

December 1, 2008

The Board of Commissioners of Franklin County, North Carolina, met for its Regular Meeting at 7:00 P.M. in the Commissioner's Meeting Room located in the County Administration Building with the following Commissioners present: Chairman Robert L. Swanson, Vice-Chairman Penny McGhee-Young, Bob Winters, Sidney E. Dunston, Donald C. Lancaster, Harry L. Foy, Jr. and E. Shane Mitchell.

Chairman Swanson called the meeting to order and turned the meeting over to County Attorney Darnell Batton for the election of officers.

1. ELECTION OF OFFICERS

Commissioner Winters nominated Commissioner Swanson to serve as Chairman. The motion was seconded by Commissioner Dunston and duly carried with all present voting "AYE."

Commissioner Dunston then nominated Commissioner Young to serve as Vice-Chair. The motion was closed with no further nominations and duly carried with all present voting "AYE."

Chairman Swanson then asked the board to consider the addition of two items to the agenda including **Volunteer EMS Funding Methodology** and **Public Officials and Employee Bonds (Consent Agenda)**. The motion to add the items was made by Commissioner Dunston, seconded by Commissioner Mitchell and duly carried with all present voting "AYE."

2. CONSENT AGENDA

- A. 2009 Board of Commissioners Meeting Schedule
- B. Public Officials and Employee Bonds

Commissioner Winters stated he wanted to make a clarification on the proposed meeting schedule for 2009. Commissioner Winters made the motion to remove Item 2-A from the consent agenda, seconded by Commissioner Young. The motion duly carried with all present voting "AYE."

Commissioner Winters then suggested rescheduling the proposed July 6, 2008 meeting until July 13, 2008. Due to the Independence Day Holiday, he said it would be difficult for citizens to attend a meeting following a three-day holiday. Commissioner Winters made the motion to reschedule the meeting from July 6, 2008 to July 13, 2008. The motion duly carried with all present voting "AYE."

Commissioner Winters then made the motion to accept the remainder of the consent agenda, seconded by Commissioner Dunston. The motion duly carried with all present voting "AYE."

3. COMMENTS FROM THE PUBLIC

This was the time set aside by the Board of Commissioners to allow individuals five minutes to address the Board on issues concerning the county.

No comments were offered.

4. BOYS & GIRLS CLUB: PRESENTATION OF GRATITUDE

Members of the Franklin Unit of the Boys & Girls Clubs of North Central North Carolina in Louisburg delivered three short speeches on gratitude. Members were attended by Ron Williams Unit Director, Director of operations and Chief Professional Officer of the Club.

No action was needed.

4A. VOLUNTEER EMS FUNDING METHODOLOGY

During the July, 2008 budgeting process, Emergency Medical Services (EMS) altered and implemented a new funding methodology that would be monitored and adjusted if needed to meet the needs of the EMS system. The new strategy was developed by area chiefs and EMS Director Randy Likens and based on a "per call" basis. Now that the new funding method is in place, it has been decided that the current funding method is not beneficial. The new proposal provides a minimal monthly base payment of \$2,500 to each squad and pays a monthly set amount to the host squads to offset utilities and fuel cost incurred while supporting FCEMS forces from the squad's facility. This plan resembles the old budget but is based on some logic and explainable methodology. This plan stays within the approved budget and since it is mandated that 20% of the collected EMS revenues go to the volunteer squads it is proposed that any remaining funds be equally divided by the five volunteer squads. The five volunteer Rescue Chiefs have agreed to this plan.

The host payment is based on the following.

Youngsville Rescue: utilities & fuel

Franklinton Rescue: utilities & fuel

White Level Rescue: utilities

	Monthly Base	Host Payment	Monthly Payment	Annual Payment
Louisburg	2,500.00	N/A	2,500.00	30,000.00
Bunn	2,500.00	N/A	2,500.00	30,000.00
Youngsville	2,500.00	1,800.00	4,300.00	51,600.00
Franklinton	2,500.00	1,800.00	4,300.00	51,600.00
White Level	2,500.00	1,200.00	3,700.00	44,400.00
			17,300.00	207,600.00

Commissioner Young stated she is impressed that all squads have come together in agreement.

Commissioner Dunston then made the motion to return to the previous funding methodology, seconded by Commissioner Winters. The motion includes retroactive payments. The motion duly carried approval with all present voting "AYE."

5. REQUEST FOR ACCESS EASEMENT

Chad Ray, Contractor, Old Heritage Builders, was in attendance along with Pilot Lions Representatives seeking approval for a joint driveway easement to serve the Pilot Lions Community Building which is under construction. The agreement includes land that is now owned by the county.

Commissioner Young asked about the accessibility of the driveway. Mr. Batton stated there are no problems with conceptual design. He stated that the Department of Transportation grants the driveway permit, but will not manage maintenance issues. Mr.

Batton stated whether or not the easement was granted, the county would be obligated to maintain the land. If approved, he said the county would now benefit by having a portion paved.

Commissioner Lancaster made the motion to approve the access easement, seconded by Commissioner Young, with the exception that Mr. Batton would draft the easement agreement. The motion duly carried with all present voting "AYE."

6. REQUEST: PUBLIC UTILITIES

Utility Allocation Request – Ashberry Village

On November 20, 2008, the Utility Advisory Committee met to review a utility allocation request from the developers of Ashberry Village. This request was previously heard by the Board of Commissioners at their June 2, 2008 meeting. At the previous meeting, approval was granted to the developers for an allocation of 28,750 gpd to service 115 lots. The developers agreed to specific target dates for recording lots to retain this allocation. The first target date passed on October 3, 2008 without the appropriate 45 lots being presented for recording. Subsequently, all of the previously granted allocation was forfeited along with a non-refundable deposit. The developers have once again petitioned the Utility Advisory Committee for the above mentioned allocation and provided the group with new target dates. The UAC has recommended that allocation for twenty-five (25) lots be granted at this time and the remaining 90 lots be evaluated further through discussions with our County Attorney.

Commissioner Dunston made the motion to approve the utility allocation request, seconded by Commissioner Foy. The motion carried 6 to 1, with Commissioner Winters voting "NO."

Commissioner Winters stated the development seems to be a constant moving target with diminishing returns. He said an extension has already been given once and reminded the board that if approved, the county is now giving it to them with twenty less lots.

7. HOLMES WAY WATER LINE PROJECT (06-C-1616)

On November 13, 2008, twelve separate sealed bids were received for the construction of an eight inch (8") water line from Britthaven Nursing Home to Holmes Way located along NC39/US 401 as part of the Holmes Way CDBG Concentrated Needs Program. The bids ranged in price from \$128,622.35 to a low bid of \$77,237.43. The apparent low bidder for the project was Harris Equipment Company located in Warrenton, North Carolina. The bid tabulations were reviewed and certified by the engineer of record. The Planning & Inspections Department recommended the award of the low bid as represented.

Commissioner Dunston made the motion to award the bid to Harris Equipment Company, the apparent low bidder in the amount of \$77,237.43. The motion was seconded by Commissioner Young and duly carried with all present voting "AYE."

Commissioner Lancaster asked if the county is considering an extension of the water line. County Manager Angela L. Harris stated that staff would bring information back to the board in the near future.

8. PRESENTATION: FRANKLIN COUNTY COMPREHENSIVE TRANSPORTATION PLAN UPDATE

Julie Bollinger and Scott Walston of the NCDOT-Transportation Planning Branch provided an update on progress made in the transportation planning process for Franklin County. The presentation follows.

Transportation Planning for Franklin County

NCDOT - Transportation Planning Branch
December 1, 2008



What is Transportation Planning for the Future?

- ▶ **Purpose:**
 - Identify existing and future transportation deficiencies
 - Generate information decision-makers can use to guide future transportation decisions
- ▶ **Benefits:**
 - Integration with land use planning and the development process
 - Minimum disruption for citizens
 - Cost savings

Franklin County Transportation Plans

Thoroughfare Plan

THE OLD WAY!!!
HIGHWAY INTENSIVE

Comprehensive Transportation Plan

The New Way!!!
MULTI-MODAL

Previous Thoroughfare Plans

- Franklin County, 2002
- Franklinton, 1997
- Youngsville, 1991-revised 2004



Transportation Planning Process

Current Year Data

Analysis

Project Data

Analyze Deficiencies

Develop Alternatives

Recommended Plan

Adoption

Technical Report

Corridor Protection

Programming

We Are Here!

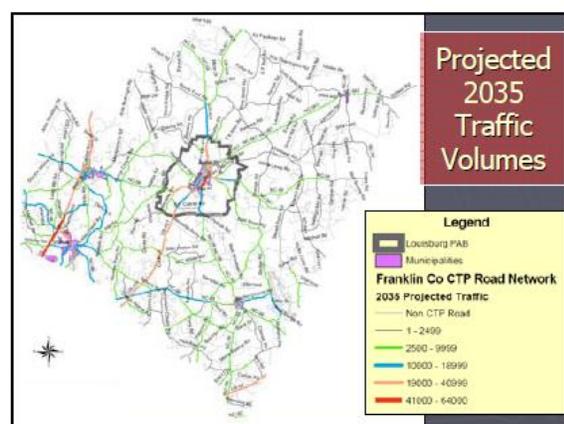
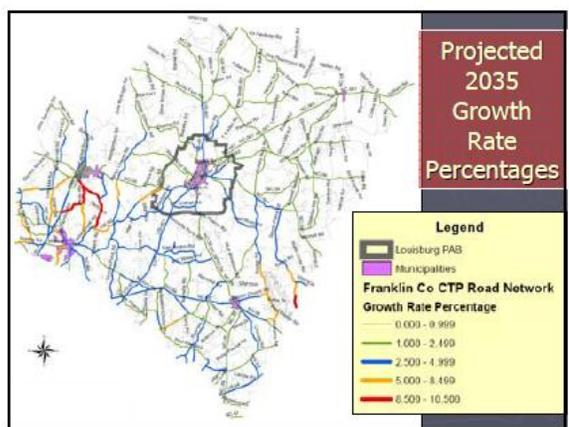
Tonight's Objective

- ▶ Inform you of what our committee has completed so far.
- ▶ Inform you of projected growth rates and projected traffic volumes.

Get your input and consensus on the work so far.

What Has Been Done So Far?

- ▶ Meetings with our CTP Advisory Committee consisting of Franklin Co. Planning, Local Elected Officials, and Local Planning Organizations
- ▶ Public Involvement Survey
- ▶ Data Collection
- ▶ Highway Network Established
- ▶ Capacity Deficiencies Map
- ▶ Completed Growth Rate Projections and Traffic Volume Projections out to year 2035
 - These maps show potential future traffic problems.
 - Recommended roadway improvements or new location facilities in the CTP will be based on these potential "problems."



2035 Growth Rate & 2035 Traffic Projection Maps

- ▶ Any Surprises, Disagreements, or Other Comments?
- We want your feedback on these maps.

Remember: Highway Map recommendations will be based off of the Growth Rate and Traffic Projection maps!

The Next Steps

- ▶ **Committee will work on CTP**
- ▶ **Draft CTP maps will be brought to elected officials for review**
- ▶ **Public Involvement/Public Hearing**
- ▶ **Mutual Adoption**



Contacts

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A Road's Capacity to Hold Cars can be Compared to a Basket's Capacity to Hold Apples



Basket State	Volume	Capacity	V/C Ratio	Notes
Empty Basket Can Hold 6 Apples	0	6	0	No problems
2 Apples in Basket Still Room for More	2	6	0.33	No problems
4 Apples in Basket Near Capacity of Basket Some difficulty getting more in the basket!	4	6	0.67	Slightly difficult to get more apples in!
6 Apples in Basket Capacity of Basket is met No more will fit comfortably!	6	6	1.0	Definite Problems Another basket or a bigger one is needed to continue!

- ▶ **Near Capacity roads:**
 - Like a basket with 4 or 5 apples - crowded, but not too full
- ▶ **Over Capacity roads:**
 - Like a basket with 5 or more apples - too crowded
- ▶ **Significantly Over Capacity roads:**
 - Like a basket with many more than 5 apples - over crowded; need bigger basket or another basket

Level of Service (LOS)

In everyday terms, how good traffic is moving on a particular road.

Level of Service	Driver Comfort	Maximum Density
Level of Service A	High	12 passenger cars per mile per lane
Level of Service B	High	20 passenger cars per mile per lane
Level of Service C	Some Tension	30 passenger cars per mile per lane
Level of Service D	Fair	42 passenger cars per mile per lane
Level of Service E	Extremely Poor	67 passenger cars per mile per lane
Level of Service F	The Lowest	More than 67 passenger cars per mile per lane



Freeway Facility



US 74 Near Waynesville



US 284 East of I-95

- ▶ High mobility, low access
- ▶ 55 mph or greater
- ▶ Cross-section: minimum 4 lanes with a median
- ▶ Connections provided only at interchanges; all cross streets are grade-separated
- ▶ Driveways not allowed
- ▶ Traffic signals not allowed
- ▶ **Examples:** I-40, I-95, US 64 near Tarboro

Expressway Facility



US 221 (Marion Bypass)



US 220 in Rockingham County

- ▶ High mobility, low access
- ▶ 45 to 60 mph
- ▶ Cross-section: minimum 4 lanes with a median
- ▶ Connections: interchanges (major cross streets) and at-grade intersections (minor cross streets)
- ▶ Driveways are limited in location And number; right-in/right-out only
- ▶ Traffic signals not allowed
- ▶ **Examples:** US 117 north of I-40, US 74 east of I-277 in Charlotte

Boulevard Facility



US 70 East of Goldsboro



Cary Parkway, Wake County

- ▶ Moderate mobility, moderate access
- ▶ 30 to 55 mph
- ▶ Cross-section: minimum 2 lanes with a median
- ▶ Connections: at-grade intersections for most major and minor cross streets
- ▶ Driveways allowed - primarily right-in/right-out; encourage consolidation and/or sharing of access
- ▶ **Examples:** US 1 in Raleigh, NC 55 (Holly Springs Bypass), US 301 in Rocky Mount

Major/Minor Thoroughfares



US 441 South of Dillsboro



US 13 North of Ahoakie

- ▶ Balanced mobility and access
- ▶ 25 to 55 mph
- ▶ Cross-section: minimum 2 lanes, no median; includes facilities with a continuous left turn lane
- ▶ Connections: at-grade intersections
- ▶ Driveways allowed with full movements; consolidate or share connections if possible
- ▶ **Examples:** US 64 in Siler City, Sunset Blvd. in Rocky Mount near Winstead Ave.

No formal action was required. The board received the briefing on the CTP update and provided NCDOT with some feedback on work performed thus far.

9. WHITE LEVEL COMMUNICATION TOWER

Franklin County, as part of the Radio Upgrade Project, requires the construction of a 300 foot tower in the White Level area. Chris Coats, Piedmont Communications, was in attendance to discuss a proposal for his firm to construct the tower in White Level. The net savings to the County would likely be approximately \$400,000.

Mr. Coast referenced a letter from Erin Wall of Piedmont Communications that outlined the details of the proposal. County Attorney Darnell Batton then stated the proposal

would provide an additional financial benefit in that the county would not have to acquire land. He stated Piedmont Communications would be responsible for ongoing maintenance of the White Level tower.

Commissioner Lancaster made the motion to allow Piedmont Communications to assume the responsibility for construction of a communications tower at no cost to the County. The motion was seconded by Commissioner Young and duly carried with all present voting "AYE."

Mr. Batton stated he would be involved in the contract and lease agreement.

10. FINANCING RESOLUTION

The Board was asked to consider approving a resolution authorizing the execution and delivery of an installment financing agreement, a security agreement and related documents in connection with the financing of \$4.7 million related to certain emergency communications equipment and sewer line extensions for the County of Franklin.

Commissioner Winters made the motion to approve the resolution authorizing the execution and delivery of an installment financing agreement, a security agreement and related documents in connection with the financing of \$4.7 million related to certain emergency communications equipment and sewer line extensions for the County of Franklin. The motion was seconded by Commissioner Dunston and duly carried with all present voting "AYE."

11. WAIVER OF AUTHORITY TO APPROVE THE APPOINTMENT OF THE MENTAL HEALTH DIRECTOR BY THE AREA BOARD

The Board of County Commissioners was asked to waive its authority to approve of the appointment of the Area Mental Health Director by the Area Mental Health Board. In accordance with G.S. 122C-117 (7), the appointment is otherwise subject to the approval of the applicable boards of county commissioners. Under the law, the appointment shall be based on a selection by a search committee of the area authority board. The search committee shall include consumer board members, a county manager, and one or more county commissioners. The Secretary shall have the option to appoint one member to the search committee.

Foster Norman recently resigned as director of Five County Mental Health. Commissioner Young stated waiving this authority would be helpful allowing a designated search committee to conduct interviews.

Commissioner Dunston made the motion to waive the authority to approve the appointment of the Area Mental Health Director by the Area Board. The motion was seconded by Commissioner Young and duly carried approval with all present voting "AYE."

12. TRIANGLE NORTH EXECUTIVE AIRPORT CONTRACTS

Rob Southerland, Triangle North Executive Airport Manager, asked the Board to consider the approval of a three-year contract with Plane Design and Mr. Rick Pahnke as a tenant in Corporate Hangar C; a three-year contract with NC Rotor & Wing and Mr. Todd Hendrickson for the first floor office space and the entire Maintenance Hangar; and a three-year contract with Mr. Al Privette for the service of cutting the southernmost field on the airport property and the northernmost field on the airport property for hay. Mr. Privette will pay \$1,000 per year and will keep the grass in the northernmost field between 4" and 12".

Mr. Southerland commented that proper notice had been published in The Franklin Times. Commissioner Mitchell asked if Mr. Southerland had considered a timeframe for when the hay should be harvested. Mr. Southerland stated that information would be defined in the contract. He stated the term right now is immediate.

Commissioner Winters made the motion to approve contracts with Plane Design; NC Rotor & Wing; and Mr. Al Privette. The motion was seconded by Commissioner Dunston and duly carried with all present voting "AYE."

13. TRIANGLE SKYDIVING CENTER (TSC) PROPOSAL

The Board was asked to consider Triangle Skydiving Center as a tenant at Triangle North Executive Airport.

Airport Commission Attorney David Guin stated there is coverage currently in place and stated the policy totaled one million dollars. Mr. Guin stated he was satisfied with the coverage.

Commissioner Young then asked if Franklin County should have some type of aviation coverage.

Commissioner Winters made the motion to move forward with TSC as a tenant at Triangle North Executive Airport and to move forward with the proposal. The motion was seconded by Commissioner Dunston and was approved with a 6 to 1 vote. Commissioner Mitchell voted "NO."

Commissioner Mitchell stated because he did not sit on the Board at the previous meeting when the original presentation was made, he did not have the opportunity to ask questions and address his concerns. Since that time he stated he had done his own research and didn't feel comfortable with voting in favor of skydiving operations.

14. AIRPORT TRANSPORTATION IMPROVEMENT PROGRAM (TIP) FOR THE TRIANGLE NORTH EXECUTIVE AIRPORT FOR 2010-2014

The Board was asked to consider the Transportation Improvement Program as presented and to allow submittal to the North Carolina Division of Aviation by December 19, 2008.

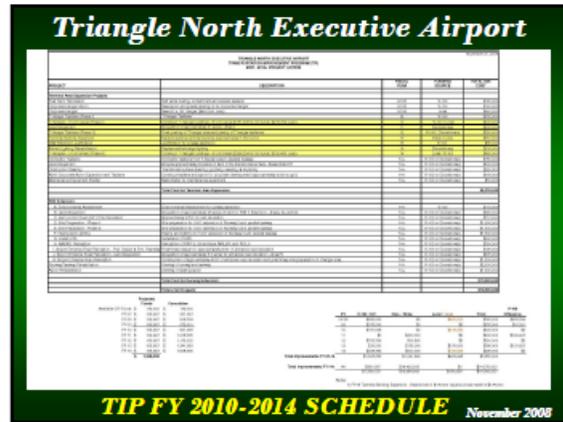
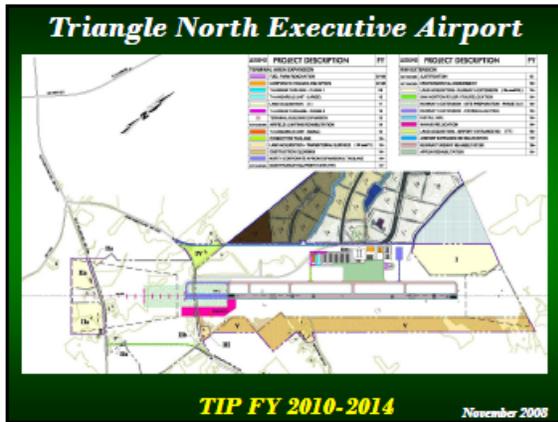
Dain Riley, Vice President of the LPA Group, stated the TIP is a "wish list" of items from the Federal Aviation Administration that would be submitted through the Department of Transportation. The list is comprised of four major components identified by the Airport Commission including the fuel farm renovation, the corporate hangar and t-hangars as well as expansion and improvements to the terminal building. Mr. Riley stated the runway extension project has been pushed out beyond five years due to the justification of need. He said the runway extension would cost \$13 million and said in order to justify the extension, TNE (Triangle North Executive) would need to have a corporate jet based there or to frequent the airport approximately 500 times per year.

Commissioner Young then inquired about differences between this TIP and the previous TIP. Mr. Riley stated the runway extension need was altered and said a road replacement was delayed. He said the road is needed but not immediately.

Commissioner Young then asked if Franklin County received any funding that was requested through Congressman Bob Etheridge's office. She was informed that the funding was not received and said the funding was removed when the bill went back into conference. Mr. Riley stated his understanding that the funding was approved by the House of Representatives, but not approved by the Senate. Commissioner Young then stated timing is important and said the Board would soon be approaching its representation for funding needs during the NACo Legislative Conference in March, 2009. She stated last year, the Board was informed upfront the chances weren't favorable due to an election year. This year, she stated would be different.

Commissioner Mitchell made the motion to approve the Transportation Improvement Program, seconded by Commissioner Dunston. The motion duly carried with all present voting "AYE."

The following presentation was provided.



15. APPOINTMENT

Each Board of County Commissioners is asked to designate a commissioner or other official as a voting delegate for the NCACC (North Carolina Association of County Commissioners) Legislative Goals Conference January 15-16, 2008 in Raleigh, North Carolina.

It was stated that customarily there is a list of goals that the NCACC (North Carolina Association of County Commissioners) has already voted on. However, this year the process is behind schedule as the President of the NCACC, who was in charge of the committee, was not reelected.

Commissioner Dunston made the motion to designate Commissioner Young as a voting delegate for the NCACC Legislative Goals Conference, seconded by Commissioner Mitchell. The motion duly carried with all present voting "AYE."

16. BOARD, MANAGER AND CLERK'S COMMENTS

This is the time set aside for the Board of County Commissioners, the County Manager, and the Clerk to the Board to report on various activities. The Board may also discuss other items of interest.

County Clerk Kristen King: No report.

Commissioner Foy: Commissioner Foy nominated Larry Woodlief to serve as his representative on the Economic Development Commission. The nomination was approved with all present voting "AYE."

Commissioner Young: Commissioner Young reported the JCPC (Juvenile Crime Prevention Council) community restitution will now be housed at the Sheriff's Department led by Deputy Kenny Hart. The program will begin January 1, 2009. She also mentioned that she had attended a Public Utility Advisory meeting as well as a Mental Health Board meeting. Commissioner Young stated Foster Norman (Mental Health Director) has resigned.

Commissioner Swanson: Commissioner Swanson welcomed Commissioner Mitchell to the Board and said he will be an asset to the Board. Commissioner Swanson also mentioned the County Employee Service Pin Ceremony held earlier in the day and expressed his appreciation for their service. He also asked the Board to keep Sheriff Green and his family in prayer following the sudden loss of his wife.

Commissioner Dunston: Commissioner Dunston attended a recent Council of Government's meeting and stated he was informed that Franklin County is a non-attainment county which means the Environmental Protection Agency has determined that Franklin's air quality does not meet national standards. He said the next designation would be determined in 2010. He then asked the Board to consider, at its next meeting, a resolution already approved by the COG in opposition to the transfer of the state's secondary road program. The resolution would state opposition to transferring maintenance of secondary roads from state to local.

Commissioner Lancaster: No report.

Commissioner Mitchell: No report.

Commissioner Winters: No report.

County Manager Angela Harris: Mrs. Harris reminded the Board of the need to recess this evening's meeting until December 8, 2008 at 6:00 P.M. for a joint meeting with the Board of Education to discuss financial matters. Mrs. Harris also stated that Congressman Bob Etheridge received correspondence in reference to the 911 system. She said he referenced grant opportunities the county will explore. She also mentioned that a \$100,000 check from the Town of Louisburg had been received. The money was originally given to the town to be used toward Phase 2 of Joyner Park. Mrs. Harris then asked the Board to consider scheduling a workshop.

The Board decided to meet from 12:00 P.M. until 6:00 P.M. on January 5, 2009 for the purpose of a workshop. Its regular meeting will follow at 7:00 P.M. Both meetings will be held at the County Administration Building in Louisburg.

With no further discussion, Chairman Swanson recessed the meeting until December 8, 2008 at 6:00 P.M. at 53 West River Road, Louisburg.

Robert L. Swanson, Chairman

Kristen G. King, Clerk to the Board

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