

### March 18, 2019

The Board of Commissioners of Franklin County, North Carolina, met for a Special Called Meeting at 5:00 P.M. in the Commissioner's Conference Room located in the County Administration Building with the following Commissioners present: Chairman Sidney E. Dunston, Vice-Chairman Shelley L. Dickerson, Commissioners Michael S. Schriver, David T. Bunn, Mark Speed, Cedric K. Jones and Harry L. Foy, Jr.

Chairman Dunston called the meeting to order.

County Manager Angela L. Harris and Ted Cole, Davenport & Company, provided a fiscal outlook and capital funding update.

Mrs. Harris commented staff is currently updating a draft Capital Improvement Plan for the Board's consideration during the 2019/2020 budget process. In addition, staff will propose policies to include debt management and fund balance. She noted she would also be requesting the Board set aside or reserve funding for specific capital projects.

Mrs. Harris highlighted the following from the 2017/2018 audit report:

- Excellent tax collection rate – 98.77%
- Continued low cost of debt due to County's bond rating
- The total net position in Governmental Activities decreased by \$8.5 million (paying principal payments)
- Strong General Fund balance – 28.5% available at year end
- Conservative revenue projection - \$3,298,274 plus over budget in the General Fund
- Controlled departmental spending and conservative budgeting - \$4.789 million
- Approximately 86% of the County's General Fund debt will be retired within 10 years

No action was taken.

At approximately 6:08 P.M., Commissioner Bunn then made a motion to adjourn, seconded by Commissioner Schriver. The motion duly carried approval with all present voting "AYE."

The Board of Commissioners of Franklin County, North Carolina, met for its Regular Meeting at 7:00 P.M. in the Commissioner's Conference Room located in the County Administration Building with the following Commissioners present: Chairman Sidney E. Dunston, Vice-Chairman Shelley L. Dickerson, Commissioners Michael S. Schriver, David T. Bunn, Mark Speed, Cedric K. Jones and Harry L. Foy, Jr.

Chairman Dunston called the meeting to order and asked the Board to consider removing Item 1-F (Extension of cellular contract at Franklinton Water Tank location and reconvey the old easement) from the agenda.

Commissioner Foy made a motion to remove Item 1-F from the agenda, seconded by Commissioner Schriver. The motion duly carried approval with all present voting "AYE."

Chairman Dunston then asked the Board to consider adding an item to the consent agenda (Engineering Agreement – Wastewater Treatment Plant Rehabilitation). Commissioner Bunn made a motion to add the item to the consent agenda, seconded by Commissioner Foy. The motion duly carried approval with all present voting "AYE."

Commissioner Bunn made a motion to approve the consent agenda. The motion was seconded by Commissioner Jones and duly carried approval with all present voting “AYE.”

The items approved are as follows.

## I. CONSENT AGENDA

- A. February 18, 2019 Minutes
- B. February 25, 2019 Minutes
- C. Releases, Adjustments, Refunds, and Tax Collection Report
- D. NC DOT Grant Agreement for Airport’s Master Layout Plan
- E. Master Plan Update Work Authorization
- ~~F. Extension of cellular contract at Franklinton Water Tank location and reconvey the old easement~~
- G. Resolution of support to dedicate and rename a section of Highway 401 South to commemorate the service of The Honorable James Davis Speed
- H. Engineering Agreement – Wastewater Treatment Plant Rehabilitation

### Item 1-G

**A RESOLUTION OF SUPPORT TO DEDICATE AND RENAME A SECTION OF US 401 SOUTH IN  
FRANKLIN COUNTY TO COMMEMORATE THE SERVICE OF  
THE HONORABLE JAMES DAVIS SPEED**

WHEREAS, the Franklin County Board of Commissioners hereby acknowledge and support a request to dedicate and rename a section of US 401 South in Franklin County to commemorate The Honorable James Davis Speed; and

WHEREAS, The Honorable James Davis Speed was a farmer, a cattleman, and a statesman, committed to improvements and progress in agriculture and youth activities, dedicated to the betterment of his home county of Franklin and a seeker of truth and fairness in government; and

WHEREAS, The Honorable James Davis Speed served to create and foster change in his 32 years in the N.C. General Assembly and led issues on education, the environment, transportation, rescue services, economic development and aging; and

WHEREAS, The Honorable James Davis Speed served 12 years in the state House (1961-1972) and 20 years in the Senate (1977-1997) until his retirement, representing the citizens of Franklin, Vance, Johnston, Nash and Wilson counties; and

WHEREAS, the remarkable experience and insight of The Honorable James Davis Speed will stand unmatched in the history of North Carolina politics and agriculture; and

WHEREAS, The Honorable James Davis Speed was the recipient of “The Order of the Long Leaf Pine” by authorization of Governor James B. Hunt, Jr. in 1981; and

WHEREAS, The Honorable James Davis Speed served locally as a member of the board of trustees at Franklin Memorial Hospital from 1950-1977 and served as a member of the Franklin County Board of Health from 1940-1965 and continued to serve his community until his passing in 2006;

NOW, THEREFORE, BE IT RESOLVED, that the Franklin County Board of Commissioners, requests the NC Board of Transportation’s consideration to dedicate and rename a five-mile section of US 401 South starting at Retail Way and ending at Flat Rock Church Road in Franklin County in honor for his dedication.

## 2. COMMENTS FROM THE PUBLIC

This was the time set aside by the Board of Commissioners to allow individuals five minutes to address the Board on issues concerning the county.

Dee Sams, 333 North Raleigh Farms Road, Youngsville, NC

- Ms. Sams asked the Board to consider adding at least two staff positions at the animal shelter in order to properly care for the animals and assist with adoptions.

## 3. REQUEST FOR SCHOOL RESOURCE OFFICER (SRO)

Sheriff Kent Winstead asked the Board to consider approval of an SRO at Bunn High School effective March 1, 2019. The Bunn Town Council voted to discontinue providing the SRO

position on February 25, 2019. An amount of \$20,000 is available for the position this fiscal year. An amount of \$60,000 is allocated for the position and available via grant funding from the school system for 2019-2020.

Commissioner Speed made a motion to approve the request, seconded by Commissioner Dickerson. The motion duly carried approval with all present voting "AYE."

#### 4. WATER AND SEWER ALLOCATION ORDINANCE AMENDMENT

The Board was asked to consider changes to the Water and Sewer Allocation Ordinance to include a provision that a subdivision phase has to show use of the already allocated water and sewer prior to asking for any additional allocation.

Commissioner Schriver made a motion to approve the changes as presented, seconded by Commissioner Bunn. The motion duly carried approval with all present voting "AYE."

#### 5. ALLOCATION EXTENSION REQUESTS

Public Utilities Director Chris Doherty presented the following allocation extension requests.

##### A. Cedar Pointe Subdivision

Commissioner Schriver made a motion to approve the allocation extension request, seconded by Commissioner Jones. The motion duly carried approval with all present voting "AYE."

##### B. Hadleigh Subdivision

Commissioner Jones made a motion to approve the allocation extension request, seconded by Commissioner Schriver. The motion duly carried approval with all present voting "AYE."

##### C. Oak Park Phase 2 Subdivision

Commissioner Schriver made a motion to approve the allocation extension request, seconded by Commissioner Speed. The motion duly carried approval with all present voting "AYE."

#### 6. ALLOCATION REQUESTS

Public Utilities Director Chris Doherty presented the following allocation requests.

##### A. Burlington Terrace Apartments

Commissioner Schriver made a motion to approve the allocation request, seconded by Commissioner Jones. The motion duly carried approval with all present voting "AYE."

##### B. Essex Place Phase 2

Commissioner Schriver made a motion to approve the allocation request, seconded by Commissioner Jones. The motion duly carried approval with all present voting "AYE."

##### C. Malcom Pointe

Commissioner Schriver made a motion to approve the allocation request, seconded by Commissioner Bunn. The motion duly carried approval with all present voting "AYE."

D. Manning Crest

Commissioner Speed made a motion to approve the allocation request, seconded by Commissioner Schriver. The motion duly carried approval with all present voting "AYE."

E. Ashberry Phase 1C (partial)

Commissioner Schriver made a motion to approve the allocation request, seconded by Commissioner Speed. The motion duly carried approval with all present voting "AYE."

F. Cedar Crossing Phase 6 and 7

Commissioner Schriver made a motion to approve the allocation request, seconded by Commissioner Speed. The motion duly carried approval with all present voting "AYE."

G. Hillcrest Subdivision Phase 1

Commissioner Speed made a motion to approve the allocation request, seconded by Commissioner Schriver. The motion duly carried approval with all present voting "AYE."

H. Westra Subdivision Phase 1

Commissioner Schriver made a motion to approve the allocation request, seconded by Commissioner Speed. The motion duly carried approval with all present voting "AYE."

I. Reddick Tract Subdivision Phase 2

Mr. Doherty stated the Utilities Advisory Committee recommended denial based on the lack of buildout.

Commissioner Schriver made a motion to deny the allocation request, seconded by Commissioner Speed. The motion duly carried approval with all present voting "AYE."

## 7. SUPPORTIVE APARTMENTS IN LOUISBURG

Elliott Clark, Cardinal Innovations Healthcare and Jeanne Harrison, Alliance Rehabilitative Care, Inc. asked the Board to consider a funding request in the amount of \$30,118 for Fiscal Year 19-20 for the sustaining of Supportive Apartments in Louisburg. This support will help preserve affordable HUD 811 Supported Housing-Independent Living Units in Franklin County for long-term residents.

Mr. Clark's presentation follows.

# Supportive Apartments in Louisburg

REQUEST TO THE FRANKLIN COUNTY BOARD OF COMMISSIONERS

MARCH 18, 2019

CARDINAL INNOVATIONS HEALTHCARE

ALLIANCE REHABILITATIVE CARE, INC.

## Background

HUD 811 Supported Housing Units established in Louisburg 18 years ago.

- Mission is to provide stable and affordable housing to individuals with severe and persistent mental illness in the area.
- Originally established through an agreement with the Local Area Authority, Mental Health Association, and Department of Housing and Urban Development (HUD). Developed in to an agreement with The Arc of NC, Alliance Rehabilitative Care, Inc., and VGFW in 2003 with the divestiture of county mental health. This agreement has continued through FY1819 with Cardinal Innovations.
- Requirements of HUD 811 indicate a Local Operating Unit to facilitate certain designated functions in the residents' application and participation in the program.
- Due to funding cuts and nature of the services provided as non-clinical, we are seeking assistance from Franklin County for sustainability.

## Alliance Rehabilitative Care, Inc. as LOU

Roles and responsibilities of Alliance Rehabilitative Care, Inc. as Local Operating Unit (LOU):

- On-call: A staff person is available 24/7/365 in the event of an emergency
- - Monthly inspections of each unit of the 9 units;
- - Assess preventive/routine maintenance needs (per monthly Arc of NC Log, i.e. change smoke detector batteries, HVAC filters, lights, etc.);
- - Repairs: Coordinate repairs with The Arc of NC per LOU Manual, obtain bids, coordinate onsite with vendors;
- - Purchase furniture, etc. (cost of items LOU responsibility);
- - Liaison with The Arc of NC;
- - Once notice is submitted by resident, contact resources advising them of vacancy & documentation (a monthly vacancy, amount to be determined by the Arc of NC, will be charged to the LOU for a vacant apartment);
- - Prepare documentation for application packet and annual recertification packet;
- - Participate in the following audit/inspections: The Arc of NC, HUD/REAC and NC Housing Finance Agency;
- - Coordinate "move in" and "move out";
- - Meetings with residents in order to address tenant issues.
- - \*Reference the attached Program Description and Operational Agreement.

## Funding Dynamics

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Since the involvement of Cardinal Innovations Healthcare in January of 2012, funding for this program was continued through Federal Block Grant and most recently Single Stream Funding.

- Federal Block Grant through Substance Abuse and Mental Health Services Administration (SAMHSA) recent allocations to Cardinal Innovations:
  - FY17 - \$553,860
  - FY18 - \$361,927
  - FY19 - \$517,895
- Single Stream Funding from NC to Cardinal Innovations has been reduced annually by the following:
  - SFY17 \$21,103,872
  - SFY18 \$21,914,121
  - SFY19 \$44,019,405
- After the reduction in FY1718, Cardinal Innovations reviewed all services covered under the Federal Block Grant to ensure clinical priorities were being met and determined that the services administered for the Supportive Apartments program with Alliance Rehabilitative Care were not appropriate under the current structure and not otherwise sustainable through alternative funding.

## Funding Dynamics (Cont.)

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FY 1819 Non-UCR support has been covered at the current operating budget of \$64,678.

- Combination of State Single Stream Funding and available Maintenance of Effort Funds.

Operational Costs

- \*Reference attached Budget for Alliance Rehabilitative Care, Inc.

Plan for FY 1920 is for additional Medicaid reimbursable services to be implemented for qualifying members in the program, thus reducing the needed Non-UCR allocation.

Total requested amount to Franklin County is \$30,118.00.

- This is considering a projected added Medicaid Revenue of \$34,560 per year.

## Benefits to Franklin County

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We feel that affordable housing, specifically for the population covered through this program, is of utmost importance for residents and for the community at large. The residents in this complex have maintained a productive and healthy life through stable housing and meaningful activities and services offered in Franklin County. The majority of the residents have lived in these apartments for over 10 years. Please consider the investment in helping to sustain affordable and supportive housing in this community.

Thank you for your time and attention to this request.

## Questions?



### Residents' perspective:

*-“I feel like I’m a different person since I been here. Where I was before, I lived like an animal... no heat, no running water, black mold. Now, I love my apartment. It’s so beautiful and everybody takes care of each other here. I can get my medicine like I’m supposed to. I’m so much better.”*

*-“This is the first real home I ever had. I feel so warm and safe here. We are like family here. I feel like I really belong.”*

*- (on his first day in the apartment) “I can’t believe it. This is so beautiful. Last night I was in a homeless shelter and now I have all this. I am so grateful. I can sleep peaceful tonight.”*

Commissioner Foy made a motion to approve the funding request in the amount of \$30,118, seconded by Commissioner Speed. The motion duly carried approval with all present voting “AYE.”

### 8. APPOINTMENTS

#### A. Board of Health

The Board was asked to appoint Julie Loftin (pharmacist) and Dr. Janice Clark (dentist).

Commissioner Foy made a motion to appoint Julie Loftin (pharmacist) and Dr. Janice Clark (dentist). The motion was seconded by Commissioner Dickerson and duly carried approval with all present voting “AYE.”

*\*The Board is asked to consider individual appointments/reappointments to the following board and commissions.*

#### B. Airport Advisory Board

Commissioner Speed made a motion, seconded by Commissioner Schriver to reappoint Dr. Phillip Stover (Jones) and David Bunn (Bunn) to the Airport Advisory Board. The motion duly carried with all present voting “AYE.”

#### C. Board of Adjustment

Commissioner Schriver made a motion, seconded by Commissioner Jones to reappoint Armenta Eaton (Jones), Stuart May (Bunn), Shane Brantley (Foy) and James Roberson (Speed) to the Board of Adjustment. The motion duly carried with all present voting “AYE.”

#### D. Department of Aging Advisory Board

Commissioner Schriver made a motion, seconded by Commissioner Speed to reappoint Dot Roberson (Speed), Harold Dickerson (Bunn) and Synthia Richardson (Jones) to the Department of Aging Advisory Board. The motion duly carried with all present voting “AYE.”

#### E. Economic Development Commission

Commissioner Speed made a motion, seconded by Commissioner Foy to reappoint Rex Foster (Speed), Mark McArn (Jones) and Larry Woodlief (Foy) to the Economic Development Commission. The motion duly carried with all present voting “AYE.”

F. Library Board

No appointments/reappointments were made.

G. Parks & Recreation Advisory Board

Commissioner Speed made a motion, seconded by Commissioner Jones to reappoint Clarence Walker (Jones), Lee-Ann O'Neal (Bunn) and Jim Murphy (Speed) to the Parks and Recreation Advisory Board. The motion duly carried with all present voting "AYE."

H. Planning Board

Commissioner Schriver made a motion, seconded by Commissioner Speed to appoint Melissa Cogliati (Dickerson) and to reappoint Steve Mitchell (Bunn), Richard Hoyle (Bunn), Ricky May (Foy), Mark McArn (Jones), Fannie Brown (Jones), Kelly Harris (Speed) and John Sledge (Speed) to the Planning Board. The motion duly carried with all present voting "AYE."

I. Solid Waste Education Task Force

Commissioner Schriver made a motion, seconded by Commissioner Speed to reappoint Betty Edwards (Jones) and Monty Riggs (Speed) to the Solid Waste Education Task Force. The motion duly carried with all present voting "AYE."

J. Tourism Development Authority

Commissioner Bunn made a motion, seconded by Commissioner Speed to reappoint Dawn Phillips (Bunn) and Robert Sykes (Speed) to the Tourism Development Authority. The motion duly carried with all present voting "AYE."

## 9. OTHER BUSINESS

No additional business was discussed.

## 10. BOARD, MANAGER AND CLERK'S COMMENTS

This was the time set aside for the Board of County Commissioners, the County Manager, and the Clerk to the Board to report on various activities. The Board may also discuss other items of interest.

**County Clerk Kristen G. King:** Ms. King provided a printed copy of the legislative goals as established by the North Carolina Association of County Commissioners.

**Commissioner Foy:** Relative to a resolution of support approved earlier in the evening to dedicate and rename a section of Highway 401 South to commemorate the service of The Honorable James Davis Speed, Commissioner Foy acknowledged the service of former Senator Speed that benefitted the citizens of Franklin County. He commented Senator Speed was a driving force behind the construction of the county's animal shelter and stated he was very passionate and supportive of animals.

**Commissioner Bunn:** No comments were offered.

**Commissioner Jones:** Commissioner Jones recently attended a Board of Health meeting and stated its budget was discussed.

**Commissioner Dunston:** Commissioner Dunston commented on several exciting projects happening in the county including expansion at Maria Parham Franklin as well as the expansion of Highway 401.

**Commissioner Schriver:** No comments were offered.



Commissioner Dickerson: No comments were offered.

Commissioner Speed: No comments were offered.

County Manager Angela L. Harris:

- Mrs. Harris informed the board the county would soon be reviewing four proposals selected after an RFQ was issued for a space needs assessment of the county's buildings. A recommendation will be brought forward after the review process.
- Mrs. Harris noted a new Airport Director had been selected. Mr. John Wiatrak will begin work April 15, 2019. Mrs. Harris thanked interim Airport Director Bo Carson for his service to both the airport and Economic Development.
- Mrs. Harris asked the Board to respond to an email sent recently by Patrice Roesler from the School of Government (SOG). The email solicits feedback for training needs of the SOG.
- Mrs. Harris noted area managers and administrators from Franklin County municipalities would gather March 19, 2019.
- Mrs. Harris asked Sheriff Kent Winstead to provide an update on the Stepping Up Initiative. Sheriff Winstead thanked the Board for its support of the program and commented on its success in preventing the return of repeat offenders (to the jail) who suffer from mental illness. He said the program has helped these individuals to become more productive citizens and stated an interview about the program would soon be broadcast on UNC-TV with the hope of sharing information to other counties who may wish to participate.
- Mrs. Harris commented on an executive order issued by Governor Roy Cooper addressing broadband. She asked Assistant County Manager Kim Denton to provide an update. Mrs. Denton stated the order establishes a task force with a specific assignment of specific broadband updates and action items the Governor wishes to see by June 1, 2019. One of the things mentioned is a specific reference to the Dig Once Policy. Staff is already investigating the impacts to the county.
- Mrs. Harris recently attended an event Area 4 Association of Soil and Water Conservation. She said 11 counties were represented at the event which was hosted in Franklin County.

## II. CLOSED SESSION

The Board was asked to conduct a closed session pursuant to the following North Carolina General Statutes:

- A. NCGS 143-318.11 (a)(4) Industry/Economic Development.
- B. NCGS 143-318.11 (a)(3) Attorney-Client Privileged Communication

At approximately 8:12 P.M., Commissioner Schriver made a motion to enter into closed session. The motion was seconded by Commissioner Speed and was approved 6 to 1 with Commissioner Foy voting "NO."

At approximately 9:39 P.M., Commissioner Speed made a motion to enter back into open session, seconded by Commissioner Foy. The motion duly carried approval with all present voting "AYE."

No action was taken as a result of closed session.

At approximately 9:40 P.M., Commissioner Speed then made a motion to adjourn, seconded by Commissioner Foy. The motion duly carried approval with all present voting "AYE."

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Sidney E. Dunston, Chair

Kristen G. King, Clerk to the Board