). Furthermore, NCDOT's Dynamic Message Signs (DMS) have been used to display the Move Over and Fender Bender PSAs, along with radio ads for a brief period of time. The NCDOT has also used social media to broadcast information concerning the laws.

#### ***Traffic Incident Management***

##### ***Memorandum of Understanding (MOU)***

The final draft of the MOU was presented and endorsed by both the Incident Management Subcommittee and the Congestion Management Process Stakeholders Group. The MOU was circulated throughout the region for review and adoption by local government boards.

### Safety Audits

Both MPOs receive traffic crash data from NCDOT's Transportation Mobility and Safety Division. The aforementioned division uses this data for Road Safety Audits of state-maintained roads. Both MPOs will continue to work with NCDOT's Transportation Mobility and Safety Division to utilize data from future road safety audits to prioritize and fund future road projects.

### Safety Countermeasures

Additional safety countermeasures that are utilized by both state and local agencies within both MPOs include:

- Buffers or planting strips
- Marked crosswalks
- Road diets (narrowing or eliminating travel lanes on roadways)
- Traffic calming/traffic control devices
- Roundabouts and four-way-stop intersections

Both MPOs will support safety countermeasures on roads, and at signalized and unsignalized intersections where needed to ensure safety for the traveling public.

### Intelligent Transportation Systems (ITS)

Both MPOs participated in the most recent Triangle Regional ITS Strategic Deployment Plan update, which was finalized in 2020. The MPOs have created a joint ITS working group to prioritize and implement recommendations from the plan. One of the goals of the ITS Strategic Deployment Plan is to “advance safe and efficient movement of people and goods throughout the region”, with three objectives under this goal specifically related to safety:

- Clear 90% of incidents in 60 minutes or less on the principal arterial network
- Reduce the number of crashes per 100 million vehicle miles by 10% over a three-year floating average on the principal arterial network
- Decrease secondary incidents by 10% on the principal arterial network

## 9.5 - The Infrastructure Investment and Jobs Act (IIJA)

The Infrastructure Investment and Jobs Act (IIJA) instituted new planning requirements in 23 CFR 134 that are relevant to the MPOs’ transportation plans. The new requirements (paraphrased in italics) and a discussion of how the MPOs have responded to these are presented below.

### MPO Consultation in Plan and TIP Coordination (23 CFR 134(g))

- *Clarification that for air quality non-attainment purposes, each MPO has authority over its census-designated urbanized area and coordination is required between MPOs that cross urbanized area boundaries (134(g)(1))* - The Capital Area MPO and Triangle West TPO conduct both their MTP and their air quality conformity processes in coordination with each other, producing joint documents.
- *Addition of a requirement that when more than one MPO is designated within an urbanized area, the MPOs must ensure the consistency of any data used in the planning process, including information used in forecasting travel demand (134(g)(4))* - The Capital Area MPO and Triangle West TPO perform a joint process for the development of their Metropolitan Transportation Plans, and have a jointly-developed and adopted travel demand model for forecasting purposes.
- *Clarification that multiple MPOs within a single urbanized area are not required to jointly develop a unified long-range transportation plan or unified TIP (134(g)(5))* - The Triangle West TPO and

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Capital Area MPO work collaboratively to develop their Metropolitan Transportation Plans, but the plans are adopted by each MPO separately for the elements relevant to its own planning area. The two MPOs coordinate on the development of many planning products and processes, but continue to adopt MTPs and TIPs separately.

### Development of Transportation Plan (23 CFR 134(i))

- *Addition of language that MPOs may use social media and other web-based tools to encourage public participation and solicit feedback during the planning process (134(i)(6)(D))* - Both the Capital Area MPO and the Triangle West TPO use social media, websites, and other internet-based means to engage with the public during planning processes, including the development of this 2055 MTP.

### Housing Coordination (23 CFR 134(a), (g), (h), (i), and (k))

- *Addition of language that it is in the national interest to better connect housing and employment (134(a)(1)), that MPOs should consult with officials engaged in housing planning as part of MTP and TIP development (134(g)(3)(A)), and that ensuring consistency between transportation plans and housing plans is within the scope of the MPO's transportation planning role (134(h)(1)(E))* - both MPOs coordinate closely with local planning staff who are engaged in housing-related planning as part of the development of the land use and socioeconomic forecasts for the MTP. Additionally, the 2055 MTP includes

analysis of the potential for affordable housing opportunity sites in proximity to proposed transit projects and services.

- *Addition of language recommending that MPOs consider the distribution of population and housing as a component of scenario planning (134(i)(4)(B))* - the two MPOs considered an “opportunity place” development pattern that included additional housing in transit-served locations, mobility hubs, and affordable housing opportunity sites as part of the 2055 MTP alternatives analysis.
- *Addition of language that affordable housing organizations, among a list of other stakeholders, shall be provided with a reasonable opportunity to comment on the transportation plan (134(i)(6)(A))* - both MPOs reach out broadly to a wide range of stakeholders during the MTP development process. All persons and organizations have an opportunity to comment on and provide input to the plan.
- *Addition of language permitting coordinated/integrated planning of housing, transportation, and economic development strategies eligible for funding through Title 23 and Title 49, including development by MPOs that are designated as Transportation Management Areas (TMAs) of a Housing Coordination Plan (134(k)(4))* - Neither the Capital Area MPO nor the Triangle West TPO has developed a Housing Coordination Plan at this time.

## Chapter 10: Post-2055 Vision (Comprehensive Transportation Plan Projects)

Many worthy projects that would help ease congestion, improve access, and provide travel choices are not able to be funded within the constraints of existing and reasonably-anticipated revenue sources, and therefore are not included in the fiscally-constrained 2055 Metropolitan Transportation Plan. These projects are typically included in each MPO's Comprehensive Transportation Plan (CTP) instead.

The Comprehensive Transportation Plan for the **Triangle West TPO** area (known as the Durham-Chapel Hill-Carrboro MPO at the time) was adopted in 2017, and is available on the [Triangle West TPO website](#). Since adoption, there have been several minor amendments, the most recent occurring in 2025.

The Comprehensive Transportation Plan for the **Capital Area MPO** planning area is a combination of the set of proposed projects within Wake County that were not included as fiscally-constrained projects in the MTP, and adoption of the CAMPO portion of countywide CTPs developed in CAMPO's other counties. The unfunded projects are listed in this document's appendices as CTP projects. The CTPs for each county are an important input during the development of each MTP. CAMPO works to ensure that the projects identified in the MTP and local CTPs match. The current status of Capital Area MPO CTP components can be [viewed here](#).